

# FORT WALTON BEACH, FLORIDA

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## COMPREHENSIVE ANNUAL FINANCIAL REPORT

CITY OF FORT WALTON BEACH, FL  
WITH COMPLIANCE MATTERS  
AND RESPONSES  
FISCAL YEAR ENDED SEPT. 30, 2018



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CITY OF FORT WALTON BEACH, FLORIDA

**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

**FOR THE  
FISCAL YEAR ENDED  
SEPTEMBER 30, 2018**

PREPARED BY:

THE FINANCE DEPARTMENT  
*Brandy L. Ferris, Finance Director*  
CITY OF FORT WALTON BEACH  
107 MIRACLE STRIP PARKWAY  
FORT WALTON BEACH, FLORIDA 32548  
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# **CITY OF FORT WALTON BEACH, FL**

## **City Council**



Left to right (standing):

Mike Holmes, John Mead, Nic Allegretto, David Schmidt, and Scott Smith

Left to right (seated):

Amy Jamieson, Mayor Dick Rynearson, and Diane Keller

Council members are elected in odd years for four year staggered terms. City Council meets on the second and fourth Tuesday of each month at 6:00 p.m. in the City Council Chambers located at 107 Miracle Strip Parkway, Fort Walton Beach, Florida.

### **Appointed Officers**

City Manager – Michael D. Beedie, PE

City Clerk – Kim Barnes

City Attorney – Hayward Dykes, Jr.

### **Department Directors**

Finance Director – Brandy L. Ferris, CPA, CGFM

Public Works – Tim Bolduc

Utility Services – Daniel Payne, PE

Fire Services – Ken Perkins, Chief

Human Resources – Tarey Franxman

Police Services – Bill Royal, Interim Chief

Recreation & Cultural Services – Jeff Peters

## **Core Values**

Rather than being just words found on the website or located at the top of a letterhead, these core values are the guiding principles by which City Council, Department Directors, and City Staff will conduct themselves, allocate resources, and prioritize goals and objectives. These principles form a non-negotiable code of conduct and will guide our government on who we hire, how we train, and how we reward. These values will define who we are, what we stand for, and influence policies, procedures, and guidelines.

Adopted by City Council in May 2011, after a collaborative effort by Department Directors and the City Manager to consolidate employee suggestions, these five core values represent the first milestone in instituting the City's new Performance Excellence Program.

### **Integrity**

We will conduct ourselves in an honest, trustworthy, and ethical manner.

### **Accountability**

We will take full responsibility for our actions, resources, and attitudes.

### **Teamwork**

We will work together to provide quality services.

### **Customer Service**

We will be professional, use all available resources, and strive to meet the needs of our customers.

### **Continual Improvement**

We will promote a culture that seeks to better our organization.

Adopted by City Council in September 2011, after a collaborative effort by Department Directors and the City Manager, the updated Vision and Mission for the City are as follows:

## **Vision**

The City of Fort Walton Beach: a recognized leader in the provision of Community Services.

## **Mission**

To enhance and protect the Community by providing quality services.



# Strategic Plan

Adopted in March 2017

City Council's primary responsibility is to shape public policy in order to achieve the citizens' desires for the future. As time passes, the complexion of a community, its residents, and leaders change, as do the priorities of the community. There is probably no more daunting task that any community faces than planning for its future and identifying future priorities. The Strategic Plan is a multiyear plan and the budget process determines which parts of the plan receive resources each year. Each Strategic Plan Objective falls in line with the City's Vision, Mission Statement and Core Values. Throughout this document, Strategic Plan Objectives have been tied to expenses, capital improvement projects, and performance measures – look for the icons below!

## **Objective #1 – Economic Diversification & Resiliency**

In this period of still fragile economic recovery nationally, the City will seek to diversify its economy so that it is not singularly over-dependent on any one economic driver.



## **Objective #2 – Invest for a Safer City: Improve Public Safety and Reduce Vagrancy**



This broad Objective is intended to enhance the safety of the City. Some items that are specifically included are developing a specific plan to address vagrancy and chronic homelessness.

## **Objective #3 – Create Broader Redevelopment Areas with Visible Projects**

Update the Community Redevelopment Agency plan, complete a major redevelopment project, support continued momentum of Downtown resurgence, and evaluate additional redevelopment areas and current boundaries of the District.



## **Objective #4 – Create a Master Plan**



Review existing plans to identify current master planning elements or components, which will assist in developing a community strategic plan that engages all major institutional stakeholders and neighborhoods, including public facilities.

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# City of Fort Walton Beach

## *Treasure of the Emerald Coast*

107 Miracle Strip Parkway, SW, Fort Walton Beach, FL 32548

(850) 833-9512 \* Fax (850) 833-9640 \*

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February 26, 2019

Honorable Mayor, City Council Members,  
and Citizens of the City of Fort Walton Beach  
City of Fort Walton Beach  
107 Miracle Strip Parkway SW  
Fort Walton Beach, FL 32548

Ladies and Gentlemen:

The Comprehensive Annual Financial Report of the City of Fort Walton Beach, Florida for the fiscal year ended September 30, 2018, is hereby submitted herewith pursuant to Florida Statutes Chapter 218.39(1)(d) requiring each local government entity to complete an audit report within nine months after the end of the fiscal year.

This report consists of management's representations concerning the finances of the City of Fort Walton Beach, Florida. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Fort Walton Beach has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformance with GAAP (Generally Accepted Accounting Principles). Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The financial statements of the City of Fort Walton Beach have been audited by Warren Averett, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ending September 30, 2018, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement

presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Fort Walton Beach's financial statements for the fiscal year ending September 30, 2018, are fairly presented in conformity with GAAP. The independent auditor's report is presented in Section II - Financial Section as the first component of this section of the report.

The independent audit of the financial statements of the City of Fort Walton Beach was part of a broader, state mandated "Single Audit" designed to meet the special needs of state grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and compliance with legal requirements involving the administration of state awards. These reports are available in the Compliance section of this report.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Fort Walton Beach's MD&A can be found immediately following the report of the independent auditor.

## GOVERNMENT PROFILE

DATE OF INCORPORATION: June 16, 1941	
FORM OF GOVERNMENT: Council & Manager	PAVED STREETS: 93.12 miles
GEOGRAPHIC AREA: 7.60 square miles	SIDEWALKS: 63.67 miles
TAXABLE ASSESSED VALUE: \$1,356,071,543	WATER & SEWER LINES: 282.82 miles
CITY MILLAGE RATE: 5.7697	STORM DRAIN: 43.18 miles
POPULATION: 21,895	POLICE STATIONS: 1 FIRE STATIONS: 2
EMPLOYEES: 356 positions, 301.15 FTE's	LIBRARIES: 1 MUSEUMS: 4
SWORN POLICE OFFICERS: 46	18-HOLE GOLF COURSES: 2
FIREFIGHTING PERSONNEL: 37	ACRES OF PARKS: 206

The City of Fort Walton Beach, Florida prides itself on being a small, family-oriented seaside community boasting a downtown area that was home to a significant prehistoric Native American community on the Gulf Coast of Northwest Florida. Situated at the junction of two major highways - US 98 (Miracle Strip Parkway) and SR 85 (Eglin Parkway) - Fort Walton Beach enjoys the benefits of its crossroads location along the coastal portion of the Northwest Florida regional transportation network. The City offers a full-service government providing police and fire protection; cultural and recreational activities including parks, a library, a museum, and two championship golf courses; planning and zoning; public works such as street, sidewalk, right-of-way, and cemetery maintenance; utilities service including water, sewer, and storm water; and garbage and recycling collection to a coastal community of 21,895 full-time residents.

The City has an exciting and romantic history. As early as 600 B.C., Indian tribes were attracted to Fort Walton Beach from the Mississippi and Tennessee River Valleys and the Southeast Georgia coast. The beginning for the City occurred following the War Between the States when Alabama war veteran John Brooks selected a site of 111 acres where he built a three-room cabin in 1867. Other settlers soon followed. By 1884, the population of the area required establishment of a small schoolhouse. In 1902, the first hotel, Brooks House, was built along the sound and shortly thereafter the first post office was built in 1906. The Montgomery, Alabama, Maxwell Field military base developed an airfield in Fort Walton in 1933 on 137 acres of land and used it as a bombing and gunnery range. The most significant factor in the City's growth was the creation and later expansion, of that airfield, which is now Eglin Air Force Base (the largest military installation in the world) in 1937, the year the City Charter was adopted. Originally chartered as a municipality under the laws of the State of Florida, actual formation of the City was in 1941 when the Florida legislature officially named it the Town of Fort Walton. In 1953, the Florida Legislature granted the City a new charter at which time the name was changed to Fort Walton Beach. The name Walton originates from Colonel George Walton, who was Secretary of the East-West Florida Territory in 1822-26 and son of George Walton, signer of the Declaration of Independence and Governor of Georgia.



First Schoolhouse

The presence of the military base provided the key economic stimulus for the City's early growth, supplemented by the attractiveness of the location. The City enjoyed a substantial population and economic boom from the 1950's through the end of the 1970's. Subsequently, things started to slow down. The military base became less important to the City's economy than the growing tourism industry. In the late 1960's and early 1970's Fort Walton Beach began to experience a decline in economic prosperity, some of which can be attributed to the utility and transportation infrastructure getting older and commercial and residential structures becoming deteriorated. New development began to take place in the surrounding communities. The City, having nearly run out of developable land, started to focus attention on finding ways to induce private enterprise investment in the City and thus capturing a greater share of the local and regional market.

The City's premier gathering place along the Santa Rosa Sound has been the Fort Walton Landing Park since its purchase in 1986. Building upon that with the complete reconstruction of Brooks Street, including the Brooks Bridge Park in 2013, the City's downtown waterfront was opened up to an extent never before realized and spurred economic growth downtown. Outside of downtown, the City completed construction of a new recreational complex, which has added to the attraction of the City.



Recreation Complex – opened Summer 2015

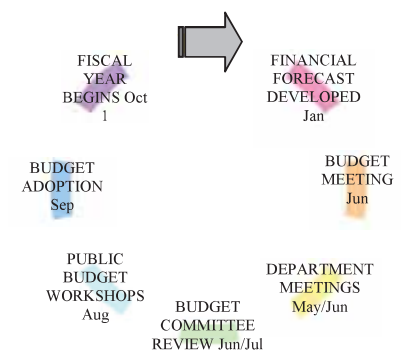


Downtown Redevelopment: Brooks Bridge Park

The financial reporting entity (the government) includes all the funds and account groups of the City of Fort Walton Beach, Florida, as well as component units. Component units are legally separate entities for which the primary government is financially accountable. Accordingly, the Fort Walton Beach Community Redevelopment Agency is reported as a blended component unit of the City of Fort Walton Beach.

The budget process begins in January with the Finance Director and Budget & Grants Analyst developing five-year financial forecasts for the General and Enterprise Funds, including best, likely, and worst-case scenarios. Revenue assumptions are developed using financial forecasting software to analyze historical trends and account for any anticipated major economic or legislative changes. Revenue projections are continually updated until the budget is adopted to ensure the amounts are based on the most current information available. Expenditure assumptions are similarly developed in the forecast model considering relevant benchmark indices such as the municipal cost index, consumer price index, and producer price index. New programs and projects are also included to determine the future impact of current financial decisions.

In March, the City Council, acting as the Legislative Body of the City holds a Strategic Planning Session. The goals set during this meeting, are used by staff to formulate the budget policy items that are presented to City Council in June and then utilized to prepare the Budget. A Budget Meeting is held with City Council in June to determine Council's priorities and position issues specific to development of the operational and capital budgets for the upcoming fiscal year. City Council's decisions provide the framework under which the budget is prepared to meet City Council's programmatic objectives within available fiscal resources projected in the five-year forecasts. The meeting is open to the public and the public is encouraged to attend and participate.



Department Directors are responsible for identifying their staffing needs, operational funding needs within budget development parameters, five-year capital requests, as well as corresponding revenue sources to fund their needs. In addition, they must conduct a comprehensive review of departmental goals, objectives, and metrics.

The City Charter charges the City Manager with the duty of presenting a balanced budget to City Council. In order to accomplish this goal, a Budget Committee is formed comprised of the City Manager, Finance Director, and Budget & Grants Manger. The Committee conducts comprehensive meetings with Department Directors to review their budget requests and a collaborative effort is undertaken to achieve City Council and department goals within fiscal constraints. The Budget Committee enlists assistance for areas of specialized interests, such as the Information Technology Manager for computer issues and the Human Resources Manager for personnel and risk management issues. Department goals, objectives, and metrics are also evaluated during budget development to determine the effectiveness of program activities and appropriate funding levels. After the departmental meetings, the Budget Committee finalizes the proposed budget given revenue projections, economic conditions, funding requirements, and City Council program priorities and issues previously identified in the budget process. Once a balanced budget is achieved, it is presented to City Council for consideration.

The City Council is required by Florida State Statute and City Charter to hold public hearings on the proposed budget and adopt a final budget no later than September 30<sup>th</sup>,



the close of the City's fiscal year. The appropriated budget is prepared by fund, department (e.g. financial services), and division (e.g. purchasing). Department Directors may request transfers of appropriations within a department and between divisions to transfer appropriations between line items, not to increase the total budget or to transfer resources between funds. Transfers of appropriations between funds require the approval of the City Council. The budget may be amended at any time by Resolution of City Council. Budget-to-actual comparisons are provided in the report for each individual governmental fund for which an appropriated annual budget has been adopted. For the General Fund and the Community Redevelopment Agency Fund, this comparison is presented on page 21 & 22 as part of the basic financial statements for the governmental funds. For governmental funds with appropriated annual budgets, other than those previously mentioned, this comparison is presented in the combining and individual fund statements and schedules, Section D of this report, which starts on page 9701.

## **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is best understood when it is considered from the broader perspective of the specific environment within which the City of Fort Walton Beach operates.

### **Local Economy**

The FY 2018-19 budget of \$41,714,146 is \$142,444, or 0.34% more than the adopted FY 2017-18. Additionally, Ad Valorem revenues are anticipated to increase 6.36% in the General Fund, generating approximately \$376K in additional revenue, and 4.87% in the CRA fund, generating an additional \$53K. The budget is predicated on maintaining a millage rate of 5.7697 mills.

Eglin Air Force Base is the world's largest Department of Defense installation, spanning 724 square miles. Defense contractor companies are established throughout the Northwest Florida region. It is estimated that local military bases currently represent a \$6.0 billion annual economic impact on the area, with approximately 70% of the local economy supported by the military.

Being located on the Gulf of Mexico in Northwest Florida, tourism is a large part of the regional economy. Regional accolades continue to enhance the area's image, promote visibility, and generate additional tourism and sales tax dollars. Local tourism has benefited from the national shift to vacation sites accessible by driving instead of flying. The Fort Walton Beach-Destin area is a popular drive destination in Florida, according to a survey of auto visitors by Visit Florida.

### **Long-Term Financial Planning**

The City undertakes several processes to assist in future planning, such as:

- A 5-year CIP (Capital Improvement Program) Plan is developed and approved by City Council each year during the annual budget process.
- 5-year replacement plans for capital equipment, including vehicles, machinery, and computer hardware and software, are also developed and approved by Management each year during the annual budget process
- Annual Strategic Plan, which focuses on a 1 – 3 year time period.

### **Relevant Financial Policies**

The City has several financial policies that are utilized during daily operations, as well as during the budget and financial planning processes. The City utilizes fund balance reserves only for one-time non-recurring expenditures. In addition, the City maintains its fund balance level in the General Fund at 30% of fund expenditures – this policy helps to ensure that the City has sufficient funding in place for emergency and disaster relief.

### **Major Initiatives**

These financial policies, as well as other indicators, were taken into account when adopting the City's budget for fiscal year 2019. The City's budget for fiscal year 2019 totals \$41.7 million, which is relatively flat when compared to the fiscal year 2018 approved budget. The 2019 budget allocates \$22.2 million, a 0.4% decrease as compared to the fiscal year 2018 budget, to the General fund, \$16.0 million to the Enterprise funds, and \$3.5 million to other funds.

For the fiscal year 2019 budget, the ad valorem rate was maintained at 5.7697 mills. A 3.0% increase in water and sewer rates is included in the budget, and stormwater fees are scheduled to increase \$0.25. No other significant changes to the City's various rate and fees are included in the fiscal year 2019 budget.

## **AWARDS AND ACKNOWLEDGEMENTS**

### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Fort Walton Beach for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2017. This was the fifteenth consecutive year that the City received this prestigious award. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, satisfying both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement Program requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the government also received the GFOA's Distinguished Budget Presentation Award for its annual budget dated October 1, 2018. This was the twenty-third consecutive year that the City received this prestigious award. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device.

### **Acknowledgments**

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department. We would like to express our appreciation to all members of the Department who assisted and contributed to the preparation of this report.

We would also like to thank the Mayor and City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Fort Walton Beach's finances and for their attention in conducting the financial operations of the City in a responsible and progressive manner.

Appreciation is also expressed to the accounting firm of Warren Averett, LLC for their continued assistance and professionalism.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "M. Beedie", with a stylized, flowing script.

Michael D. Beedie, PE  
City Manager

A handwritten signature in black ink, appearing to read "B. Ferris", with a stylized, flowing script.

Brandy L. Ferris, CPA, CGFM  
Finance Director



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Fort Walton Beach  
Florida**

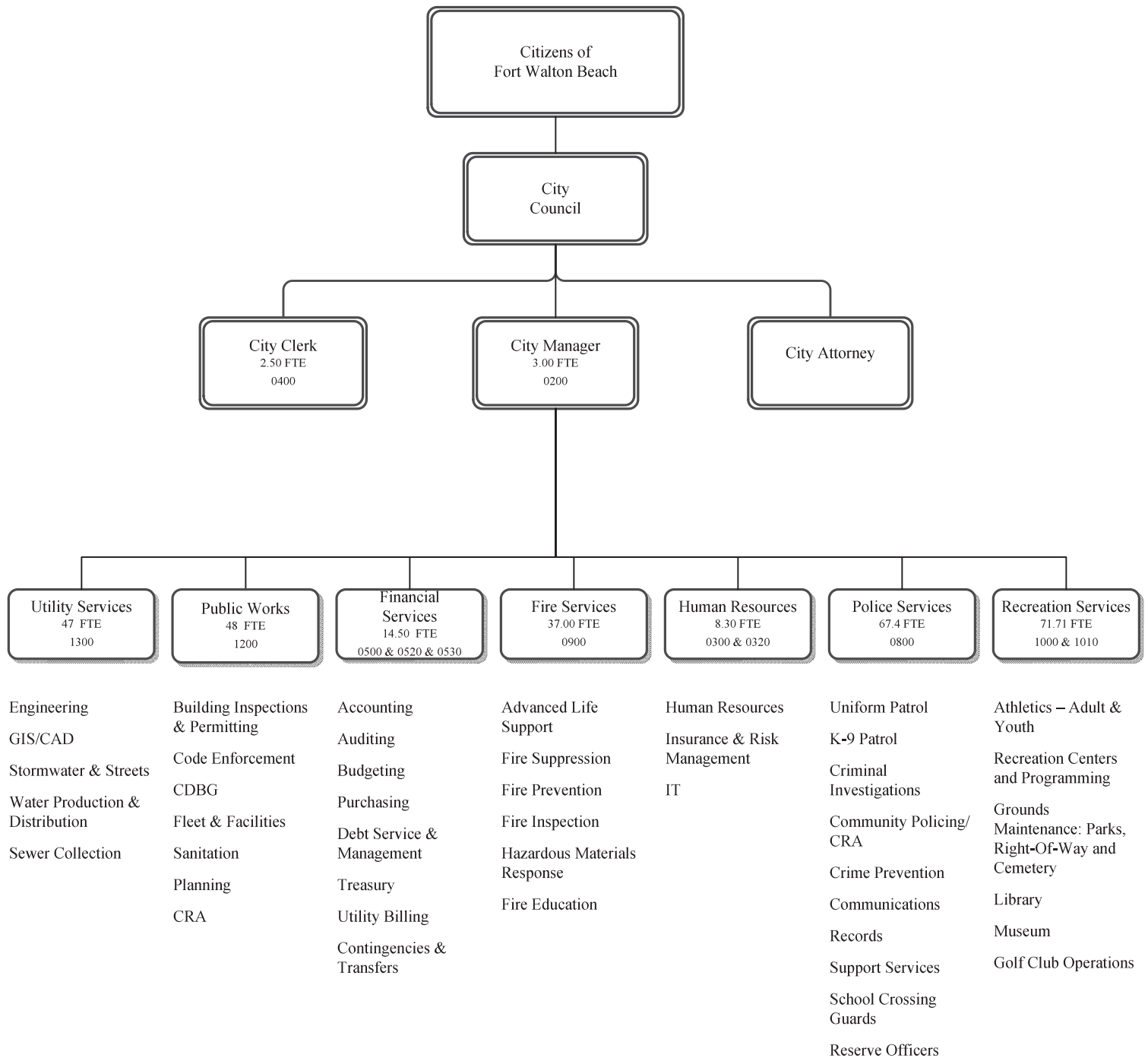
For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**September 30, 2017**

*Christopher P. Morill*

Executive Director/CEO





## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and City Council Members  
City of Fort Walton Beach, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fort Walton Beach, Florida (the City), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fort Walton Beach, Florida, as of September 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund and Community Redevelopment Agency (Special Revenue Fund) for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that management's discussion and analysis on pages 4-14 and the schedules related to the pension and OPEB liabilities, contributions, and investment returns on pages 84-94 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual non-major fund financial statements and schedules, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by Chapter 10.550, *Rules of the Auditor General*, and is not a required part of the basic financial statements.

The combining and individual non-major fund financial statements and schedules, and the schedule of expenditures of state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements and schedules and the schedule of expenditures of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Warren Averett, LLC*

Fort Walton Beach, Florida

February 26, 2019



## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of the City of Fort Walton Beach, Florida, we offer readers of the City of Fort Walton Beach's financial statements this narrative overview and analysis of the financial activities of the City of Fort Walton Beach for the fiscal year ended September 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages iv - x of this report.

### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of the City of Fort Walton Beach exceeded its liabilities and deferred inflows by \$55.7 million (total net position). Of this amount, \$9.6 million represents unrestricted assets that are available to meet the City's ongoing obligations to citizens and creditors.
- The government's net position increased by \$1.6 million during the fiscal year. Governmental activities experienced an increase that was primarily related to an increase in capital grants and contributions. Business activities increased net position mainly attributable to increased expense control, especially as it relates to wastewater treatment in the Utilities Fund.
- As of the close of the fiscal year, the City of Fort Walton Beach's governmental funds have combined ending fund balances of \$16.4 million, a decrease of \$801,722 in comparison with the prior year. This decrease is attributable to planned use of reserves for the design of Facilities Complex, which is currently under construction. Approximately 84.2% of this amount, or \$13.8 million, is available for spending at the discretion of City Council.
- At the end of this fiscal year, committed, assigned, and unassigned fund balance of the General Fund was \$10.9 million, or 48.5% of the total General Fund expenditures.
- The City of Fort Walton Beach's total debt decreased by \$1.8 million, or 5.4%, during the fiscal year. This decrease is proportional to scheduled principal payments.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis intends to serve as an introduction to the City of Fort Walton Beach's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The focus of financial statements prepared in accordance with the Governmental Accounting Standards Board (GASB) Statement 34 is on both the City as a whole (government-wide) and on major individual funds. Both perspectives (government-wide and major funds) allow the user to address relevant questions, broaden a basis for comparison (year-to-year or government-to-government), and enhance the City's accountability.

#### **Government-Wide Financial Statements**

Designed to be corporate-like, the government-wide financial statements consolidate governmental and business-type activities into two columns, which sum to a total for Primary Government. This provides readers with a broad overview of the City of Fort Walton Beach's finances in a manner similar to a private-sector business. Two statements, the statement of net position and the statement of activities, are utilized to provide information on a government-wide basis.

The statement of net position presents information on all of the City of Fort Walton Beach's assets and liabilities, with the difference between the two reported as net position. This statement combines and consolidates the governmental funds' current financial resources (short-term available resources) with capital assets and long-term obligations. Over time, increases or decreases in net position may serve as a useful indicator of the financial position of the City of Fort Walton Beach.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flow in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the City of Fort Walton Beach that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Fort Walton Beach include general government (city clerk, city council, city manager, human resources, finance, purchasing, fleet maintenance, service maintenance, and non-departmental expenses), public safety (police, fire, building, and code enforcement services), physical environment (cemetery), transportation (engineering, streets, public works, and right-of-way), economic development (Community Development Block Grant Program, and community redevelopment agency), culture and recreation (parks, golf, library, and museum), and debt service interest. The business-type activities of the City of Fort Walton Beach include utilities (water, sewer, and storm water), and sanitation.

The government-wide financial statements include not only the City of Fort Walton Beach itself (known as the primary government), but a component unit, the Community Redevelopment Agency (CRA), which is a legally separate entity for which the City of Fort Walton Beach is financially accountable. The CRA is considered a blended component unit of the City of Fort Walton Beach, Florida and is presented as a special revenue fund as part of the primary government. The government-wide financial statements are found on pages 15-16 of this report.

### **Fund Financial Statements**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City of Fort Walton Beach, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Fort Walton Beach can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

## **FUNDS**

### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements are reported using an accounting method called modified accrual accounting, the focus of which is on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements. The basic governmental fund financial statements are on pages 17-20 of this report.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Fort Walton Beach maintains eight individual governmental funds (General Fund, Community Redevelopment Agency Fund, Florida Building Code Fund, Law Enforcement Trust Fund, Law Enforcement Training Fund, Debt Service Fund, Community Development Block Grant Fund, and Beal Memorial Cemetery Perpetual Care Fund). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the General Fund and the Community Redevelopment Agency Fund. Data from the other six governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report. The Community Redevelopment Agency Fund is considered a non-major fund for reporting purposes, however, the City chooses to present this Fund as a major fund in its financial statements.

The City of Fort Walton Beach adopts an annual appropriated budget for its General Fund, as well as each of the other governmental funds. A budgetary comparison statement is provided for the General Fund on page 21 of this report.

### **Proprietary Funds**

All proprietary funds of the City of Fort Walton Beach are maintained as enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the statement of net position and the statement of activities. The City of Fort Walton Beach uses enterprise funds to account for its utilities operations (water operations and distribution, sewer collections and treatment, and stormwater management), and sanitation operations (garbage).

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information on utilities operations, sanitation operations, and stormwater operations, all of which are presented as major funds of the City of Fort Walton Beach although the Stormwater Fund could be considered a non-major fund for reporting purposes. The basic proprietary fund financial statements are found on pages 23-27 of this report.

### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The City's fiduciary funds include the Pension Trust Funds (general employees, police officers, and firefighters). Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Fort Walton Beach's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements are found on pages 28-29 of this report.

## **NOTES TO THE FINANCIAL STATEMENTS**

The notes to the financial statements provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 30 of this report.

## OTHER INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Fort Walton Beach's progress in funding its obligation to provide pension benefits to its employees. The required supplementary information is found on pages 84-94 of this report.

The combining statements referred to earlier in connection with non-major governmental immediately follow the required supplementary information on Pension funds and can be found beginning on page 95 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Assets and deferred outflows of resources of the City of Fort Walton Beach exceeded its liabilities and deferred inflows of resources by \$55.7 million, as reported in Table 1. The government's net position increased by \$1.6 million for the fiscal year ended September 30, 2018. Both governmental and business activities experienced an increase, related to capital contributions and grants.

By far, the largest portion of the City's assets, \$43.2 million or 77.5%, reflects its investment in capital assets (e.g. land, infrastructure, buildings, machinery, and equipment) less any related debt still outstanding that was used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Fort Walton Beach reports investment in its capital assets net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the City's assets, 5.3%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$9.6 million is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.

**Table 1**  
*Statement of Net Position*  
*As of September 30*  
*(In Thousands of Dollars)*

	Governmental Activities		Business-Type Activities		Total	
	2018	2017	2018	2017	2018	2017
<i>Current &amp; Other</i>	\$18,802	\$19,175	\$16,064	\$15,510	\$34,866	\$34,685
<i>Capital Assets</i>	39,911	38,497	35,023	36,106	74,934	74,603
<i>Total Assets</i>	58,713	57,672	51,087	51,616	109,800	109,288
<i>Deferred Outflow of Resources</i>	7,874	10,035	1,219	1,781	9,063	11,816
<i>Long-Term Liabilities</i>						
<i>Outstanding</i>	33,134	36,904	23,178	25,162	56,312	62,066
<i>Other Liabilities</i>	2,283	1,778	1,990	1,966	4,273	3,744
<i>Total Liabilities</i>	35,417	38,682	25,168	27,128	60,585	65,810
<i>Deferred Inflow of Resources</i>	2,085	1,032	459	109	2,544	1,141
<i>Net Position</i>						
<i>Net Investment in Capital Assets</i>	29,375	27,347	13,830	13,818	43,205	41,165
<i>Restricted</i>	2,348	2,094	597	610	2,945	2,704
<i>Unrestricted</i>	(2,668)	(1,447)	12,252	11,732	9,584	10,284
<i>Total Net Position</i>	\$29,055	\$27,994	\$26,679	\$26,160	\$55,734	\$54,153

Reported in Table 2 are the key elements of the increase in net position for the current year.

Table 2

## Statement of Activities

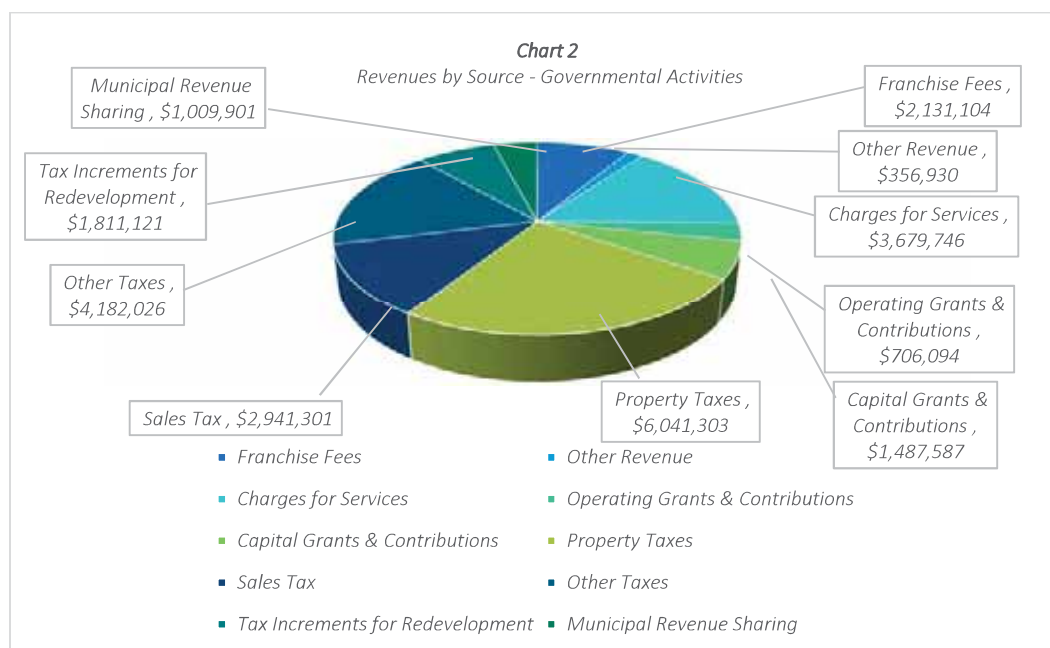
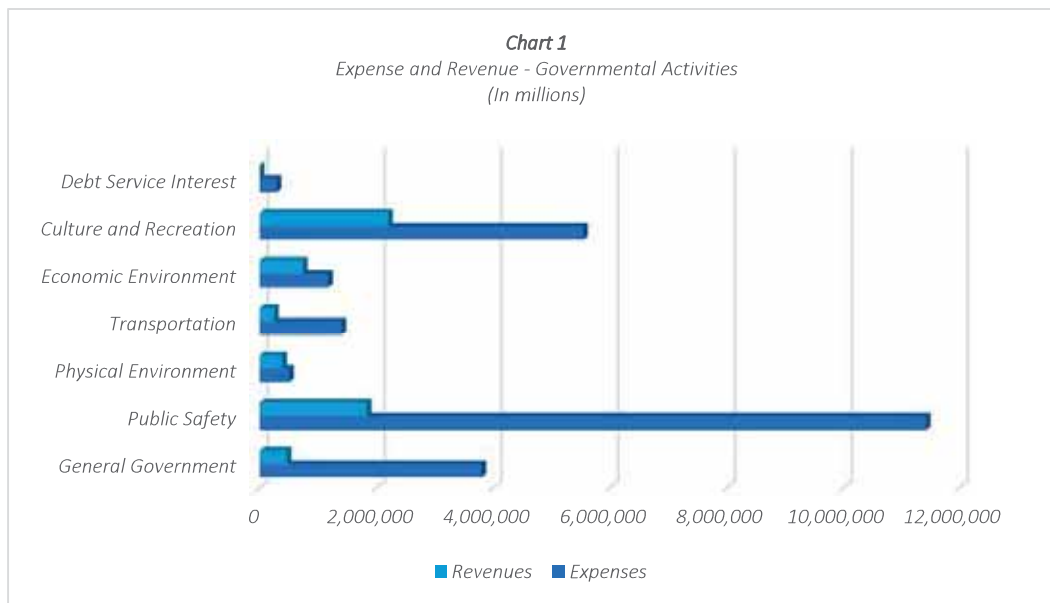
	Governmental Activities		Business-Type Activities		Total Activities	
	2018	2017	2018	2017	2018	2017
<b>Revenues</b>						
<b>Program Revenue:</b>						
Charges for Services	\$3,679,746	\$3,517,477	15,487,820	15,552,112	19,167,566	19,069,589
Operating Grants & Contributions	706,094	825,624	-	-	706,094	825,624
Capital Grants & Contributions	1,487,587	361,641	151,049	1,314,521	1,638,636	1,676,162
<b>General Revenue:</b>						
Property Taxes	6,041,303	5,807,598	-	-	6,041,303	5,807,598
Other Taxes	7,123,327	6,755,699	-	-	7,123,327	6,755,699
Tax Increments for Redevelopment	1,811,121	1,649,589	-	-	1,811,121	1,649,589
Other Revenue	3,497,935	3,587,788	40,221	145,957	3,538,156	3,733,745
<b>Total Revenues</b>	<b>24,347,113</b>	<b>22,505,416</b>	<b>15,528,040</b>	<b>17,012,590</b>	<b>39,875,153</b>	<b>39,518,006</b>
<b>Expenses</b>						
<b>Primary Government</b>						
General Government	3,799,439	3,581,072	-	-	3,799,439	3,581,072
Public Safety	11,420,904	11,507,059	-	-	11,420,904	11,507,059
Physical Environment	505,458	543,287	-	-	505,458	543,287
Transportation	1,401,819	1,536,979	-	-	1,401,819	1,536,979
Economic Development	1,174,794	1,591,643	-	-	1,174,794	1,591,643
Culture & Recreation	5,538,881	5,403,198	-	-	5,538,881	5,403,198
Debt Service Interest	291,590	304,331	-	-	291,590	304,331
<b>Business-Type Expenses</b>						
Utilities	-	-	9,810,437	9,420,248	9,810,437	9,420,248
Sanitation	-	-	3,774,624	3,687,087	3,774,624	3,687,087
Other	-	-	727,282	681,541	727,282	681,541
<b>Total Expenses</b>	<b>24,132,885</b>	<b>24,467,569</b>	<b>14,312,343</b>	<b>13,788,876</b>	<b>38,445,228</b>	<b>38,256,445</b>
<b>Increase/(Decrease) in Net Position before Transfers</b>	<b>214,228</b>	<b>(1,962,153)</b>	<b>1,366,747</b>	<b>3,223,714</b>	<b>1,580,975</b>	<b>1,261,561</b>
<b>Transfers</b>	<b>847,373</b>	<b>761,739</b>	<b>(847,373)</b>	<b>(761,739)</b>	<b>-</b>	<b>-</b>
<b>Increase/(Decrease) in Net Position</b>	<b>1,061,601</b>	<b>(1,200,414)</b>	<b>519,374</b>	<b>2,461,975</b>	<b>1,580,975</b>	<b>1,261,561</b>
<b>Net Position – Beginning</b>	<b>27,993,648</b>	<b>29,194,062</b>	<b>26,159,699</b>	<b>23,697,724</b>	<b>54,153,347</b>	<b>52,891,786</b>
<b>Net Position – Ending</b>	<b>\$29,055,249</b>	<b>\$27,993,648</b>	<b>\$26,679,073</b>	<b>\$26,159,699</b>	<b>\$55,734,322</b>	<b>\$54,153,347</b>

## Current Year Impacts – Governmental Activities

Governmental activities increased the City's net position by \$1.1 million for the fiscal year ended September 30, 2018. Key elements of this change are as follows:

- Total revenues increased by \$1.8 million which is primarily attributed to an increase in capital grants and contributions of \$1.1 million due to the donation of the Gulfview Hotel and a grant received to construct the Fire Training Facility.
- General Government expenses increased by \$218,367 due to the addition of Information Technology personnel, while Economic Development expenses decreased by \$416,849 as a result of Community Redevelopment funds being saved for the future renovation of the Landing Park Improvements.
- Overall, expenses for governmental activities decreased by \$334,684, or 1.4%, while related revenue increased \$1.8 million, or 8.2%.



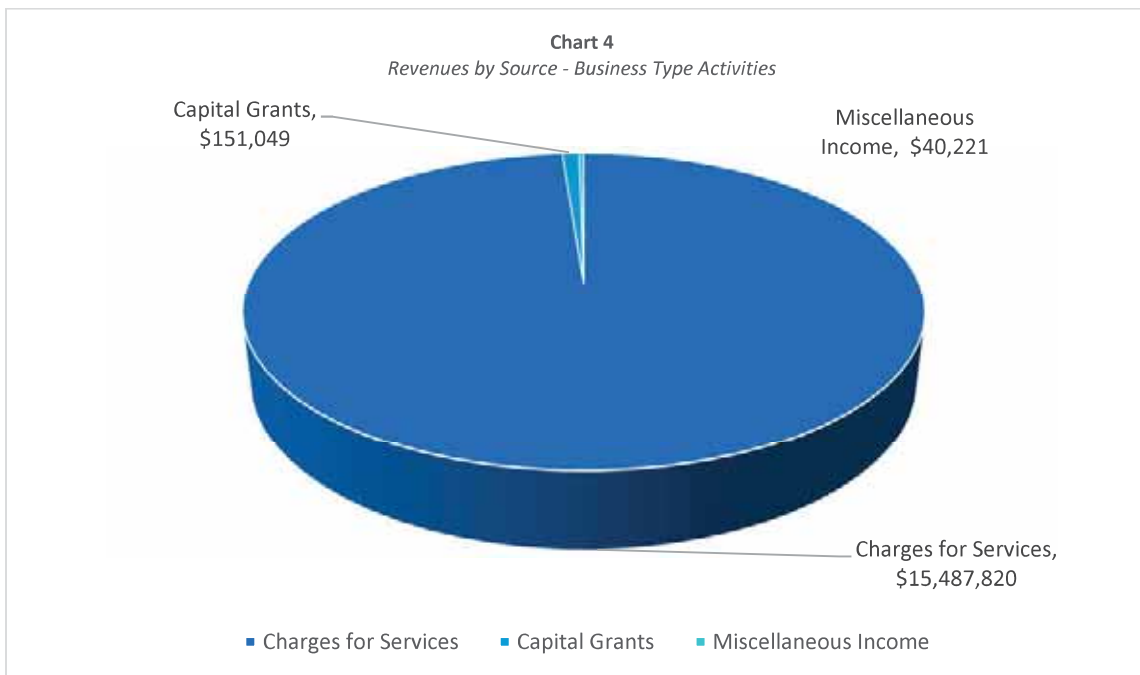
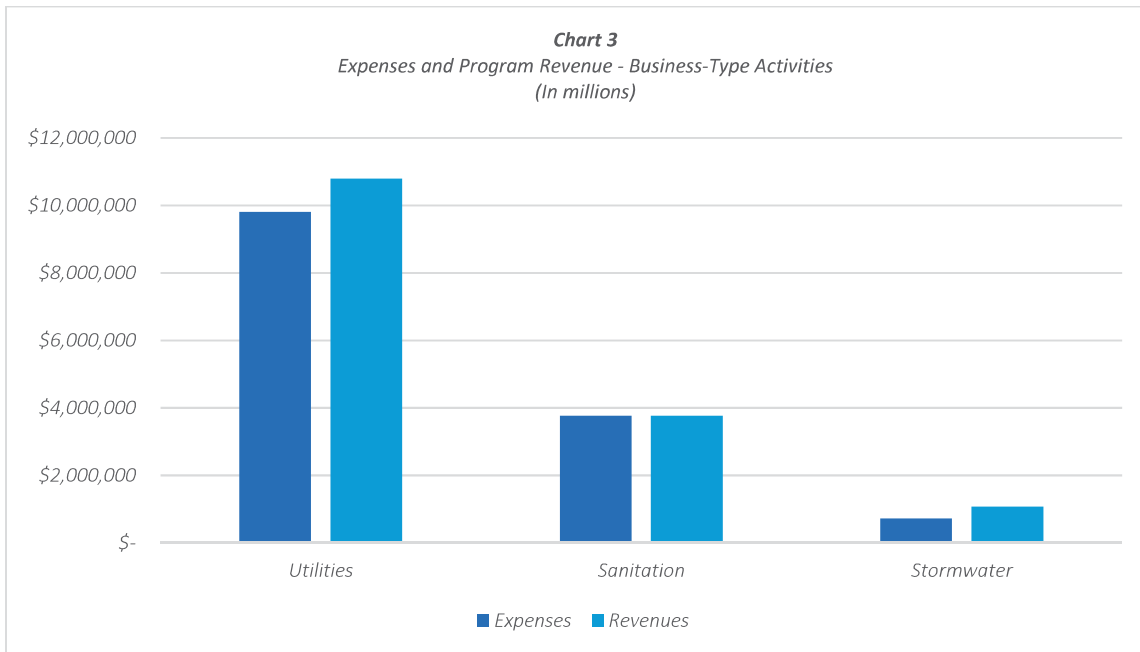


### Current Year Impacts – Business-Type Activities

Business-type activities increased the City's net position by \$519,374 for the fiscal year ended September 30, 2018. Key elements of this change are as follows:

- A decrease in capital grants and contributions was offset by increased control over operating expenses and vacant positions.
- Charges for services remained relatively flat, due to decreased usage by customers, even as rates increased with Year 5 implementation the Utility and Stormwater Rate Study.

- Overall, expenses for the business-type activities of the City increased by \$523,467, or 3.8%, primarily due to increases in the cost allocations to the general fund.



## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City of Fort Walton Beach uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of available resources. Such information is useful in assessing the City's

financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of September 30, 2018, the City of Fort Walton Beach's governmental funds have combined ending fund balances of \$16.4 million, an decrease of \$801,722 in comparison with the prior year. Approximately 84.2% of this amount, or \$13.8 million, is available for spending at the discretion of City Council. The remainder of fund balance is non-spendable or restricted. Details of the fund balance classifications can be found on page 17 of this report, as well as in Note 19.

The General Fund is the chief operating fund of the City. At the end of this fiscal year, committed, assigned, and unassigned fund balance of the General Fund was \$10.9 million, while total fund balance reached \$11.2 million. As a measure of the General Fund's liquidity, it may be useful to compare both committed, assigned, and unassigned fund balance and total fund balance to total expenditures. This amount represents 48.5% of the total General Fund expenditures, while total fund balance represents 49.9% of that same amount.

During the 2018 fiscal year, the fund balance of the City's General Fund decreased by \$1.3 million. This decrease was primarily related to the City's use of unassigned fund balance to pay for the design of the consolidated Facilities Complex, for which construction will be completed in October 2019.

The Community Redevelopment Agency Fund's fund balance increased by \$260,041. This increase is a direct result of City Council's strategic planning commitment to halt capital expenditures while the master planning process is taking place.

### **Proprietary Funds**

The City of Fort Walton Beach's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the proprietary funds totaled \$12.3 million at September 30, 2018, of which the Utilities Fund amounted to \$9.2 million, the Sanitation Fund totaled \$1.9 million, and the Stormwater Utility Fund was \$1.1 million. The factors concerning the finances of these four funds have already been addressed in the discussion of the City of Fort Walton Beach's business-type activities.

### **Fiduciary Funds**

The General Employees' Retirement Fund's net position as a percentage of the total pension liability, an indicator of the sustainability of the Plan, was 88.7%, an increase of 3.5% over the prior year. Employees contribute 5% of pay to the Plan and the City contributed \$2.0 million, which was an increase of \$752,828 when compared to the previous fiscal year.

The Firefighters' Pension Trust Fund's net position as a percentage of the total pension liability was 64.5%, which was an increase of 2.2% over the previous fiscal year. Employees contribute 8.0% of pay to the Plan and the City contributed \$1.1 million, an increase of \$295,602.

The Police Officers' Retirement Fund's net position as a percentage of the total pension liability was 77.6%, a increase of 3.12% over the previous fiscal year. Employees contribute 5% of pay to the Plan and the City contributed \$830,613, an increase of \$261,398.

Additional information on the pension plans can be found on pages 52-67 of this report.

The General Employees' Retirement Fund was closed to new entrants in January 2010, and all new hires are required to participate in a defined contribution plan, which is administered by the International City Managers Association Retirement Corporation. Additional information on the defined contribution plan can be found on page 67 of this report.

## GENERAL FUND BUDGETARY HIGHLIGHTS

A statement showing the original budget, the final budget, the actual results and the variance from the final budget to the actual results is included on page 21 of the financial statements.

The difference between the original budget and the final budget for expenditures totaled approximately \$2.8 million. Significant information related to this difference is summarized as follows:

- The City received donations and added related expenditures in the amount of \$83,840.
- The City moved forward with design for the consolidated Field Office Complex in the amount of \$885,904. In addition, construction of the Complex began, and the City incurred \$1,026,010 in expenses – this amount will be reimbursed when debt to finance the project is issued in FY 2019.
- The City incurred expenses that were funded by excess unassigned/assigned fund balance in the amount of \$318,048 for a special legal investigation, repairs related to tornado damage, additional State contributions for the Police Pension Trust Fund, and completion of the Commerce Technology Park feasibility study.
- The City was the recipient of several grants in prior fiscal years. One of these grants, for the Fire Training Facility, required a City match of \$267,300.

Actual results, when compared to the final budget, show a variance of \$2.5 million for expenditures. This variance is primarily due to amending the budget for expenditures planned, but not yet completed.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

The City's investment in capital assets for its governmental and business-type activities, as of September 30, 2018, was \$43.2 million (net of accumulated depreciation and related debt). This represents a net increase of \$2.0 million, or 5.0%. Highlights are summarized as follows:

- Capital assets outdated, unserviceable, and no longer used are systematically disposed of on an annual basis.
- The City placed into service its new Fire Training Facility and began construction of the Consolidated Facilities Complex.

Table 3 below highlights the overall changes in this category.

**Table 3**  
Total Capital Assets  
Net of Accumulated Depreciation

	Governmental Activities		Business-Type Activities		Total Activities	
	FY 2018	FY 2017	FY 2018	FY 2017	FY 2018	FY 2017
Land	\$11,148,479	\$11,048,479	\$709,678	\$709,678	\$11,858,157	\$11,758,157
Buildings	13,751,043	12,779,478	98,651	106,653	13,849,694	12,886,131
Improvements other than Buildings	6,653,717	6,862,641	30,817,177	31,455,011	37,470,894	38,317,652
Infrastructure	3,311,635	3,642,015	-	-	3,311,635	3,642,015
Machinery & Equipment	3,912,577	4,024,942	3,257,852	3,657,253	7,170,429	7,682,195
Equipment under Capital Lease	53,146	66,701	-	-	53,146	66,701
Easements	-	-	39,742	39,742	39,742	39,742
Construction in Progress	1,080,970	72,597	99,772	137,482	1,180,742	210,079
	\$39,911,567	\$38,496,853	\$35,022,872	\$36,105,819	\$74,934,439	\$74,602,672

Additional information on the capital assets of the City of Fort Walton Beach can be found in Note 6 of this report on pages 48-50.

### Long-Term Debt

As shown in the following table, as of September 30, 2018, the City had total revenue notes and capital leases outstanding of \$31.7 million. All of the City's debt represents notes secured solely by specified revenue sources (i.e. revenue notes) and capital leases. The City has no general obligation or special assessment debt. The State of Florida does not place a legal limit of debt on municipalities. For general obligation debts greater than one year, the City is required to conduct a voter referendum.

The debt capacity of the City is contingent upon available resources and existing debt. The current outstanding debt requires a coverage ratio of 1.25 times earnings. The General Fund is at 9.73 and the Utilities Fund is at 3.02. The Sanitation and Stormwater Funds are debt-free.

*Table 4*  
*Outstanding Debt*

	Governmental Assets		Business-Type Activities		Total Activities	
	FY 2018	FY 2017	FY 2018	FY 2017	FY 2018	FY 2017
<i>Revenue Notes</i>	10,389,217	11,073,656	7,968,000	8,387,000	18,357,217	19,460,656
<i>State Revolving Fund</i>	-	-	13,308,089	13,988,885	13,308,089	13,988,885
<i>Capital Leases</i>	42,217	76,099	-	-	42,217	76,099
	\$10,431,434	\$11,149,755	\$21,276,089	\$22,375,885	\$31,707,523	\$33,525,640

Additional information on the City of Fort Walton Beach's long-term debt can be found in Notes 14-16 of this report on pages 74-79.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Economic indicators and factors that are useful for evaluating the framework within which the City operates are discussed below.

- The Consumer Price Index (CPI) is 2.7% higher than a year ago for the southern region. This indicator is a widely used gauge of inflation and translates into a higher cost of providing services to residents.
- The Municipal Cost Index is 3.5% higher than a year ago. This index is prepared by American City & County to show the effects of inflation on the cost of providing municipal services.
- The Consumer Confidence Index, prepared by the Conference Board, is 3.0% higher than last year. This indicator measures economic conditions by gauging the future spending of consumers and is a solid indicator of economic recovery.
- The Leading Economic Index, also prepared by the Conference Board, is designed to signal turning point patterns in economic data. This index has remained flat over the past year.
- The military has a significant presence in our community. These installations are essential to the continued long-term economic vitality of this area. Combined, the military and defense-related industries have a \$6.0 billion annual impact on Okaloosa County's economy, with approximately 70% of our local economy supported by the military.



These financial policies, as well as other indicators, were taken into account when adopting the City's budget for fiscal year 2019. The City's budget for fiscal year 2019 totals \$41.7 million, which is \$142,444 higher than the fiscal year 2018 approved budget, which is relatively flat. The 2019 budget allocates \$22.2 million, a slight decrease as compared to the fiscal year 2018 budget, to the General fund, \$16.0 million to the Enterprise funds, and \$3.5 million to other funds.

For the fiscal year 2019 budget, the ad valorem rate was maintained at 5.7697 mills. A 3.0% increase in water and sewer rates is included in the budget, and stormwater fees are scheduled to increase \$0.25. No other significant changes to the City's various rate and fees are included in the fiscal year 2019 budget.

Personnel expenses account for approximately 51.6% of the City's budget. The City's fiscal year 2019 budget remains relatively stable in this category, at 301.15 full time equivalent positions, an increase of only 1.62 over last year.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide citizens, taxpayers, customers, and creditors with a general overview of the City of Fort Walton Beach's finances and to demonstrate the City's accountability for the money it receives. Questions concerning any of the information provided in this report, or requests for additional information, should be addressed to the Finance Director, 107 Miracle Strip Parkway S.W., City of Fort Walton Beach, Florida, 32548. This document and other financial information are available on the City's website at [www.fwb.org](http://www.fwb.org). Inquiries may also be sent via email to the Finance Department at [finance@fwb.org](mailto:finance@fwb.org).

**CITY OF FORT WALTON BEACH, FLORIDA**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2018**

	Primary Government		
	Governmental	Business-Type	
	Activities	Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 756,872	\$ 734,799	\$ 1,491,671
Investments	15,879,383	13,088,506	28,967,889
Receivables, net	524,278	971,016	1,495,294
Internal balances	(311,795)	311,795	-
Due from other governments	1,048,204	40,080	1,088,284
Inventory, at cost	250,315	20,499	270,814
Prepaid assets	-	4,534	4,534
Restricted assets			
Cash and cash equivalents	21,156	887,703	908,859
Other assets			
Other receivables, net	633,245	5,670	638,915
Capital assets			
Non-depreciable/amortizable	12,229,449	849,192	13,078,641
Depreciable/amortizable, net	27,682,118	34,173,680	61,855,798
<b>TOTAL ASSETS</b>	<b>58,713,225</b>	<b>51,087,474</b>	<b>109,800,699</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<b>7,843,682</b>	<b>1,218,708</b>	<b>9,062,390</b>
<b>LIABILITIES</b>			
Accounts payable	930,795	328,350	1,259,145
Accrued liabilities	399,463	166,708	566,171
Due to other governments	-	7,915	7,915
Unearned revenues	23,758	27,037	50,795
Payable from restricted assets			
Accrued interest	65,161	-	65,161
Customer deposits	-	290,263	290,263
Non-current liabilities			
Due within one year			
Compensated absences	165,391	44,790	210,181
Leases payable	35,536	-	35,536
Revenue notes payable	662,845	431,000	1,093,845
State revolving loans payable	-	693,793	693,793
Due in more than one year			
Compensated absences	496,173	134,366	630,539
Leases payable	6,681	-	6,681
Revenue notes payable	9,726,372	7,537,000	17,263,372
State revolving loans payable	-	12,614,296	12,614,296
Other post-employment benefits	4,432,703	1,188,353	5,621,056
Net pension liability	18,471,998	1,704,290	20,176,288
<b>TOTAL LIABILITIES</b>	<b>35,416,876</b>	<b>25,168,161</b>	<b>60,585,037</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>2,084,782</b>	<b>458,948</b>	<b>2,543,730</b>
<b>NET POSITION</b>			
Net investment in capital assets	29,375,380	13,829,575	43,204,955
Restricted			
Debt service	26	157,228	157,254
System improvements	-	440,212	440,212
Improvement districts	1,812,525	-	1,812,525
Public safety	468,331	-	468,331
Other purposes	66,707	-	66,707
Unrestricted (deficit)	(2,667,720)	12,252,058	9,584,338
<b>TOTAL NET POSITION</b>	<b>\$ 29,055,249</b>	<b>\$ 26,679,073</b>	<b>\$ 55,734,322</b>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

Function/program activities	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-Type Activities	Total
Governmental activities							
General government	\$ 3,799,439	\$ 434,820	\$ 28,105	\$ -	\$ (3,336,514)	\$ -	\$ (3,336,514)
Public safety	11,420,904	532,536	427,702	874,987	(9,585,679)	-	(9,585,679)
Physical environment	505,458	387,821	-	-	(117,637)	-	(117,637)
Transportation	1,401,819	246,164	-	-	(1,155,655)	-	(1,155,655)
Economic environment	1,174,794	-	139,952	600,000	(434,842)	-	(434,842)
Culture and recreation	5,538,881	2,078,405	110,335	12,600	(3,337,541)	-	(3,337,541)
Debt service interest	291,590	-	-	-	(291,590)	-	(291,590)
Total governmental activities	24,132,885	3,679,746	706,094	1,487,587	(18,259,458)	-	(18,259,458)
Business-type activities							
Utilities	9,810,437	10,737,496	-	56,059	-	983,118	983,118
Sanitation	3,774,624	3,774,519	-	-	-	(105)	(105)
Stormwater	727,282	975,805	-	94,990	-	343,513	343,513
Total business-type activities	14,312,343	15,487,820	-	151,049		1,326,526	1,326,526
<b>Total primary government</b>	<b>\$ 38,445,228</b>	<b>\$ 19,167,566</b>	<b>\$ 706,094</b>	<b>\$ 1,638,636</b>	<b>\$ (18,259,458)</b>	<b>\$ 1,326,526</b>	<b>\$ (16,932,932)</b>
General revenues							
Taxes							
Property taxes					6,041,303	-	6,041,303
Sales taxes					2,941,301	-	2,941,301
Utility service taxes					4,182,026	-	4,182,026
Tax increments for redevelopment districts					1,811,121	-	1,811,121
Franchise fees					2,131,104	-	2,131,104
Intergovernmental, unrestricted					1,009,901	-	1,009,901
Gain on sale of assets					-	14,258	14,258
Miscellaneous					93,106	16,575	109,681
Investment earnings					263,824	9,388	273,212
Transfers					847,373	(847,373)	-
Total general revenues and transfers					19,321,059	(807,152)	18,513,907
<b>CHANGE IN NET POSITION</b>					<b>1,061,601</b>	<b>519,374</b>	<b>1,580,975</b>
<b>NET POSITION AT BEGINNING OF YEAR</b>					<b>27,993,648</b>	<b>26,159,699</b>	<b>54,153,347</b>
<b>NET POSITION AT END OF YEAR</b>					<b>\$ 29,055,249</b>	<b>\$ 26,679,073</b>	<b>\$ 55,734,322</b>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
SEPTEMBER 30, 2018**

	<u>General</u>	<u>Community Redevelopment Agency</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 102,537	\$ 117,181	\$ 537,154	\$ 756,872
Investments	11,144,129	1,792,788	2,942,466	15,879,383
Receivables	845,247	308,283	3,993	1,157,523
Due from other funds	47,423	-	-	47,423
Due from other governments	974,894	64,366	8,944	1,048,204
Inventory, at cost	250,315	-	-	250,315
Restricted assets				
Cash and cash equivalents	-	-	21,156	21,156
<b>TOTAL ASSETS</b>	<u>\$ 13,364,545</u>	<u>\$ 2,282,618</u>	<u>\$ 3,513,713</u>	<u>\$ 19,160,876</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 762,391	\$ 151,911	\$ 16,493	\$ 930,795
Accrued liabilities	362,903	9,899	26,661	399,463
Due to other funds	-	-	47,423	47,423
Advance from other funds	311,795	-	-	311,795
Unearned revenue	23,758	-	-	23,758
<b>Total liabilities</b>	<u>1,460,847</u>	<u>161,810</u>	<u>90,577</u>	<u>1,713,234</u>
<b>DEFERRED INFLOW OF RESOURCES</b>				
Unavailable revenue	727,210	308,283	-	1,035,493
<b>FUND BALANCE</b>				
Nonspendable	250,315	-	-	250,315
Restricted	66,707	1,812,525	468,357	2,347,589
Committed	6,663,230	-	2,974,049	9,637,279
Assigned	1,913,861	-	-	1,913,861
Unassigned	2,282,375	-	(19,270)	2,263,105
<b>Total fund balance</b>	<u>11,176,488</u>	<u>1,812,525</u>	<u>3,423,136</u>	<u>16,412,149</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE</b>	<u>\$ 13,364,545</u>	<u>\$ 2,282,618</u>	<u>\$ 3,513,713</u>	<u>\$ 19,160,876</u>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
GOVERNMENTAL FUNDS  
RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2018**

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Fund balance, total governmental funds (page 17)	\$ 16,412,149
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Governmental non-depreciable/amortizable assets	12,229,449	
Governmental depreciable/amortizable assets	70,543,658	
Less accumulated depreciation/amortization	(42,861,540)	39,911,567

Unavailable revenues in governmental funds is susceptible to full accrual on the entity-wide statements.

Special assessments	350,194	
Receivable related to sale of capital asset	685,299	1,035,493

Deferred inflows of resources and deferred outflows of resources are not available/receivable or due/payable, respectively, in the current period and therefore are not reported in the governmental funds.

Deferred outflows of resources related to pension plans	7,389,444	
Deferred outflows of resources related to OPEB plan	454,238	
Deferred inflows of resources related to pension plans	(1,681,618)	
Deferred inflows of resources related to OPEB plan	(403,164)	5,758,900

Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.

Notes payable	(10,389,217)	
Accrued interest	(65,161)	
Capital leases	(42,217)	
Compensated absences	(661,564)	
Other post-employment benefits	(4,432,703)	
Net pension liability	(18,471,998)	(34,062,860)

Net position of governmental activities (page 15)	\$ 29,055,249
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See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA**  
**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>General</u>	<u>Community Redevelopment Agency</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>				
Taxes	\$ 11,651,428	\$ 1,090,214	\$ -	\$ 12,741,642
Permits and fees	2,157,111	23,511	405,413	2,586,035
Intergovernmental	4,029,164	785,273	66,500	4,880,937
Charges for services	2,739,021	-	-	2,739,021
Fines	95,091	-	6,287	101,378
Miscellaneous	577,609	27,578	214,077	819,264
Total revenues	<u>21,249,424</u>	<u>1,926,576</u>	<u>692,277</u>	<u>23,868,277</u>
<b>EXPENDITURES</b>				
Current				
General governmental services	3,631,410	-	-	3,631,410
Public safety	9,808,371	399,340	376,719	10,584,430
Physical environment	412,095	-	13,377	425,472
Transportation	762,058	-	-	762,058
Economic environment	-	971,689	73,998	1,045,687
Culture and recreation	4,477,927	-	-	4,477,927
Capital outlay	3,279,317	295,506	-	3,574,823
Debt service				
Principal	-	-	718,320	718,320
Interest	7,205	-	290,040	297,245
Total expenditures	<u>22,378,383</u>	<u>1,666,535</u>	<u>1,472,454</u>	<u>25,517,372</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(1,128,959)</u>	<u>260,041</u>	<u>(780,177)</u>	<u>(1,649,095)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	847,373	-	1,021,261	1,868,634
Transfers out	(1,021,261)	-	-	(1,021,261)
Total other financing sources (uses)	<u>(173,888)</u>	<u>-</u>	<u>1,021,261</u>	<u>847,373</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>(1,302,847)</u>	<u>260,041</u>	<u>241,084</u>	<u>(801,722)</u>
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	<u>12,479,335</u>	<u>1,552,484</u>	<u>3,182,052</u>	<u>17,213,871</u>
<b>FUND BALANCE AT END OF YEAR</b>	<u><u>\$ 11,176,488</u></u>	<u><u>\$ 1,812,525</u></u>	<u><u>\$ 3,423,136</u></u>	<u><u>\$ 16,412,149</u></u>

See notes to the financial statements.



**CITY OF FORT WALTON BEACH, FLORIDA  
GOVERNMENTAL FUNDS  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN  
FUND BALANCE TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

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Net change in fund balance – governmental funds (page 19)	\$	(801,722)
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Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds do not report capital assets on the balance sheet; however, they are reported in the government-wide financial statements. Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is depreciated/amortized over the estimated useful lives of the assets.

Expenditures for capital assets	3,574,823	
Less current year depreciation/amortization	<u>(2,717,879)</u>	
		856,944

Governmental funds do not report capital assets on the balance sheet; however, they are reported in the government-wide financial statements. Accordingly, proceeds received for disposals of capital assets are shown as income in the governmental financial statements and a gain or loss is reported in the statement of activities. In addition, capital asset reassignments are reported as transfers on the statement of activities.

Disposals of capital assets	(263,117)	
Accumulated depreciation/amortization – disposals	188,287	
Acquisition value of donated capital assets	632,600	
Transfers and adjustments of capital assets	(92,801)	
Accumulated depreciation/amortization – transfers and adjustments	<u>92,801</u>	
		557,770

Special assessment revenue in the governmental funds is recognized when due; however, the revenue was recognized in the statement of activities when it was earned (when levied).

Payments received from special assessments	(27,180)	
Special assessment for interest and penalties	756	
Payments received on receivable related to the sale of capital assets	<u>(52,510)</u>	
		(78,934)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. In addition, long-term debt reassignments are reported as transfers on the statement of activities.

Debt principal and capital lease payments	718,320	
Change in accrued interest on long-term debt	<u>5,655</u>	
		723,975

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Change in net pension liability and related deferred inflows and deferred outflows of resources	(192,017)	
Change in other post-employment benefits liability and related deferred inflows and deferred outflows of resources	(9,605)	
Change in long-term compensated absences	<u>5,190</u>	
		<u>(196,432)</u>

Change in net position of governmental activities (page 16)	\$	<u><u>1,061,601</u></u>
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See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>REVENUES</b>				
Taxes	\$ 11,521,684	\$ 11,548,449	\$ 11,651,428	\$ 102,979
Permits and fees	2,328,289	2,328,289	2,157,111	(171,178)
Intergovernmental	3,411,005	4,345,834	4,029,164	(316,670)
Charges for services	2,488,542	2,511,412	2,739,021	227,609
Fines	116,653	116,653	95,091	(21,562)
Miscellaneous	648,317	769,624	577,609	(192,015)
Total revenues	<u>20,514,490</u>	<u>21,620,261</u>	<u>21,249,424</u>	<u>(370,837)</u>
<b>EXPENDITURES</b>				
Current				
General governmental services	3,896,287	4,896,383	3,631,410	1,264,973
Public safety	10,493,025	10,441,196	9,808,371	632,825
Physical environment	364,269	365,269	412,095	(46,826)
Transportation	1,029,262	1,027,900	762,058	265,842
Culture and recreation	4,627,148	4,655,815	4,477,927	177,888
Capital outlay	1,686,638	3,523,055	3,279,317	243,738
Debt service	-	-	7,205	(7,205)
Total expenditures	<u>22,096,629</u>	<u>24,909,618</u>	<u>22,378,383</u>	<u>2,531,235</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(1,582,139)</u>	<u>(3,289,357)</u>	<u>(1,128,959)</u>	<u>2,160,398</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	905,432	906,432	847,373	(59,059)
Transfers out	(1,035,435)	(1,035,435)	(1,021,261)	14,174
Total other financing sources (uses)	<u>(130,003)</u>	<u>(129,003)</u>	<u>(173,888)</u>	<u>(44,885)</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>(1,712,142)</u>	<u>(3,418,360)</u>	<u>(1,302,847)</u>	<u>2,115,513</u>
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	<u>1,712,142</u>	<u>3,418,360</u>	<u>12,479,335</u>	<u>9,060,975</u>
<b>FUND BALANCE AT END OF YEAR</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 11,176,488</u>	<u>\$ 11,176,488</u>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
COMMUNITY REDEVELOPMENT AGENCY  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>REVENUES</b>				
Taxes	\$ 1,090,214	\$ 1,090,214	\$ 1,090,214	\$ -
Permits and fees	-	-	23,511	23,511
Intergovernmental	616,298	680,664	785,273	104,609
Miscellaneous	32,457	638,457	27,578	(610,879)
Total revenues	1,738,969	2,409,335	1,926,576	(482,759)
<b>EXPENDITURES</b>				
Current				
Public safety	357,543	357,543	399,340	(41,797)
Economic environment	715,073	776,328	971,689	(195,361)
Capital outlay	457,275	875,000	295,506	579,494
Total expenditures	1,529,891	2,008,871	1,666,535	342,336
<b>CHANGE IN FUND BALANCE</b>	209,078	400,464	260,041	(140,423)
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	-	-	1,552,484	1,552,484
<b>FUND BALANCE AT END OF YEAR</b>	\$ 209,078	\$ 400,464	\$ 1,812,525	\$ 1,412,061

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
PROPRIETARY FUNDS  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2018**

	<u>Utilities Fund</u>	<u>Sanitation Fund</u>	<u>Stormwater Fund</u>	<u>Total</u>
<b>ASSETS</b>				
Current assets				
Cash and cash equivalents	\$ 503,774	\$ 56,694	\$ 174,331	\$ 734,799
Restricted assets – cash and cash equivalents	879,428	8,275	-	887,703
Investments	9,774,581	2,239,819	1,074,106	13,088,506
Receivables, net	707,884	207,099	56,033	971,016
Advance to other funds	-	49,427	-	49,427
Due from other governments	-	-	40,080	40,080
Inventory – at cost	20,499	-	-	20,499
Prepaid assets	-	-	4,534	4,534
Total current assets	<u>11,886,166</u>	<u>2,561,314</u>	<u>1,349,084</u>	<u>15,796,564</u>
Other assets				
Advance to other funds	-	262,368	-	262,368
Other receivables, net	<u>5,670</u>	<u>-</u>	<u>-</u>	<u>5,670</u>
Total other assets	<u>5,670</u>	<u>262,368</u>	<u>-</u>	<u>268,038</u>
Capital assets, net				
Non-depreciable/amortizable	789,972	-	59,220	849,192
Depreciable/amortization, net	<u>29,820,356</u>	<u>1,181,348</u>	<u>3,171,976</u>	<u>34,173,680</u>
Total capital assets	<u>30,610,328</u>	<u>1,181,348</u>	<u>3,231,196</u>	<u>35,022,872</u>
Total non-current assets	<u>30,615,998</u>	<u>1,443,716</u>	<u>3,231,196</u>	<u>35,290,910</u>
<b>TOTAL ASSETS</b>	<u>42,502,164</u>	<u>4,005,030</u>	<u>4,580,280</u>	<u>51,087,474</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<u>822,593</u>	<u>314,992</u>	<u>81,123</u>	<u>1,218,708</u>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
PROPRIETARY FUNDS  
STATEMENT OF NET POSITION – CONTINUED  
SEPTEMBER 30, 2018**

	<u>Utilities Fund</u>	<u>Sanitation Fund</u>	<u>Stormwater Fund</u>	<u>Total</u>
<b>LIABILITIES</b>				
Current liabilities				
Accounts payable	\$ 216,030	\$ 109,156	\$ 3,164	\$ 328,350
Accrued liabilities				
Compensated absences	27,691	13,364	3,735	44,790
Wages	43,217	21,300	5,333	69,850
Interest	89,773	-	-	89,773
Other	3,812	2,742	531	7,085
Due to other governments	-	7,915	-	7,915
Revenue note payable	431,000	-	-	431,000
State revolving loan payable	693,793	-	-	693,793
Payable from restricted assets				
Customer deposits	281,988	8,275	-	290,263
Unearned revenue	27,037	-	-	27,037
Total current liabilities	<u>1,814,341</u>	<u>162,752</u>	<u>12,763</u>	<u>1,989,856</u>
Non-current liabilities				
Accrued liabilities				
Compensated absences	83,071	40,090	11,205	134,366
Revenue note payable	7,537,000	-	-	7,537,000
State revolving loan payable	12,614,296	-	-	12,614,296
Other post-employment benefits	616,257	410,434	161,662	1,188,353
Net pension liability	1,137,495	458,568	108,227	1,704,290
Total non-current liabilities	<u>21,988,119</u>	<u>909,092</u>	<u>281,094</u>	<u>23,178,305</u>
<b>TOTAL LIABILITIES</b>	<u>23,802,460</u>	<u>1,071,844</u>	<u>293,857</u>	<u>25,168,161</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<u>290,197</u>	<u>131,737</u>	<u>37,014</u>	<u>458,948</u>
<b>NET POSITION</b>				
Net investment in capital assets	9,417,031	1,181,348	3,231,196	13,829,575
Restricted				
Debt service	157,228	-	-	157,228
System improvements	440,212	-	-	440,212
Unrestricted	9,217,629	1,935,093	1,099,336	12,252,058
<b>TOTAL NET POSITION</b>	<u>\$ 19,232,100</u>	<u>\$ 3,116,441</u>	<u>\$ 4,330,532</u>	<u>\$ 26,679,073</u>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA**  
**PROPRIETARY FUNDS**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>Utilities Fund</u>	<u>Sanitation Fund</u>	<u>Stormwater Fund</u>	<u>Total</u>
<b>OPERATING REVENUES</b>				
Charges for services	\$ 10,718,495	\$ 3,774,519	\$ 975,805	\$ 15,468,819
<b>OPERATING EXPENSES</b>				
Personal services	2,189,554	1,184,533	206,421	3,580,508
Operating	5,207,870	2,318,189	361,734	7,887,793
Depreciation/amortization expense	1,904,107	271,902	159,127	2,335,136
Total operating expenses	9,301,531	3,774,624	727,282	13,803,437
<b>OPERATING INCOME (LOSS)</b>	1,416,964	(105)	248,523	1,665,382
<b>NON-OPERATING REVENUES (EXPENSES)</b>				
Rental income	19,001	-	-	19,001
Interest expense	(502,795)	-	-	(502,795)
Amortization	(5,613)	-	-	(5,613)
Gain (loss) on disposal of capital assets	(20,742)	35,000	-	14,258
Gain (loss) on investment	(164,150)	(42,210)	(9,380)	(215,740)
Interest	165,761	49,493	9,874	225,128
Grants in aid	(498)	-	-	(498)
Miscellaneous	10,270	4,071	2,234	16,575
Total non-operating revenues (expenses)	(498,766)	46,354	2,728	(449,684)
<b>INCOME BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS</b>	918,198	46,249	251,251	1,215,698
<b>CAPITAL CONTRIBUTIONS AND TRANSFERS</b>				
Capital contributions	44,950	-	94,990	139,940
Impact fees	11,109	-	-	11,109
Transfers out	(642,721)	(146,401)	(58,251)	(847,373)
Total capital contributions and transfers	(586,662)	(146,401)	36,739	(696,324)
<b>CHANGE IN NET POSITION</b>	331,536	(100,152)	287,990	519,374
<b>NET POSITION AT BEGINNING OF YEAR</b>	18,900,564	3,216,593	4,042,542	26,159,699
<b>NET POSITION AT END OF YEAR</b>	<u>\$ 19,232,100</u>	<u>\$ 3,116,441</u>	<u>\$ 4,330,532</u>	<u>\$ 26,679,073</u>

See notes to the financial statements.



**CITY OF FORT WALTON BEACH, FLORIDA  
PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>Utilities Fund</u>	<u>Sanitation Fund</u>	<u>Stormwater Fund</u>	<u>Total</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 10,704,542	\$ 3,776,923	\$ 973,735	\$ 15,455,200
Payments to suppliers	(5,242,446)	(2,321,350)	(357,725)	(7,921,521)
Payments to employees	(2,145,617)	(1,175,257)	(204,963)	(3,525,837)
Miscellaneous income	29,271	4,071	2,234	35,576
Net cash provided by operating activities	<u>3,345,750</u>	<u>284,387</u>	<u>413,281</u>	<u>4,043,418</u>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>				
Change in intergovernmental balances	4,069	(252)	-	3,817
Advance to other funds	-	48,458	-	48,458
Grants and aids	(498)	-	-	(498)
Transfers out	<u>(642,721)</u>	<u>(146,401)</u>	<u>(58,251)</u>	<u>(847,373)</u>
Net cash used in non-capital financing activities	<u>(639,150)</u>	<u>(98,195)</u>	<u>(58,251)</u>	<u>(795,596)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Impact fees and capital received	11,409	-	-	11,409
Acquisitions of capital assets	(740,184)	(220,748)	(312,001)	(1,272,933)
Proceeds from disposal of capital assets	-	35,000	-	35,000
Proceeds from capital grants and contributions	44,650	-	641,056	685,706
Principal paid on revenue note	(419,000)	-	-	(419,000)
Principal paid on state revolving loan	(680,796)	-	-	(680,796)
Interest paid on loans and notes payable	<u>(507,471)</u>	<u>-</u>	<u>-</u>	<u>(507,471)</u>
Net cash provided by (used in) capital and related financing activities	<u>(2,291,392)</u>	<u>(185,748)</u>	<u>329,055</u>	<u>(2,148,085)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Purchase of investments	(8,794,956)	(1,637,663)	(1,678,016)	(12,110,635)
Proceeds from sales and maturities of investments	6,900,287	1,424,107	1,054,191	9,378,585
Investment income, net	<u>1,611</u>	<u>7,283</u>	<u>494</u>	<u>9,388</u>
Net cash used in capital and related financing activities	<u>(1,893,058)</u>	<u>(206,273)</u>	<u>(623,331)</u>	<u>(2,722,662)</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	<u>(1,477,850)</u>	<u>(205,829)</u>	<u>60,754</u>	<u>(1,622,925)</u>
<b>CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR</b>	<u>2,861,052</u>	<u>270,798</u>	<u>113,577</u>	<u>3,245,427</u>
<b>CASH AND CASH EQUIVALENTS AT END OF YEAR</b>	<u>\$ 1,383,202</u>	<u>\$ 64,969</u>	<u>\$ 174,331</u>	<u>\$ 1,622,502</u>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS - CONTINUED  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>Utilities Fund</u>	<u>Sanitation Fund</u>	<u>Stormwater Fund</u>	<u>Total</u>
<b>CASH AND CASH EQUIVALENTS AT END OF YEAR CONSIST OF</b>				
Current assets	\$ 503,774	\$ 56,694	\$ 174,331	\$ 734,799
Restricted assets	879,428	8,275	-	887,703
Total cash and cash equivalents	<u>\$ 1,383,202</u>	<u>\$ 64,969</u>	<u>\$ 174,331</u>	<u>\$ 1,622,502</u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>				
Operating income	\$ 1,416,964	\$ (105)	\$ 248,523	\$ 1,665,382
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation	1,904,107	271,902	159,127	2,335,136
Miscellaneous revenue	29,271	4,071	2,234	35,576
Decrease (increase) in assets:				
Accounts receivable	(43,189)	2,404	(2,070)	(42,855)
Prepaid assets	-	-	2,512	2,512
Inventory	(3,444)	-	-	(3,444)
Decrease in deferred outflows of resources	371,883	149,566	35,105	556,554
Increase (decrease) in liabilities:				
Accounts payable	(34,072)	(4,316)	1,215	(37,173)
Compensated absences payable	8,649	(3,410)	(1,883)	3,356
Wages	5,313	513	523	6,349
Other liabilities	2,940	1,155	282	4,377
Customer deposits	34,061	-	-	34,061
Other post-employment benefits	(53,176)	(35,419)	(13,973)	(102,568)
Unearned revenue	(4,825)	-	-	(4,825)
Net pension liability	(505,912)	(204,261)	(48,370)	(758,543)
Increase in deferred inflows of resources	217,180	102,287	30,056	349,523
Net cash provided by operating activities	<u>\$ 3,345,750</u>	<u>\$ 284,387</u>	<u>\$ 413,281</u>	<u>\$ 4,043,418</u>
<b>SCHEDULE OF NONCASH INVESTING AND FINANCING ACTIVITIES</b>				
Capital grants receivable	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 40,080</u>	<u>\$ 40,080</u>
Gain on sale of capital asset	<u>\$ -</u>	<u>\$ 35,000</u>	<u>\$ -</u>	<u>\$ 35,000</u>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
FIDUCIARY FUNDS  
STATEMENT OF FIDUCIARY NET POSITION  
SEPTEMBER 30, 2018**

	<b>Employee Retirement Funds</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 4,400,358
Investments, at fair value	
U.S. Government and Agency obligations	8,656,780
Corporate obligations	7,004,938
Corporate equity	14,817,360
Mutual funds and exchange-traded funds	44,819,862
Commingled real estate investment funds	<u>6,995,238</u>
Total investments	<u>82,294,178</u>
Due from State of Florida	<u>202,468</u>
<b>TOTAL ASSETS</b>	<u>86,897,004</u>
<b>LIABILITIES</b>	
Accounts payable	<u>122,467</u>
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	<u><u>\$ 86,774,537</u></u>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
FIDUCIARY FUNDS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Employee Retirement Funds</b>
<b>ADDITIONS</b>	
Contributions	
Employer	\$ 3,927,283
Plan members	452,377
State of Florida	397,485
Total contributions	<u>4,777,145</u>
Investment income (loss)	8,328,762
Less investment expense	<u>(204,721)</u>
Net investment income (loss)	<u>8,124,041</u>
Miscellaneous revenue	<u>20,639</u>
<b>TOTAL ADDITIONS</b>	<u>12,921,825</u>
<b>DEDUCTIONS</b>	
Benefits and refunds paid	
Retirement payments	5,970,564
Disability payments	210,987
Refunds	83,328
Total benefits and refunds paid	<u>6,264,879</u>
Administrative expenses	
Legal	26,260
Contractual services	216,744
Other	64,860
Total administrative expenses	<u>307,864</u>
<b>TOTAL DEDUCTIONS</b>	<u>6,572,743</u>
<b>CHANGE IN FIDUCIARY NET POSITION</b>	6,349,082
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	
Beginning of year	<u>80,425,455</u>
End of year	<u><u>\$ 86,774,537</u></u>

See notes to the financial statements.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY**

**Description of the City**

The City of Fort Walton Beach, Florida, (the City) was originally chartered as a municipality under laws of the State of Florida Special Act of the Florida Legislature in 1937. The City Manager – Council form of government was established in 1953. As authorized by its charter, the City provides the following services: public safety (police, fire, and inspection), highways and streets, water and sewer, sanitation, stormwater, culture and recreation, public improvements, planning and zoning, and general administrative services.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP), as applicable to governmental units and the Uniform Accounting System mandated by Chapter 218.33, Florida Statutes. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting.

The following is a summary of the more significant accounting policies of the City:

**The Reporting Entity**

A seven member City Council and a Mayor govern the City, each elected at-large for four-year terms. The Council has no powers other than those expressly vested in it by State Statute and the City Charter, and their governmental powers cannot be delegated.

As required by U.S. GAAP, these financial statements present the City of Fort Walton Beach (the primary government) and its blended component unit. In evaluating the City as a reporting entity, management has considered all potential component units for which the City may or may not be financially accountable and, as such, be included within the City's financial statements. Management utilized criteria set forth in GASB Statement No. 61 for determining financial accountability of potential component units in evaluating all potential component units. In accordance with GASB Statement No. 61, the City (primary government) is financially accountable if it appoints a voting majority of the potential component unit's governing board and 1) it is able to impose its will on the organization or 2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

As of September 30, 2018, the City had one component unit, as defined by GASB No. 61, which has been presented in the financial statements of the primary government using the blended presentation method, and is presented as a governmental fund type with a fiscal year end of September 30. The Fort Walton Beach Community Redevelopment Agency (the Agency) was formed to prepare a community redevelopment plan for a designated geographic area within the City of Fort Walton Beach, Florida. All of the City's council members serve as board members of the Agency. The Agency's governing body is the same as the governing body of the City. The Agency functions as a department of the City. City management have operational and fiscal responsibility for the Agency's activities.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**The Reporting Entity – Continued**

The Fort Walton Beach Housing Authority (the Authority) is considered a related organization to the City rather than a component unit. The City Council appoints the board members of the Authority. However, the Authority's board operates independently of the City Council and does not create a financial burden or benefit to the City.

**Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component unit. For the most part, the effects of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for the governmental and proprietary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements. Separate fund financial statements for the fiduciary funds are disclosed within Note 8 of these financial statements.

**Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Pension plans recognize revenue when contributions are due as there is a statutory requirement to make the contribution. Property taxes are recorded as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.



**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**Measurement Focus and Basis of Accounting – Continued**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within six months of the end of the current fiscal period, except for property taxes, for which the period is 60 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments and other receivables within the current fiscal period are considered to be susceptible to accrual as revenue of the current period. Sales taxes, gasoline taxes, and other intergovernmental revenues collected and held by the state at year-end on behalf of the City, are also recognized as revenue. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Okaloosa County Tax Collector bills and collects property taxes for the City in accordance with the laws of the State of Florida. Property taxes attach as an enforceable lien on property as of the date of assessment and remain in effect until discharge by payment. Taxes are payable when levied (on November 1, or as soon thereafter as the assessment roll becomes available to the Tax Collector).

The following is the current property tax calendar:

Lien Date	January 1, 2018
Levy Date	November 1, 2018
Due Date	November 1, 2018
Delinquent Date	April 1, 2019

Discounts of 1% for each month taxes are paid prior to March 2019 are granted.

Revenue recognition criteria for property taxes under GASB requires that property taxes expected to be collected within 60 days of the current period be accrued. No accrual has been made for 2018 ad valorem taxes because property taxes are not legally due until subsequent to the end of the fiscal year. Current year taxes, which are uncollected as of the end of the fiscal year, are generally immaterial in amount and highly susceptible to uncollectibility and, therefore, are not recorded as a receivable on the balance sheet date.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**Basis of Presentation**

The financial transactions of the City are recorded in individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's utility function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes. Any portion of franchise fees that is not based on gross receipts are reported as a charge for service in the function or activity that generates the fee. During fiscal year 2018, franchise fees were all based on gross receipts and thus recorded as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City considers all impact fee revenue as capital contributions for the water and sewer system; therefore, no amount from the impact fees are included in operating revenue. Operating expenses for enterprise funds include the cost of sales and service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The following three broad classifications are used to categorize the fund types used by the City:

***Governmental***

Governmental funds focus on the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) and not net income. The City has the following major governmental funds:

*General Fund* – This is the City's primary operating fund and is used to account for all financial resources except those required to be accounted for in another fund.

*Community Redevelopment Agency Fund* – The Community Redevelopment Agency Fund is the operating fund of the Fort Walton Beach Community Redevelopment Agency (the "Agency"). It is used to account for the activities of the Agency. Revenue sources for this fund include tax increment financing proceeds from ad valorem taxes as well as investment income.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**Basis of Presentation – Continued**

***Proprietary***

Proprietary funds focus on the determination of net income, changes in net position, financial position, and cash flows. All of the City's proprietary funds are enterprise funds, as fees are charged to external users for services. The following is a description of the major proprietary funds of the City:

*Utilities Fund* – Used to account for the operations of the City, which provides distribution of potable water, sales and service and sanitary wastewater collection, treatment and disposal.

*Sanitation Fund* – Accounts for the operation of the City that provides for solid waste collection and disposal.

*Stormwater Fund* – Used to account for the revenues and expenses associated with operating the City's stormwater utility system.

***Fiduciary***

Fiduciary funds are used to account for the assets held on behalf of outside parties, including other governments, or on behalf of other funds within the City. The City has the following type of fiduciary fund:

*Pension Trust Funds* – Used to report the resources that are required to be held in trust for the members and beneficiaries of the three defined benefit pension plans administered by the City: General Employees' Retirement Fund, Police Officers' Retirement Fund, and Firefighters' Retirement Fund.

**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance  
*Cash and Cash Equivalents***

The City defines cash and cash equivalents as cash held at a depository and cash on hand for operating purposes and those investments which are short term and highly liquid. Generally, those investments have original maturities of three (3) months or less from the date of acquisition. The City maintains an equity in pooled cash fund. The City's cash deposits are held by banks that qualify as public depositories under the Florida Security for Public Deposits Act as required by Chapter 280, Florida Statutes. The City's cash deposits are fully insured by the Public Deposits Trust Fund.

***Investments***

Investments for the City are reported at fair value (generally based on quoted market prices). Investments are pooled together for investment purposes while each individual funds and/or accounts are maintained on a daily transaction basis. Investment earnings are distributed in accordance with the participating funds' relative equity. Allowable investments, with the appropriate minimum rating requirements, can consist of certificates of deposit, local government surplus trust fund, intergovernmental investment pool, SEC registered money market funds, United States government securities, repurchase agreements, banker's acceptances, commercial paper, United States government agencies, federal instruments, securitized issues, corporate notes and state or local government taxable or tax exempt debt.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance  
– Continued**

***Investments***

In addition, the Beal Memorial Cemetery Perpetual Care special revenue fund and the pension trust funds maintain separate investment accounts that are governed by separate investment policies. The Beal Memorial Cemetery investment policy allows for investments in domestic equities, international equities, real estate investment trusts, inflation hedges, fixed income securities, and cash equivalents within allowable ranges, ratings, and consideration of target asset allocations by asset class. The pension trust funds' investment policies allow for investments in domestic and international equities, fixed income securities, mutual funds, exchange-traded funds, commingled funds, money market funds, and value add real estate within allowable ranges, ratings, and considerations of target asset allocations by range; however allowable asset classes, targets, ranges, and benchmarks vary by each individual policy. These investments are also reported at fair value.

***Receivables and Payables***

Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans between funds outstanding at the end of the fiscal year are referred to as either "due to other funds" or "due from other funds" (i.e., the current portion of interfund loans) or "advances" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable and available financial resources.

Services provided, deemed to be at market, or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation.

All proprietary fund receivables are shown net of an allowance for uncollectible accounts. The allowance is computed by considering 100% of receivables in excess of 90 days, past trends on collections of accounts, and current year account write-offs.

***Inventory***

Inventory is valued at cost (first-in, first-out). The consumption method is used to account for inventory. Under the consumption method, inventory items are recorded as expenditures during the period the inventory is used. The General Fund inventory balance is considered nonspendable in the fund financial statements to indicate that it is not available for appropriation.

CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance  
– Continued**

***Restricted Assets***

Certain resources in the following funds are restricted for specific purposes: in the Debt Service Fund for the repayment of Capital Improvement Note, Series 2011; customer utility deposits, impact fees, and debt repayments received are restricted in the Utilities Fund and Sanitation Fund.

***Capital Assets***

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, curbs and sidewalks, drainage systems, lighting systems and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial cost more than the following:

Land	All
Buildings and improvements	\$ 10,000
Infrastructure	\$ 10,000
Improvements – other	\$ 10,000
Equipment, vehicles, computers	\$ 1,000
Library books	All

In the case of the initial capitalization of general infrastructure assets (i.e. those reported by governmental activities) the government chose to include all such items regardless of their acquisition date or amount. The government was able to estimate the historical cost for the initial reporting of these assets through various allowable estimating techniques. As the government constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. Donated capital assets are recorded at their acquisition value on the date of donation.

Major outlays for capital assets and improvements are capitalized in proprietary funds as projects are constructed. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until the completion of the project with interest earned on the invested proceeds over the same period.



**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance  
– Continued**

***Capital Assets – Continued***

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

<b>Assets</b>	<b>Years</b>
Buildings	20-50 Years
Improvements other than buildings	7-40 Years
System infrastructure	20-40 Years
Machinery and equipment	3-10 Years

***Deferred Inflows/Outflows of Resources***

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 7 for additional information on the City's deferred outflows of resources.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. See Note 7 for additional information on the City's deferred inflows of resources.

***Compensated Absences***

It is the City's policy to permit employees to accumulate earned but unused vacation and sick leave based on the length of service to the City.

All vacation leave is accrued when incurred in the government-wide and proprietary fund financial statements. Sick leave is accrued in the government-wide and proprietary fund financial statements based on a ratio of the sum of sick leave paid over the last several years to the total balance of sick leave at the end of each fiscal year. A liability for the amounts of vacation and sick leave is reported in the governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements. Compensated absences of the governmental activities are primarily paid from the General Fund.

***Long-Term Obligations***

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective and straight-line interest methods. Bond issuance costs are expensed as they are incurred. Bonds payable are reported net of the applicable bond premium or discount.



CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance  
– Continued**

***Long-Term Obligations – Continued***

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

***Net Other Postemployment Benefits (OPEB) Liability***

For the purposes of measuring the net OPEB Liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Fort Walton Beach's Retiree Health Care Plan and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, the plan recognizes benefit payments when due and payable in accordance with the benefit terms. See Note 11 for additional information about the City's other postemployment benefit plan.

***Net Pension Liability***

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of each plan, and additions to/deductions from the fiduciary net position of each plan have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions, if any) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value. Administrative costs are financed from each respective fund's investment earnings. Typically, pension liabilities in the governmental fund types have been liquidated by the fund that incurred the expenditures for pensionable wages.

GASB Statement No. 68 requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date (VD)	October 1, 2016
Measurement Date (MD)	September 30, 2017
Measurement Period (MP)	October 1, 2016 to September 30, 2017

CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance  
– Continued**

***Classification of Fund Balance***

GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB Statement No. 54, are comprised of the following:

**Nonspendable** – Includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, deposits, prepaid items, and advances from other funds.

**Restricted** – Includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

**Committed** – Includes fund balance amounts that can be used only for the specific purposes that are internally imposed by a formal action (a Resolution) of the government's highest level of decision making authority, the City Council. Commitments may be changed or lifted only by the City taking the same formal action (a Resolution) that imposed the constraint initially. Contractual obligations are included to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual obligations.

**Assigned** – Includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Intent is expressed by (a) the City Council or (b) a body (for example: a budget or finance committee) or official to which the City Council has delegated the authority to assign amounts to be used for specific purposes. This indicates that resources in these funds are, at a minimum, intended to be used for the purposes of that fund. The City Council has delegated authority to the City Manager and Finance Director in accordance with the City's fund balance policy.

**Unassigned** – Includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance. The City's formal fund balance policy establishes a targeted minimum reserve balance in the General Fund for committed fund balance equal to 30% of annual budgeted expenditures, which constitutes the City's minimum fund balance policy.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE CITY –  
CONTINUED**

**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance  
– Continued**

***Classification of Fund Balance – Continued***

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

***Net Position***

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first and then unrestricted resources, as they are needed.

***Estimates***

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

***Budgets***

Budgets are adopted on a basis consistent with U.S. generally accepted accounting principles. Annual appropriated budgets are adopted by resolution for all governmental and proprietary funds. However, budgets for proprietary funds are not legally required to be reported on and are not included in these financial statements. All appropriations lapse at fiscal year-end except for appropriations related to multi-year capital projects.

Budgetary data reflected in the financial statements are established by the following procedures:

Prior to September 1 of each year, proposed budgets are received by the City Council from the City Manager. These proposed expenditures, along with all estimated receipts, taxes to be levied, and balances expected to be brought forward are considered by the City Council. The City Council requires such changes as deemed necessary, sets proposed mileages, and establishes dates for tentative and final public budget hearings as prescribed by Florida Statutes.

Proposed budgets are advertised in a newspaper of general circulation in the City. Public hearings are conducted for the purposes of receiving input, responding to complaints, and providing reasons and explanations for intended actions to all citizens participating.

Prior to October 1, the budget for all governmental and proprietary funds of the City is legally enacted through passage of a resolution. Budget amendments are periodically passed via resolutions throughout the fiscal year. Budgeted beginning fund balance in the accompanying financial statements reflects planned utilization of prior years' unassigned fund balance to the level required to accomplish current year objectives.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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## **2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY – CONTINUED**

### **Budgets – Continued**

The level of budgetary control (that is the level at which expenditures cannot legally exceed appropriations) has been established at the fund level. The City Manager and Finance Director are authorized to transfer budgeted amounts within departments of a fund and between departments of a fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council.

Budget amounts reflected in the financial statements are originally adopted amounts as amended by action of the City Council by revision of fund totals. All amendments to originally adopted amounts were made in a legally permissible manner.

### **Encumbrances**

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting is a form of budgetary control to ensure that appropriations are not exceeded. Encumbrances outstanding at year-end are reported as assignments of fund balance in the governmental fund types.

## **3. DEPOSITS AND INVESTMENTS**

The City maintains a cash and investment management pool in which each fund (with the exception of the Community Development Block Grant Special Revenue Fund and the pension trust funds) participates on a dollar equivalent and daily transaction basis. The City's cash and investment management pool includes pooled cash maintained in interest-bearing demand deposit accounts, and pooled investments managed by a financial institution. Interest income (which includes unrealized gains and losses) is distributed monthly based on the average balances.

### **Deposits**

*Custodial Credit Risk* – It is the City's policy to maintain its deposits only with "Qualified Public Depositories" as defined in Chapter 280, Florida Statutes. The provisions of this statute allow qualified public depositories to participate in a multiple financial institution collateral pool to ensure the security for public deposits. All qualified public depositories must place with (or in the name of) the Chief Financial Officer of the State of Florida, collateral in the amount of the average daily balance of public deposits multiplied by the average monthly balance of public deposits or 125 percent of the average daily balance of public deposits greater than capital. In the event of default by a qualified public depository, excess losses over insurance and collateral will be recovered through assessments to all qualified public depositories of the same type as the depository in default. Under this method, all City deposits, including certificates of deposit, are considered fully insured.

As of September 30, 2018, the value of the City's deposits was \$2,623,774, all of which was held by qualified public depositories or permitted investments under Chapter 280, Florida Statutes.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

### 3. DEPOSITS AND INVESTMENTS – CONTINUED

#### Investments

As of September 30, 2018, the City's investments consist of the pooled investments held by each fund to maximize earnings on surplus cash, those held in the various pension trust funds and the Beal Memorial Cemetery Perpetual Care special revenue fund. The types of investments, which can be made by the City, are restricted by State Statutes, retirement fund plan documents, and other contractual agreements. A description of the requirements and the types of investments allowed can be found in Note 1.

As of September 30, 2018, the City held the following investments and related maturities:

		INVESTMENT MATURITIES (YEARS)							
	Fair Value	<1	1-5	5-10	10-15	15-20	20-25	25-30	>30
Investments subject to interest rate risk:									
Corporate debt	\$ 19,085,748	\$ 1,761,489	\$ 15,684,914	\$ 1,639,345	\$ -	\$ -	\$ -	\$ -	\$ -
Municipal debt	423,662	-	423,662	-	-	-	-	-	-
Commercial paper	246,818	246,818	-	-	-	-	-	-	-
U.S. Treasury	15,463,792	322,082	8,645,181	3,503,905	877,465	-	-	2,115,159	-
U.S. Government Agencies	1,222,154	282,130	940,024	-	-	-	-	-	-
U.S. Government Agency Pools	1,455,950	-	-	834,067	328,597	293,286	-	-	-
	37,898,124	\$ 2,612,519	\$ 25,693,781	\$ 5,977,317	\$ 1,206,062	\$ 293,286	\$ -	\$ 2,115,159	\$ -
Investments not subject to interest rate risk:									
Money market funds	281,543								
Corporate equities	21,812,598								
Mutual and exchange-traded funds	47,754,043								
External investment pools	3,515,759								
Total	\$ 111,262,067								

**Interest Rate Risk** – The City's investment policy encourages matching investment maturities with known cash needs and anticipated cash flow requirements in order to manage interest rate risk. Investments of current operating funds shall have maturities of no longer than 24 months. Investments of bond reserves, construction funds, and other non-operating funds shall have a term appropriate to the need for funds and in accordance with debt covenants, but in no event shall the investment duration of these funds exceed five years. The investment policies for the pension trust funds do not specifically address interest rate risk.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**3. DEPOSITS AND INVESTMENTS – CONTINUED**

**Investments – Continued**

*Credit Rate Risk* – State law limits investments of surplus public funds to those investments described on the previous page. The table below outlines the authorized investments of the pension trust funds.

<b>Investment Type</b>	<b>General Employees' Retirement Fund</b>	<b>Police Officers' Retirement Fund</b>	<b>Firefighters' Retirement Fund</b>
Money Market or short-term investment fund (STIF) options	Minimum rating of A1 by S&P or P1 by Moody's	Limited to obligations backed by full faith & credit of US government	Minimum rating of A1 by S&P or P1 by Moody's
Fixed-income securities	Minimum rating in one of the four highest classifications by a major rating service	Minimum rating of "investment grade" or higher by a major rating service	Minimum rating in one of the four highest classifications by a major rating service <sup>1</sup>

(1) No more than 5% of the total portfolio may be invested in securities that fall below these rating guidelines.

All pension trust funds were in compliance with respective investment policies regarding credit rate risk as of September 30, 2018.

The Moody's rating ranges of the different investment classes held by each respective plan at September 30, 2018, are as follows:

	<b>General Pension Plan</b>	<b>Police Pension Plan</b>	<b>Fire Pension Plan</b>
Money market funds	N/A	N/A	N/A
Corporate debt	Aa1-A3	Aa1-A3	Aa1-Baa1
U.S. Treasury	Aaa	Aaa	Aaa
U.S. government agencies	Aaa	Aaa	Aaa
U.S. government pools	N/A	N/A	N/A

The Beal Memorial Cemetery investment policy does not limit investments to those with specific credit ratings for domestic or international equities. The overall rating of fixed income investments shall be at least investment grade based on the rating of two of the three Nationally Recognized Statistical Rating Organizations (NRSRO).



**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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### **3. DEPOSITS AND INVESTMENTS – CONTINUED**

#### **Investments – Continued**

*Concentration of Credit Risk* – The City limits the amount that may be invested in any one issuer based on the type of investment. Investments issued by or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investment pools, and other pooled investments are exempt from concentration of credit risk disclosures.

The General Employees' Retirement Fund and the Firefighters' Retirement Fund investment policies limit investment concentration as follows:

- *Equities* – No more than 5% of the Plan's assets, at the time of purchase, shall be invested in the common stock, capital stock, or convertible stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company.
- *Fixed Income* – The value of bonds issued by any single corporation shall not exceed 10% of the Plan's total market value.
- *Other Limitations* – Investments in corporate common stock and convertible bonds shall not exceed 75% of the Plan's assets at market value, and foreign securities shall not exceed 25% of the Plan's market value.

The Police Officers' Retirement Fund investment policy limits investment concentration as follows:

- *Equities* – No more than 5% of the Plan's assets, at the time of purchase, shall be invested in the common stock, capital stock, or convertible stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company.
- *Fixed Income* – The value of bonds issued by any single corporation shall not exceed 3% of the Plan's total market value.
- *Other Limitations* – Investments in corporate common stock and convertible bonds shall not exceed 70% of the Plan's assets at market value, and foreign securities shall not exceed 25% of the Plan's market value.

All pension trust fund plans were in compliance with respective investment policies regarding concentration of credit risk as of September 30, 2018.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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### **3. DEPOSITS AND INVESTMENTS – CONTINUED**

#### **Investments – Continued**

##### *Concentration of Credit Risk – Continued*

The Beal Memorial Cemetery investment policy limits investment concentrations as follows:

- *Domestic Equities* – No more than 5% of the total equity portfolio valued at market may be invested in the equity of any one corporation; ownership of the shares of one company shall not exceed 2% of those outstanding and not more than 25% of equity valued at market may be held in any one sector.
- *International Equities* – No more than 5% of the total equity portfolio valued at market may be invested in the common equity of any one corporation; ownership of the shares of one company shall not exceed 2% of those outstanding and not more than 25% of equity valued at market may be held in any one sector.
- *Fixed Income Investments* – Securities of any one issuer shall not exceed 5% of a total bond portfolio at time of purchase.

##### *Investments in Entities That Calculate Net Asset Value (NAV) per Share*

The fair values of investments in real estate funds held by the pension trust funds are based on the investments' NAV per share, as provided by the investee.

	<u>Fair Value</u>	<u>Unfunded Commitments</u>	<u>Redemption Frequency</u>	<u>Redemption Notice Period</u>
Real Estate Funds	\$ 6,995,238	None	Quarterly	0 - 90 days

The real estate funds consist of two open-ended commingled funds that invest in office, industrial, retail, and multi-family real estate assets throughout the United States. Although the funds are private investments, they can be redeemed on a quarterly basis, subject to available liquidity.

### **4. FAIR VALUE OF INVESTMENTS**

The City measures and records its investments using fair value measurements guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follow:

- Level 1 – Quoted prices (unadjusted) for identical assets in active markets that a government can access at the measurement date.
- Level 2 – Inputs other than quoted prices included within Level 1 that are observable for an asset, either directly or indirectly.
- Level 3 – Unobservable inputs for an asset.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**4. FAIR VALUE MEASUREMENTS – CONTINUED**

The following table presents the investments carried at fair value on September 30, 2018:

	<u>Fair Value</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Money market funds	\$ 281,543	\$ -	\$ 281,543	\$ -
Debt securities				
U.S. Treasury bonds	15,463,792	15,463,792	-	-
U.S. Government Agency obligations	1,222,154	-	1,222,154	-
U.S. Government Agency collateralized mortgage obligations (CMO's)	1,455,950	-	1,455,950	-
Commercial paper	246,818	-	246,818	-
Corporate bonds	19,085,748	-	19,085,748	-
Municipal bonds	423,662	-	423,662	-
Total debt securities	37,898,124	15,463,792	22,434,332	-
Equity securities				
Domestic common stock	14,469,905	14,469,905	-	-
Foreign common stock	347,455	347,455	-	-
Mutual funds and exchange-traded funds	47,754,043	125,131	47,628,912	-
Total equity securities	62,571,403	14,942,491	47,628,912	-
* External investment pools	3,515,759	-	-	-
* Commingled real estate investment funds	6,995,238	-	-	-
Total investments measured at fair value	<u>\$ 111,262,067</u>	<u>\$ 30,406,283</u>	<u>\$ 70,344,787</u>	<u>\$ -</u>

\* In accordance with GASB 72, certain investments that were measured at NAV per share (or its equivalent) have not been classified in the fair value hierarchy.

**5. RECEIVABLES**

Receivables at September 30, 2018, were as follows:

	<u>Governmental Activities</u>			<u>Business-Type Activities</u>			
	<u>General</u>	<u>Community Redevelopment Fund</u>	<u>Other Gov't Funds</u>	<u>Utilities</u>	<u>Sanitation</u>	<u>Stormwater</u>	<u>Total</u>
Taxes	\$ 20,703	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 20,703
Accounts	97,334	-	3,994	745,491	214,282	59,560	1,120,661
Less allowance for doubtful accounts	-	-	-	(38,862)	(7,183)	(3,527)	(49,572)
Assessments	41,911	308,283	-	1,255	-	-	351,449
Other	685,299	-	-	5,670	-	-	690,969
Total receivables, net	<u>\$ 845,247</u>	<u>\$ 308,283</u>	<u>\$ 3,994</u>	<u>\$ 713,554</u>	<u>\$ 207,099</u>	<u>\$ 56,033</u>	<u>\$ 2,134,210</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**5. RECEIVABLES – CONTINUED**

During fiscal year 2015, the City sold a building for \$462,000 and will receive \$442,000 of the proceeds over twelve years (\$2,917 monthly payments started November 2014). This note receivable bears interest at 5% per year and includes a balloon payment of \$232,362 due to the City in October 2026. The balance of this note receivable is \$386,299 as of September 30, 2018.

During fiscal year 2014, the City sold a recreational center for \$425,000 and will receive the proceeds over twelve years (\$3,000 monthly principal only payments started October 2015). The City has calculated imputed interest on the receivable, but it has not been recorded as the imputed amount was deemed to be immaterial to the financial statements. The balance of this note receivable is \$299,000 as of September 30, 2018.

**Due from Other Governments**

The City's receivables from other governments for governmental activities as of September 30, 2018, are \$1,048,204. Due from other governments in the governmental activities consists primarily of state proceeds related to the Florida Department of Education grant as well as federal proceeds related to the Department of Housing and Urban Development grants.

The City's receivables from other governments for business-type activities as of September 30, 2018, are \$40,080 which consists of primarily of state proceeds related to stormwater system improvement grants.

**CITY OF FORT WALTON BEACH, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**6. CHANGES IN CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2018, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Adjustments/ Transfers</u>	<u>Ending Balance</u>
Governmental activities					
Capital assets not being depreciated/amortized					
Land	\$ 11,048,479	\$ 100,000	\$ -	\$ -	\$ 11,148,479
Construction in progress	72,597	2,498,227	-	(1,489,854)	1,080,970
Total capital assets not being depreciated/amortized	<u>11,121,076</u>	<u>2,598,227</u>	<u>-</u>	<u>(1,489,854)</u>	<u>12,229,449</u>
Capital assets being depreciated/amortized					
Buildings	23,716,125	3,669	-	1,656,618	25,376,412
Improvements other than buildings	18,368,257	124,271	(82,831)	410,275	18,819,972
Infrastructure	13,149,398	6,674	-	-	13,156,072
Software	521,876	-	-	-	521,876
Machinery and equipment	11,914,890	841,982	(180,286)	(37,240)	12,539,346
Equipment under capital lease	129,980	-	-	-	129,980
Total capital assets being depreciated/amortized	<u>67,800,526</u>	<u>976,596</u>	<u>(263,117)</u>	<u>2,029,653</u>	<u>70,543,658</u>
Less accumulated depreciation/amortization					
Buildings	(10,936,647)	(688,722)	-	-	(11,625,369)
Improvements other than buildings	(11,505,616)	(734,504)	50,904	22,961	(12,166,255)
Infrastructure	(9,507,383)	(337,054)	-	-	(9,844,437)
Software	(547,474)	(12,779)	-	-	(560,253)
Machinery and equipment	(7,864,350)	(931,265)	137,383	69,840	(8,588,392)
Equipment under capital lease	(63,279)	(13,555)	-	-	(76,834)
Total accumulated depreciation/amortization	<u>(40,424,749)</u>	<u>(2,717,879)</u>	<u>188,287</u>	<u>92,801</u>	<u>(42,861,540)</u>
Total capital assets being depreciated/amortized, net	<u>27,375,777</u>	<u>(1,741,283)</u>	<u>(74,830)</u>	<u>2,122,454</u>	<u>27,682,118</u>
Governmental activities, net	<u>\$ 38,496,853</u>	<u>\$ 856,944</u>	<u>\$ (74,830)</u>	<u>\$ 632,600</u>	<u>\$ 39,911,567</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**6. CHANGES IN CAPITAL ASSETS – CONTINUED**

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Adjustments/ Transfers</u>	<u>Ending Balance</u>
Business-type activities					
Capital assets not being depreciated/amortized					
Land	\$ 709,678	\$ -	\$ -	\$ -	\$ 709,678
Construction in progress	137,482	512,510	-	(550,220)	99,772
Easements	39,742	-	-	-	39,742
Total capital assets not being depreciated/amortized	<u>886,902</u>	<u>512,510</u>	<u>-</u>	<u>(550,220)</u>	<u>849,192</u>
Capital assets being depreciated/amortized					
Buildings	411,900	-	-	-	411,900
Improvements other than buildings	48,564,554	423,321	(14,475)	540,599	49,513,999
Software	111,215	-	-	-	111,215
Machinery and equipment	10,512,345	337,105	(293,773)	(3,722)	10,551,955
Total capital assets being depreciated/amortized	<u>59,600,014</u>	<u>760,426</u>	<u>(308,248)</u>	<u>536,877</u>	<u>60,589,069</u>
Less accumulated depreciation/amortization					
Buildings	(305,247)	(8,002)	-		(313,249)
Improvements other than buildings	(17,109,543)	(1,601,963)	5,066	9,618	(18,696,822)
Software	(111,215)	-	-	-	(111,215)
Machinery and equipment	(6,855,092)	(725,171)	282,476	3,684	(7,294,103)
Total accumulated depreciation/amortization	<u>(24,381,097)</u>	<u>(2,335,136)</u>	<u>287,542</u>	<u>13,302</u>	<u>(26,415,389)</u>
Total capital assets being depreciated/amortized, net	<u>35,218,917</u>	<u>(1,574,710)</u>	<u>(20,706)</u>	<u>550,179</u>	<u>34,173,680</u>
Business-type activities, net	<u>\$ 36,105,819</u>	<u>\$(1,062,200)</u>	<u>\$ (20,706)</u>	<u>\$ (41)</u>	<u>\$ 35,022,872</u>



**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**6. CHANGES IN CAPITAL ASSETS – CONTINUED**

Amortization of equipment under capital lease is included with depreciation expense in the financial statements. Depreciation and amortization expense was charged to functions/programs of the primary government as follows:

**Governmental activities**

General government	\$ 142,229
Public safety	698,906
Physical environment	76,540
Transportation	638,356
Economic environment	129,096
Culture and recreation	<u>1,032,752</u>
Total depreciation/amortization expense – governmental activities	<u><u>\$ 2,717,879</u></u>

**Business-type activities**

Utilities fund	\$ 1,904,107
Sanitation fund	271,902
Stormwater fund	<u>159,127</u>
Total depreciation/amortization expense – business-type activities	<u><u>\$ 2,335,136</u></u>

**Construction Commitments**

During fiscal year 2018, design on a new consolidated facility complex was completed. The construction of this facility began in July. The total project was approved at \$13.4 million and the issuance of a revenue note to finance the project was completed in December 2018. At September 30, 2018, the remaining project costs are approximately \$12.2 million. The project is expected to be complete in October 2019.

The City received a donation of a historic hotel in 2018. Upgrades to the facility began in May 2018. The renovation will be completed in March 2018. As of September 30, 2018, the remaining project cost is approximately \$444K.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**7. DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES**

As of September 30, 2018, the City had various components of deferred outflows of resources and deferred inflows of resources as follows:

***Governmental activities:***

	<b>General Fund</b>	<b>Community Redevelopment Fund</b>	<b>Governmental Activities</b>
Deferred outflows			
City pension contributions made subsequent to the measurement date	\$ -	\$ -	\$ 3,808,435
Net difference between projected and actual earnings on pension plan investments	-	-	524,162
Differences between expected and actual experience on pension plan actuarial assumptions	-	-	249,232
Changes in assumptions on pension plan investments	-	-	2,807,615
City OPEB contributions made subsequent to the measurement date			121,767
Changes in assumptions related to OPEB plan	-	-	332,471
Total deferred outflows	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,843,682</u>
Deferred inflows			
Differences between expected and actual experience on pension plan actuarial assumptions	\$ -	\$ -	\$ 1,024,602
Net difference between projected and actual earnings on pension plan investments	-	-	657,016
Changes in assumptions related to OPEB plan			403,164
Unavailable revenue – special assessments	41,911	308,283	-
Unavailable revenue – long-term receivable from sale of buildings	685,299	-	-
Total deferred inflows	<u>\$ 727,210</u>	<u>\$ 308,283</u>	<u>\$ 2,084,782</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**7. DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES – CONTINUED**

***Business-type activities:***

	<b>Utilities Fund</b>	<b>Sanitation Fund</b>	<b>Stormwater Fund</b>	<b>Business-Type Activities</b>
Deferred outflows				
City pension contributions made subsequent to the measurement date	\$ 344,547	\$ 138,926	\$ 32,861	\$ 516,334
Deferred loss on refunding	82,792	-	-	82,792
Differences between expected and actual experience on pension plan actuarial assumptions	27,205	10,977	2,596	40,778
Changes in actuarial assumptions related to pension plan	304,901	123,031	29,097	457,029
City OPEB contributions made subsequent to the measurement date	16,923	11,272	4,447	32,642
Changes in assumptions related to OPEB plan	46,225	30,786	12,122	89,133
<b>Total deferred outflows</b>	<b>\$ 822,593</b>	<b>\$ 314,992</b>	<b>\$ 81,123</b>	<b>\$ 1,218,708</b>
Deferred inflows				
Net difference between projected and actual earnings on pension plan investments	\$ 192,895	\$ 77,764	\$ 18,353	\$ 289,012
Differences between expected and actual experience on pension plan actuarial assumptions	41,270	16,652	3,937	61,859
Changes in assumptions related to OPEB plan	56,032	37,321	14,724	108,077
<b>Total deferred inflows</b>	<b>\$ 290,197</b>	<b>\$ 131,737</b>	<b>\$ 37,014</b>	<b>\$ 458,948</b>

**8. DEFINED BENEFIT PENSION PLANS**

The City of Fort Walton Beach, Florida sponsors three single-employer defined benefit pension plans: the General Employees' Retirement Fund (GERF), Police Officers' Retirement Fund (PORF) and the Firefighters' Retirement Fund (FRF). These plans provide benefits for all qualifying employees of the City. The financial activity of each plan is reported as a Pension Trust Fund in the City of Fort Walton Beach, Florida's internal combined financial statements and can be found under subheading "Fund Financial Statements" of this note. There is no separate report available for the individual pension plans.

**Plan Description – General Employees' Retirement Fund (GERF)**

***Plan Administration***

The authority and responsibility for the establishment, amendment and administration of this Plan is vested in the City Council, and the Members thereof shall be designated as trustees of the fund. The trustees are authorized to adopt reasonable rules and regulations for the administration of the fund created by this Plan.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Plan Description – General Employees' Retirement Fund (GERF) – Continued**

*Plan Administration – Continued*

The Plan is a single-employer defined benefit pension plan administered by the City's Finance Director. The Finance Director shall administer this Plan for the trustees and participants, subject at all times to the limitations and conditions specified in or imposed by provisions of this Plan and the rules and regulations adopted by the City Council. The trustees and the plan administrator shall serve without additional compensation beyond that already provided by the City for their respective duties.

Plan membership consists of all full-time City employees including the City Manager, Finance Director, and the Chief of Police, if they elect to participate, but not including City Council Members, police officers other than the Chief of Police, and firefighters. Effective January 1, 2010, the plan is closed to new entrants.

Plan Membership as of October 1, 2016:

Inactive Plan Members or Beneficiaries Current Receiving Benefits	155
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	44
Active Plan Members	85
	<hr/>
	284
	<hr/>

*Benefits Provided*

The plan provides retirement, termination, disability and death benefits. A member may retire at age 52 with 10 years of credited service (early retirement) or at age 62 and 10 years of credited service (normal retirement). Benefits become 100% vested upon completion of 10 years of credited service. For the City Manager, Finance Director, or Department Heads, including the Chief of Police, the Member becomes vested at 20% per year, except that credited service other than that as a Charter Officer or Department Head will accrue at a rate of 10% per year. Retirement benefits are a percentage (2.75% or 2.50%) of final average earnings times the years of credited service with maximum of 75% or 100% of current compensation depending on vested status at April 5, 1999. Benefits are reduced by 3% for each year by which the early retirement date precedes the age of 62. Varied benefits exist for service and non-service connected disabilities as well as death in the line of duty or other pre-retirement death. In accordance with the annual increase in CPI-U as measured in December, all retirees are entitled to an adjustment payable each April 1, subject to a minimum of 0% and a maximum of 3%. The adjustment does not apply to members who retire following a vested terminated status or disability retirees.

*Funding Policy and Contributions*

Contributions to the Plan are established based on an actuarially determined rate recommended by an independent actuary. For the year ended September 30, 2018, the participants' contribution rate was 5.0%. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of the participants. For the year ended September 30, 2018, the City was required to contribute 56% of payroll.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Net Pension Liability – GERS**

The measurement date is September 30, 2017. The measurement period for the pension expense was October 1, 2016 to September 30, 2017. The reporting period is October 1, 2017 through September 30, 2018. The city's Net Pension Liability was measured as of September 30, 2017. The Total Pension Liability used to calculate the Net Pension Liability was determined as of that date.

*Actuarial Assumptions*

The total pension liability was determined by an actuarial valuation as of October 1, 2016 updated to September 30, 2017 using the following actuarial assumptions:

Inflation	3.00%
Salary Increases	3.50% - 6.50%
Discount Rate	7.90%
Investment Rate of Return	7.90%

Mortality rates for healthy lives were obtained from the RP-2000 Fully Generational with Scale BB mortality table, with collar and annuitant adjustments as follows:

Males – 50% Annuitant White Collar, 50% Annuitant Blue Collar.

Females – 100% Annuitant White Collar.

Mortality rates for disable lives were obtained from the RP-2000 mortality table without projection, with the following adjustments:

Males – 100% Disabled Male with four year setback

Females – 100% Disabled Female with two year set forward.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For 2017, the inflation rate assumption of the investment advisor was 2.50%.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2017 are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long Term Expected Real Rate of Return</b>
Domestic Equity	55.00%	7.50%
International Equity	10.00%	8.50%
Broad Market Fixed Income	25.00%	2.50%
Real Estate	10.00%	4.50%
Total	100.00%	

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Net Pension Liability – GERP – Continued**

*Discount Rate*

The discount rate used to measure the total pension liability was 7.90%. The projection of cash flows used to determine the discount rate assumed that Plan Member contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Change in Net Pension Liability – GERP**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability (Asset)</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) – (b)</b>
Balances at September 30, 2017 (Valuation Date of 10/01/2016)	\$ 48,766,017	\$ 40,706,627	\$ 8,059,390
Changes:			
Service cost	504,055	-	504,055
Interest	3,771,606	-	3,771,606
Differences between expected and actual experience	(404,763)	-	(404,763)
Contributions – employer	-	1,254,097	(1,254,097)
Contributions – employee	-	171,869	(171,869)
Net investment income	-	4,967,834	(4,967,834)
Benefit payments, including refunds of employee contributions	(3,056,444)	(3,056,444)	-
Administrative expenses	-	(42,201)	42,201
Net changes during 2016-17	814,454	3,295,155	(2,480,701)
Balances at September 30, 2018 (Measurement Date of 9/30/2017)	<u>\$ 49,580,471</u>	<u>\$ 44,001,782</u>	<u>\$ 5,578,689</u>

*Sensitivity of the Net Pension Liability to changes in the Discount Rate:*

	<b>Current Discount</b>		
	<b>1% Decrease 6.90%</b>	<b>Rate 7.90%</b>	<b>1% Increase 8.90%</b>
Sponsor's Net Pension Liability	\$ 11,068,757	\$ 5,578,689	\$ 954,729



**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Change in Net Pension Liability – GERP – Continued**

*Pension Plan Fiduciary Net Position*

Detailed information about the pension Plan's fiduciary net position is available in a separately issued Plan financial report. A separate audited financial report of the Plan is not available.

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – GERP**

For the year ended September 30, 2018, the City recognized pension expense of \$2,028,916. On September 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
City contributions subsequent to measurement date	\$ 2,006,925	\$ -
Net difference between projected and actual earnings on pension plan investments	-	946,028
Changes of assumptions	1,495,165	-
Differences between expected and actual experience	133,407	202,382
Total	<u>\$ 3,635,497</u>	<u>\$ 1,148,410</u>

Deferred outflows of resources related to pensions of \$2,006,925 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30:

2019	\$ 1,390,757
2020	32,417
2021	(579,396)
2022	<u>(363,616)</u>
	<u>\$ 480,162</u>

**Plan Description – Police Officers' Retirement Fund (PORF)**

*Plan Administration*

The Police Officers' Retirement Board of Trustees (Police Board) is designated as the plan administrator. The Police Board shall consist of five Trustees, two of whom, unless otherwise prohibited by law, shall be legal residents of the City, who shall be appointed by the City Council, and two of whom shall be Members of the System, who shall be elected by a majority of the Police Officers who are Members of the System. The fifth Trustee shall be chosen by a majority of the previous four Trustees as provided for herein, and such person's name shall be submitted to the City Council who shall, as a ministerial duty, appoint such person to the Police Board as its fifth Trustee.

**CITY OF FORT WALTON BEACH, FLORIDA  
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**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Plan Description – PORF – Continued**

Each person employed by the City's police department as a full-time police officer becomes a member of the Plan as a condition of his employment. All police officers are therefore eligible for plan benefits as provided for in the plan document and by applicable law.

Plan Membership as of October 1, 2016:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	48
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	15
Active Plan Members	<u>38</u>
	<u><u>101</u></u>

*Benefits Provided*

The plan provides retirement, termination, disability and death benefits. A member may retire at age 50 with 10 years of credited service or completion of 25 years of credited service (early retirement) or at age 55 or the completion of 30 years of credited service (normal retirement). Members hired between ages 45 and 50 must work 10 years. Benefits become 100% vested upon completion of 10 years of credited service. The plan provides retirement benefits in the amount of 2.75% of average final compensation times credited service. Benefits are reduced 6% for each year prior to the age of 55. Varied benefits exist for disability and pre-retirement death. Each April 1 the benefit paid to service retirees is adjusted in accordance with the CPI increase during the previous year not to exceed 3%.

*Contributions*

Contributions to the Plan are established based on an actuarially determined rate recommended by an independent actuary. For the year ended September 30, 2018, the participants' contribution rate was 5.0% of payroll until a 75% maximum accrual is attained and then 0.5% thereafter. The State of Florida is required to contribute 8.0% of payroll and the City is required to contribute the difference between the actuarially determined rate and the contribution rate of the participants and the State of Florida. For the year ended September 30, 2018, the City was required to contribute 33.4% of payroll.

**Net Pension Liability – PORF**

The measurement date is September 30, 2017. The measurement period for the pension expense was October 1, 2016 to September 30, 2017. The reporting period is October 1, 2017 through September 30, 2018. The city's Net Pension Liability was measured as of September 30, 2017. The Total Pension Liability used to calculate the Net Pension Liability was determined as of that date.

*Actuarial Assumptions*

The total pension liability was determined by an actuarial valuation as of October 1, 2016 updated to September 30, 2017 using the following actuarial assumptions:

Inflation	3.00%
Salary increases	3.00% – 10.00%
Discount rate	8.00%
Investment rate of return	8.00%

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Net Pension Liability – PORF – Continued**

*Actuarial Assumptions – Continued*

Mortality rates for healthy lives were obtained from the RP-2000 Fully Generational with Scale BB mortality table, with collar and annuitant adjustments as follows:

Males – 10% Annuitant White Collar, 90% Annuitant Blue Collar.

Females – 100% Annuitant White Collar.

Mortality rates for disable lives were obtained from the RP-2000 mortality table without projection, with the following adjustments:

Males – 60% Disabled Male with four year setback, 40% Annuitant White Collar with no setback.

Females – 60% Disabled Female set forward two years, 40% Annuitant White Collar with no setback.

The other significant actuarial assumptions used in the October 1, 2016 valuation were based on the results of an actuarial experience study for the period 1991-2012. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For 2017, the inflation rate assumption of the investment advisor was 2.50%.

Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2017 are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long Term Expected Real Rate of Return</b>
Domestic equity	45.00%	7.50%
International equity	15.00%	8.50%
Broad market fixed income	40.00%	2.50%
Total	100.00%	

*Discount Rate*

The discount rate used to measure the total pension liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Changes in Net Pension Liability – PORF**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability (Asset)</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) – (b)</b>
Balances at September 30, 2017 (Valuation Date of 10/01/2016)	\$ 26,739,168	\$ 19,920,569	\$ 6,818,599
Changes:			
Service cost	334,061	-	334,061
Interest	2,084,744	-	2,084,744
Contributions – employer	-	569,215	(569,215)
Contributions – state	-	190,399	(190,399)
Contributions – employee	-	104,557	(104,557)
Change in excess state contributions	8,823	-	8,823
Net investment income	-	2,036,244	(2,036,244)
Differences between expected and actual experience	(343,066)	-	(343,066)
Benefit payments, including refunds of employee contributions	(1,821,727)	(1,821,727)	-
Administrative expenses	-	(39,184)	39,184
Net changes during 2016-17	262,835	1,039,504	(776,669)
Balances at September 30, 2018 (Measurement Date of 9/30/2017)	<u>\$ 27,002,003</u>	<u>\$ 20,960,073</u>	<u>\$ 6,041,930</u>

*Sensitivity of the Net Pension Liability to changes in the Discount Rate:*

	<b>1% Decrease</b>	<b>Current Discount</b>	<b>1% Increase</b>
	<b>7.00%</b>	<b>Rate</b>	<b>9.00%</b>
		<b>8.00%</b>	
Sponsor's Net Pension Liability (Asset)	\$ 9,183,209	\$ 6,041,930	\$ 3,427,621

*Pension Plan Fiduciary Net Position*

Detailed information about the pension Plan's fiduciary net position is available in a separately issued Plan financial report. A separate audited financial report of the Plan is not available.

**CITY OF FORT WALTON BEACH, FLORIDA  
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**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – PORF**

For the year ended September 30, 2018, the City recognized pension expense of \$1,079,110. On September 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
City and State contributions subsequent to measurement date	\$ 1,033,081	\$ -
Net difference between projected and actual earnings on pension plan investments	276,737	-
Changes of assumptions	816,562	-
Differences between Expected and Actual experience	-	634,847
<b>Total</b>	<b>\$ 2,126,380</b>	<b>\$ 634,847</b>

Deferred outflows of resources related to pensions of \$1,033,081 resulting from the City's and State's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30:

2019	\$ 270,627
2020	507,465
2021	(223,146)
2022	(96,494)
	<b>\$ 458,452</b>

**Plan Description – Firefighters' Retirement Fund (FRF)**

*Plan Administration*

The Plan is administered by the Firefighters' Retirement Board of Trustees (Fire Board) comprised of:

- a. Two members of the fund elected by a majority of the membership,
- b. Two City residents appointed by the City Council,
- c. Fifth member elected by other four and appointed by City Council as a ministerial duty.

Each person employed by the City's fire department as a full-time firefighter becomes a member of the plan as a condition of this employment. All firefighters are therefore eligible for plan benefits as provided for in the plan document and by applicable law.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Plan Description – FRF – Continued**

Plan Membership as of October 1, 2016:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	26
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	5
Active Plan Members	34
	65

***Benefits Provided***

The plan provides retirement, disability and death benefits. A member may retire at age 45 with 10 years of credited service (early retirement) or at age 55 and 10 years of credited service or 25 years of credited service regardless of age (normal retirement). Benefits become 100% vested upon completion of 10 years of credit service. The plan provides a retirement benefit which is 3.25% of average final compensation times credited service with maximum of 100% of current compensation. Benefits are reduced 0.25% for each month prior to the normal retirement date. Varied benefits exist for disability and pre-retirement death. Benefits for service retirees are adjusted for a 3% cost of living increase on the January 1 following the later of age 58 or the date of retirement.

***Contributions***

Contributions to the Plan are established based on an actuarially determined rate recommended by an independent actuary. For the year ended September 30, 2018, the participants' contribution rate was 8.0% of payroll. The State of Florida is required to contribute 9.1% of payroll and the City is required to contribute the difference between the actuarially determined rate and the contribution rate of the participants and the State of Florida. For the year ended September 30, 2018, the City was required to contribute 40.9% of payroll.

**Net Pension Liability – FRF**

The measurement date is September 30, 2017. The measurement period for the pension expense was October 1, 2016 to September 30, 2017. The reporting period is October 1, 2017 through September 30, 2018. The city's Net Pension Liability was measured as of September 30, 2017. The Total Pension Liability used to calculate the Net Pension Liability was determined as of that date.

***Actuarial Assumptions***

The total pension liability was determined by an actuarial valuation as of October 1, 2016 updated to September 30, 2017 using the following actuarial assumptions:

Inflation	2.50%
Salary increases	Service based
Discount rate	7.80%
Investment rate of return	7.80%



**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Net Pension Liability – FRF – Continued**

*Actuarial Assumptions – Continued*

Mortality rates for healthy lives were obtained from the RP-2000 Fully Generational with Scale BB mortality table, with collar and annuitant adjustments as follows:

Males (Inactive) – 10% Annuitant White Collar, 90% Annuitant Blue Collar.

Females (Inactive) – 100% Annuitant White Collar.

Males (Active) – 10% Combined Healthy White Collar, 90% Combined Healthy Blue Collar.

Females (Active) – 100% Combined Healthy White Collar.

Mortality rates for disable lives were obtained from the RP-2000 mortality table without projection, with the following adjustments:

Males – 60% Disabled Male with four year set back, 40% Annuitant White Collar with no setback.

Females – 60% Disabled Female set forward two years, 40% Annuitant White Collar with no setback.

The most recent experience study used to review the other significant assumptions was performed in June 2017.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For 2017, the inflation rate assumption of the investment advisor was 2.50%.

Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2017 are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long Term Expected Real Rate of Return</b>
Domestic equity	45.00%	7.50%
International equity	15.00%	8.50%
Broad market fixed income	30.00%	2.50%
Real estate	10.00%	4.50%
Total	100.00%	

**CITY OF FORT WALTON BEACH, FLORIDA**  
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**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Net Pension Liability – FRF – Continued**

*Discount Rate*

The discount rate used to measure the total pension liability was 7.80%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in Net Pension Liability – FRF**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability (Asset)</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) – (b)</b>
Balances at September 30, 2017 (Valuation Date of 10/01/2016)	\$ 23,106,490	\$ 14,389,400	\$ 8,717,090
Changes:			
Service cost	494,032	-	494,032
Interest	1,830,663	-	1,830,663
Contributions – employer	-	794,144	(794,144)
Contributions – state	-	204,568	(204,568)
Contributions – employee	-	173,480	(173,480)
Contributions - buy back	32,155	32,155	-
Net investment income	-	1,401,324	(1,401,324)
Changes of assumptions	258,300	-	258,300
Differences between expected and actual experience	(199,349)	-	(199,349)
Benefit payments, including refunds of employee contributions	(1,434,474)	(1,434,474)	-
Administrative expenses	-	(28,449)	28,449
Net changes during 2016-17	981,327	1,142,748	(161,421)
Balances at September 30, 2018 (Measurement Date of 9/30/2017)	<u>\$ 24,087,817</u>	<u>\$ 15,532,148</u>	<u>\$ 8,555,669</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Changes in Net Pension Liability – FRF – Continued**

*Sensitivity of the Net Pension Liability to changes in the Discount Rate:*

	<b>1% Decrease 6.80%</b>	<b>Current Discount Rate 7.80%</b>	<b>1% Increase 9.80%</b>
Sponsor's Net Pension Liability	\$ 11,643,507	\$ 8,555,669	\$ 6,017,749

*Pension Plan Fiduciary Net Position*

Detailed information about the pension Plan's fiduciary net position is available in a separately issued Plan financial report. A separate audited financial report of the Plan is not available.

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – FRF**

For the year ended September 30, 2018, the City recognized a pension expense of \$1,451,149. On September 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
City and State contributions subsequent to measurement date	\$ 1,284,763	\$ -
Net difference between projected and actual earnings on pension plan investments	247,425	-
Changes of assumptions	952,917	-
Differences between expected and actual experience	156,603	249,232
Total	<u>\$ 2,641,708</u>	<u>\$ 249,232</u>

Deferred outflows of resources related to pensions of \$1,284,763 resulting from the City's and State's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30:

2019	\$ 412,292
2020	452,822
2021	282,912
2022	(40,313)
	<u>\$ 1,107,713</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Fund Financial Statements**

The following are the financial statements for the individual pension trust funds (GERF, PORF and FRF) for the year ended September 30, 2018:

**COMBINING STATEMENT OF PLAN NET POSITION**

	Employee Retirement Funds			Total Employee Retirement Funds
	General Employees' Retirement	Police Officers' Retirement	Firefighters' Retirement	
ASSETS				
Cash and cash equivalents	\$ 1,248,496	\$ 2,711,232	\$ 440,630	\$ 4,400,358
Accounts receivable	-	-	-	-
Due from State of Florida	-	202,468	-	202,468
Investments, at market				
U.S. Government and Agency obligations	3,988,070	2,941,579	1,727,131	8,656,780
Corporate obligations	3,349,993	2,274,396	1,380,549	7,004,938
Corporate equity	12,864,850	-	1,952,510	14,817,360
Mutual and exchange-traded funds	21,185,641	13,775,288	9,858,933	44,819,862
Commingled real estate investment funds	5,298,518	-	1,696,720	6,995,238
Total investments, at market	46,687,072	18,991,263	16,615,843	82,294,178
TOTAL ASSETS	47,935,568	21,904,963	17,056,473	86,897,004
LIABILITIES				
Accounts payable	54,832	40,661	26,974	122,467
NET POSITION RESTRICTED FOR PENSIONS				
	\$ 47,880,736	\$ 21,864,302	\$ 17,029,499	\$ 86,774,537

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**8. DEFINED BENEFIT PENSION PLANS – CONTINUED**

**Fund Financial Statements – Continued**

<b>COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION</b>				
	<b>Employee Retirement Funds</b>			<b>Total Employee Retirement Funds</b>
	<b>General Employees' Retirement</b>	<b>Police Officers' Retirement</b>	<b>Firefighters' Retirement</b>	
<b>ADDITIONS</b>				
Contributions				
Employer	\$ 2,006,924	\$ 830,613	\$ 1,089,746	\$ 3,927,283
Plan members	158,138	112,112	182,127	452,377
State of Florida	-	202,468	195,017	397,485
Total contributions	2,165,062	1,145,193	1,466,890	4,777,145
Investment income (loss)	5,176,023	1,651,093	1,501,646	8,328,762
Less investment expense	(150,156)	(18,535)	(36,030)	(204,721)
Net investment income (loss)	5,025,867	1,632,558	1,465,616	8,124,041
Miscellaneous revenue	8,427	8,369	3,843	20,639
<b>TOTAL ADDITIONS</b>	<b>7,199,356</b>	<b>2,786,120</b>	<b>2,936,349</b>	<b>12,921,825</b>
<b>DEDUCTIONS</b>				
Benefits and refunds paid				
Retirement payments	3,067,438	1,590,864	1,312,262	5,970,564
Disability payments	46,851	158,242	5,894	210,987
Other	44,306	23,197	15,825	83,328
Total benefits and refunds paid	3,158,595	1,772,303	1,333,981	6,264,879
Administrative expenses				
Legal	7,591	13,026	5,643	26,260
Contractual	88,630	54,718	73,396	216,744
Other	30,558	17,974	16,328	64,860
Total administrative expenses	126,779	85,718	95,367	307,864
<b>TOTAL DEDUCTIONS</b>	<b>3,285,374</b>	<b>1,858,021</b>	<b>1,429,348</b>	<b>6,572,743</b>
<b>INCREASE IN PLAN NET POSITION</b>	<b>3,913,982</b>	<b>928,099</b>	<b>1,507,001</b>	<b>6,349,082</b>
<b>NET POSITION RESTRICTED FOR PENSIONS</b>				
Beginning of year	43,966,754	20,936,203	15,522,498	80,425,455
End of year	<u>\$ 47,880,736</u>	<u>\$ 21,864,302</u>	<u>\$ 17,029,499</u>	<u>\$ 86,774,537</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**9. DEFINED CONTRIBUTION PENSION PLAN**

**City of Fort Walton Beach Defined Contribution Plan**

In December 2009, City Council closed the General Employees' Defined Benefit Plan. All general, full-time employees hired on or after January 1, 2010, are members of the Defined Contribution Retirement Plan (Plan). The Plan is a money purchase defined contribution retirement plan administered by ICMA Retirement Corporation, with the City serving as trustee. All funds are held in the ICMA Retirement Corporation Governmental Money Purchase Plan & Trust in the name of each participant. The City finance director serves as the coordinator for the Plan. The Plan requires a 5% payroll contribution by the employee with a 5% employer (City) match. Employees can increase their contribution; however, only an additional 2 ½% is eligible for City match. Members of the General Employees' Defined Benefit Pension Plan, who were not fully or partially vested at the time the Plan was opened, were permitted to transfer their contributions to the Plan as a one-time, irrevocable election. The Plan participants individually select and make changes in funding options, which are made available by the independent plan administrator. Since participants select the investment fund or funds in which their deferred compensation accounts are invested, the city has no liability for investment losses.

The authority for establishing and amending the Plan's provisions lies with the City Council. The City Council also has the authority for amending contribution requirements. Contributions made to the Plan by the employees and by the City were \$200,327 and \$200,327, respectively, for the fiscal year ending September 30, 2018. The City's contributions vest 20% each year beginning after one year of employment. Participants are fully vested after 5 years of service.

**10. DEFERRED COMPENSATION PLAN**

The City offers employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457 (Plan). The Plan is a tax-deferred supplemental retirement program that allows City employees to contribute a portion of their salary, before federal income taxes, to a retirement account. The assets are held in trust for the employees' benefit. The Plan participants individually select and make changes in funding options, which are made available by the independent plan administrator. Since participants select the investment fund or funds in which their deferred compensation accounts are invested, the City has no liability for investment losses. The City's fiduciary responsibility is to administer the Plan properly and to assure the investment alternatives made available are reasonable.

Assets of the Plan have a fair value of \$2,369,406 at September 30, 2018. Contributions made by Plan members during the fiscal year ended September 30, 2018, were \$88,322.



**CITY OF FORT WALTON BEACH, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**11. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**Plan Description**

The Fort Walton Beach's Retiree Health Care Plan (the Plan) is a single-employer defined benefit postemployment health care plan that covers eligible retired employees of the City. The Plan, which is administered by the City, allows employees who retire and meet retirement eligibility requirements under one of the City's retirement plans to continue medical, dental, and life insurance coverage as a participant in the City's plan.

Plan Membership as of October 1, 2017:

Inactive Plan Members or Beneficiaries Current Receiving Benefits	146
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	-
Active Plan Members	<u>157</u>
	<u><u>303</u></u>

**Benefits Provided**

The benefits provided are the same as those provided for active employees. Spouses and dependents of eligible retirees are also eligible for medical coverage. All employees of the City are eligible to receive postemployment health care benefits.

**Contributions**

Retirees participating in the group insurance plans offered by the City are required to contribute 100% of the active premiums. In future years, contributions are assumed to increase at the same rate as premiums.

**Net OPEB Liability**

The City's net OPEB liability was measured as of September 30, 2017. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation.

**Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of October 1, 2016 updated to September 30, 2017, using the following actuarial assumptions:

Inflation	3.00%
Salary Increases	See Assumptions and Methods
Discount Rate	3.64%
Initial Trend Rate	8.50%
Ultimate Trend Rate	4.00%
Years to Ultimate	55
Investment Rate of Return	0.00%

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**11. OTHER POST EMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**Net OPEB Liability – Continued**

For general employees, mortality rates were based on the RP-2000 mortality tables. For female lives, 100% of the white collar table was used. For male lives, a 50% white collar table, 50% blue collar table blend was used. All tables include fully generational adjustments for mortality improvements using improvement scale BB. For disabled lives, mortality rates were based on the RP-2000 sex-distinct disabled mortality tables with female lives set forward two years, male lives set back four years. Disabled mortality has not been adjusted for mortality improvements.

For police and fire employees, mortality rates were also based on various RP-2000 mortality tables. For female lives, 100% of the white collar table was used. For male lives, a 10% white collar table, 90% blue collar table blend was used. All tables include fully generational adjustments for mortality improvements using improvement scale BB. For disabled female lives, a blend of 60% of the RP-2000 disabled female mortality table set forward two years and 40% of the white collar table with no setback was used. For disabled male lives, a blend of 60% of the RP-2000 disabled male mortality table set back four year and 40% of the white collar table with no setback was used. Disabled mortality has not been adjusted for mortality improvements.

*Discount Rate*

Given the City's decision not to fund the program, all future benefit payments were discounted using a high quality municipal bond rate of 3.64%. The high quality municipal bond rate was based on the week closest but not later than the measurement date of the Bond Buyer 20-Bond Index as published by the Federal Reserve. The 20-Bond Index consists of 20 general obligation bonds that mature in 20 years. The average rating of the 20 bonds is roughly equivalent to Moody's "Aa2" rating and S&P's "AA" rating.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**11. OTHER POST EMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**Change in Net OPEB Liability**

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) – (b)
Balances at September 30, 2017	\$ 6,106,241	\$ -	\$ 6,106,241
Changes for the year:			
Service cost	105,139	-	105,139
Interest	187,954	-	187,954
Differences between expected and actual experience	-	-	-
Changes of assumptions	(639,051)	-	(639,051)
Changes of benefit terms	-	-	-
Contributions – employer	-	148,727	(148,727)
Net investment income	-	-	-
Benefit payments	(139,227)	(139,227)	-
Administrative expense	-	(9,500)	9,500
Other changes	-	-	-
Net changes	(485,185)	-	(485,185)
Reporting period ending September 30, 2018	<u>\$ 5,621,056</u>	<u>\$ -</u>	<u>\$ 5,621,056</u>

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate:*

	1% Decrease 2.64%	Current Discount Rate 3.64%	1% Increase 4.64%
Net OPEB liability	\$ 6,788,877	\$ 5,621,056	\$ 4,722,863

*Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend Rates:*

	1% Decrease 3.00%-7.50%	Healthcare Cost Trend Rates 4.00%-8.50%	1% Increase 5.00%-9.50%
Net OPEB liability	\$ 4,802,096	\$ 5,621,056	\$ 6,684,172

*OPEB Plan Fiduciary Net Position*

The plan is unfunded, so the OPEB plan's fiduciary net position is \$0.

**CITY OF FORT WALTON BEACH, FLORIDA  
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**11. OTHER POST EMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended September 30, 2018, the City recognized OPEB expense of \$315,317. On September 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Changes of assumptions	\$ 421,604	\$ 511,241
Employer contributions subsequent to the measurement date	154,409	-
Total	<u>\$ 576,013</u>	<u>\$ 511,241</u>

Deferred outflows of resources related to pensions of \$154,409 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ending September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30:

2019	\$ 12,724
2020	12,724
2021	12,726
2022	<u>(127,811)</u>
	<u>\$ (89,637)</u>

**12. RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; employee medical benefits and natural disasters. The City purchases insurance through commercial carriers. Insurance coverage for workers' compensation, liability, casualty, inland marine, flood, police accidental death, public officials' bonds, fiduciary and fuel tanks were purchased from several commercial carriers during the year ended September 30, 2018. There has been no significant reduction in insurance coverage from the prior year. Commercial insurance coverage has been sufficient to cover all claims made in the prior three fiscal years.

**CITY OF FORT WALTON BEACH, FLORIDA  
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### **13. OPERATING LEASES**

#### **Lessor**

The City receives rental income from leasing various parcels of land and buildings under cancelable operating agreements. The lease periods vary from one to forty years. Income for the year ended September 30, 2018, was \$283,445 in the General Fund and \$19,001 in the Utilities Fund.

Future minimum lease payments are as follows:

<b>Year Ending September 30</b>	<b>Governmental Activities</b>	<b>Business-Type Activities</b>
2019	\$ 300,878	\$ 19,571
2020	351,285	20,158
2021	348,357	20,750
2022	323,862	20,373
2023	278,785	22,014
Total minimum lease payments	<u>\$ 1,603,167</u>	<u>\$ 102,866</u>

#### **Lessee**

The City leases golf carts in the General Fund through an operating lease with Yamaha. The original lease term began August 2016 and expires on July 31, 2020. Under the lease, monthly lease payments are \$6,474 plus property tax paid by the lessor. Rent expense for the fiscal year ending September 30, 2018 was \$83,735.

Future minimum lease payments are as follows:

<b>Year Ending September 30</b>	<b>Governmental Activities</b>
2019	\$ 77,688
2020	64,740
Total minimum lease payments	<u>\$ 142,428</u>

The City leases golf course and parks grounds maintenance equipment and utility carts in the General Fund through operating leases with DLL Finance. The grounds maintenance equipment lease is a five year lease which began January 1, 2016 and expires December 31, 2020. The utility cart lease is a four year lease which began September 1, 2016 and terminates August 31, 2020. Monthly lease payments for the grounds equipment and utility carts are \$2,105 plus property taxes paid by the lessor. Lease expense for the fiscal year ending September 30, 2018 was \$25,256.

**CITY OF FORT WALTON BEACH, FLORIDA  
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**13. OPERATING LEASES – CONTINUED**

**Lessee – Continued**

Future minimum lease payments are as follows:

<b>Year Ending September 30</b>	<b>Governmental Activities</b>
2019	\$ 25,256
2020	24,421
2021	3,808
Total minimum lease payments	<u>\$ 53,485</u>

The City leases copiers in the General, Utilities, and Sanitation Funds through Great American Financial Services. The Lease term began October 1, 2015 and terminates September 30, 2019. Monthly lease payments in each fund are: General Fund: \$1,500; Utilities fund: \$80, and Sanitation Fund: \$41. Rent expense for each fund for the fiscal year ending September 30, 2017 was as follows: General Fund: \$17,707; Utilities Fund: \$935; and Sanitation Fund: \$486.

Future minimum lease payments are as follows:

<b>Year Ending September 30</b>	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	
		<b>Utilities</b>	<b>Sanitation</b>
2019	\$ 17,995	\$ 963	\$ 494
Total minimum lease payments	<u>\$ 17,995</u>	<u>\$ 963</u>	<u>\$ 494</u>

The City leases a postage machine in the General Fund through an operating lease with MailFinance. The Lease term began February 26, 2015 and terminates June 11, 2020. Quarterly rent payments are \$687 and rent expense for the year ending September 30, 2018 was \$2,748.

Future minimum lease payments are as follows:

<b>Year Ending September 30</b>	<b>Governmental Activities</b>
2019	\$ 2,748
2020	1,374
Total minimum lease payments	<u>\$ 4,122</u>



**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**14. CAPITAL LEASES**

The City has entered into a lease agreement for financing the acquisition of a telephone system and fitness equipment for its recreation complex. The lease agreements qualify as capital leases for accounting purposes as a result of the transfer of title or bargain purchase option and therefore have been recorded at the present value of the future minimum lease payments as of the inception date in the General Fund.

The assets acquired through capital leases are as follows:

<b>Assets</b>	<b>Governmental Activities</b>
Telephone system	\$ 103,784
Fitness equipment	67,774
Accumulated depreciation	(134,241)
Assets acquired by lease, net	<u>\$ 37,317</u>

The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2018, are as follows:

<b>Year Ending September 30</b>	<b>Governmental Activities</b>
2019	\$ 37,905
2020	6,777
Total minimum lease payments	44,682
Less amount representing interest	(2,465)
Present value of minimum lease payments	<u>\$ 42,217</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
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**15. LONG-TERM DEBT**

**Changes in Long-Term Debt Liabilities**

The following is a summary of changes in long-term debt liabilities of the City for the year ended September 30, 2018:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due Within One Year</b>
Governmental activities					
Revenue notes payable	\$ 11,073,656	\$ -	\$ (684,439)	\$ 10,389,217	\$ 662,845
Capital leases	76,099	-	(33,882)	42,217	35,536
Compensated absences	666,754	-	(5,190)	661,564	165,391
Total governmental activities	<u>\$ 11,816,509</u>	<u>\$ -</u>	<u>\$ (723,511)</u>	<u>\$ 11,092,998</u>	<u>\$ 863,772</u>
Business-type activities					
Revenue notes payable	\$ 8,387,000	\$ -	\$ (419,000)	\$ 7,968,000	\$ 431,000
State revolving loans	13,988,885	-	(680,796)	13,308,089	693,793
Compensated absences	175,800	3,356	-	179,156	44,790
Total business-type activities	<u>\$ 22,551,685</u>	<u>\$ 3,356</u>	<u>\$ (1,099,796)</u>	<u>\$ 21,455,245</u>	<u>\$ 1,169,583</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**15. LONG-TERM DEBT – CONTINUED**

**Description of Long-Term Debt Outstanding**

	<u>Current</u>	<u>Long-Term</u>	<u>Total</u>
<b>GOVERNMENTAL ACTIVITIES</b>			
<b><i>Revenue Notes</i></b>			
\$8,500,000 City of Fort Walton Beach, Florida, Capital Improvement Revenue Note, Series 2013A, 2.69% interest due semi annually and principal due annually ranging from \$326,969 to \$464,334 through 2027 with a balloon payment of \$3,000,000 due in 2028. Budgeted and appropriated half cent sales tax is pledged for payment of the note. Proceeds used to finance the construction of the City's new recreational complex along with the purchase of a bucket truck and a grounds sweeper for City's municipal golf course.	\$ 375,496	\$ 6,391,370	\$ 6,766,866
\$4,470,610 City of Fort Walton Beach, Florida, Capital Improvement Refunding Revenue Note, Series 2013, 2.30% interest due semi annually and principal due annually ranging from \$187,659 to \$299,010 through 2031. Available non ad valorem revenues are pledged for payment of the note. Proceeds used for refunding Series 2001 revenue bonds for construction of certain capital improvements.	227,408	3,190,613	3,418,021
\$819,000 City of Fort Walton Beach, Florida, Capital Improvement Revenue Note, Series 2011, due in quarterly installments of \$24,449 through April 2016 then \$21,156 from June 2016 through April 2021; interest at 2.55%. Available non ad valorem revenues are pledged for payment of the note. Proceeds used for purchase of a fire truck and golf equipment.	59,941	144,389	204,330
Total revenue notes	<u>662,845</u>	<u>9,726,372</u>	<u>10,389,217</u>
<b><i>Leases</i></b>			
\$103,784 capital lease payable, 2013, due in monthly installments of \$2,088 through August 2019, collateralized by a the City's phone system.	21,490	-	21,490
\$67,774 capital lease payable, 2015, due in quarterly installments of \$3,734 through December 2019, collateralized by fitness equipment at the City's Recreation Complex.	14,046	6,681	20,727
Total leases	<u>35,536</u>	<u>6,681</u>	<u>42,217</u>
<b><i>Accrued Compensated Absences</i></b>			
Total long-term portion of accumulated, vested annual and sick leave for governmental fund types	165,391	496,173	661,564
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<u><u>\$ 863,772</u></u>	<u><u>\$ 10,229,226</u></u>	<u><u>\$ 11,092,998</u></u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**15. LONG-TERM DEBT – CONTINUED**

**Description of Long-Term Debt Outstanding – Continued**

	<u>Current</u>	<u>Long-Term</u>	<u>Total</u>
<b>BUSINESS-TYPE ACTIVITIES</b>			
<b><i>Revenue Notes</i></b>			
\$8,794,000 Utility System Revenue Refunding Note, Series 2015, due in annual installments of \$407,000 to \$645,000 beginning July 2017 through July 2033, with interest only semi-annual payments from January 2016 through January 2017; stated interest at 2.92%. Net revenues derived by the City from the utility operations are pledged for the payment of the note. Proceeds used to refinance and refund the Utility System Revenue Bonds, Series 2005, which was for water system and wastewater system improvements.	\$ 431,000	\$ 7,537,000	\$ 7,968,000
<b><i>State Revolving Loans</i></b>			
\$15,637,939 State of Florida Department of Environmental Protection Revolving Loan Fund; semi annual payments of \$471,683 including interest at 1.90% beginning August 2015, through February 2035. Proceeds used for force main replacement, storage tank construction and pump station upgrades.	693,793	12,614,296	13,308,089
<b><i>Accrued Compensated Absences</i></b>			
Accumulated, vested annual compensation for Enterprise Funds	44,790	134,366	179,156
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<u>\$ 1,169,583</u>	<u>\$ 20,285,662</u>	<u>\$ 21,455,245</u>
<b>GRAND TOTAL LONG-TERM DEBT</b>			<u>\$ 32,548,243</u>

For the governmental activities, compensated absences are generally liquidated by the General Fund.

**Annual Requirements to Amortize Debt Outstanding**

The annual requirements to amortize all debt outstanding except accrued and annual leave and advances from other funds as of September 30, 2018, are as follows:

**Governmental Activities**

<u>Year Ending September 30</u>	<u>Leases</u>		<u>Revenue Notes</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2019	\$ 35,536	\$ 2,369	\$ 662,845	\$ 265,599
2020	6,681	96	700,401	248,217
2021	-	-	697,037	230,379
2022	-	-	649,968	213,444
2023	-	-	670,253	196,909
2024-2028	-	-	7,008,713	761,433
Total	<u>\$ 42,217</u>	<u>\$ 2,465</u>	<u>\$ 10,389,217</u>	<u>\$ 1,915,981</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**15. LONG-TERM DEBT – CONTINUED**

**Annual Requirements to Amortize Debt Outstanding – Continued**

**Business-Type Activities**

<b>Year Ending September 30</b>	<b>Revenue Note</b>		<b>State Revolving Loan</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2019	\$ 431,000	\$ 232,666	\$ 693,793	\$ 249,574
2020	444,000	220,080	707,038	236,329
2021	456,000	207,116	720,535	222,832
2022	470,000	193,800	734,290	209,076
2023	484,000	180,076	748,308	195,059
2024-2028	2,637,000	680,097	3,961,355	755,479
2029-2033	3,046,000	271,940	4,354,186	362,648
2034-2038	-	-	1,388,584	26,466
Total	<u>\$ 7,968,000</u>	<u>\$ 1,985,775</u>	<u>\$ 13,308,089</u>	<u>\$ 2,257,463</u>

**16. COMMENTS REQUIRED BY THE BOND AND ORDINANCES**

**Capital Improvement Revenue Note, Series 2011**

1. The balance sheet and statement of revenues, expenditures, and changes in fund balance of the Debt Service Fund are shown in the financial section of the report.
2. The City is required to establish sinking fund amounts sufficient to pay all principal and interest becoming due on the bonds on the next quarter payment date.

	<b>Principal/Interest Payments Due</b>	<b>Sinking Fund Requirement at September 30, 2018</b>
Principal due at October 1, 2018	\$ 19,233	\$ 19,233
Interest due at October 1, 2018	1,924	1,924
Total	<u>\$ 21,157</u>	<u>\$ 21,157</u> <sup>1</sup>

(1) Amounts are included in restricted cash amounts on the balance sheet of the Debt Service Fund

The City is not aware of any instances of noncompliance with the bond ordinances.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**16. COMMENTS REQUIRED BY THE BOND AND ORDINANCES – CONTINUED**

**Capital Improvement Refunding Revenue Note, Series 2013**

1. The balance sheet and statement of revenues, expenditures, and changes in fund balance of the Debt Service Fund are shown in the financial section of the report.
2. The City is required to establish sinking fund amounts sufficient to pay all principal and interest becoming due on the notes on the next semi-annual payment date. The sinking fund was not required to be funded at September 30, 2018.
3. The City is not aware of any instances of noncompliance with the debt covenants.

**Capital Improvement Revenue Note, Series 2013A**

1. The balance sheet and statement of revenues, expenditures, and changes in fund balance of the Debt Service Fund are shown in the financial section of the report.
2. The City is required to establish sinking fund amounts sufficient to pay all principal and interest becoming due on the notes on the next semi-annual payment date. The sinking fund was not required to be funded at September 30, 2018.
3. The City is not aware of any instances of noncompliance with the debt covenants.

**Utility System Revenue Refunding Note, Series 2015**

1. The balance sheet and statement of revenues, expenses, and changes in fund balance of the Utility Fund are shown in the financial section of the report.
2. Net revenues pledged consist of gross revenues less costs of operation and maintenance. The net revenues pledged in fiscal year 2018 were approximately \$3,321,078.
3. The debt issued refunded Series 2005 bond used for system improvements.
4. The term of the pledge commitment ends in January 2033.
5. The pledged revenues needed to meet the rate covenants in fiscal year 2018 were \$664,080. The covenant is based upon 125% of the annual debt service requirement.
6. The pledged revenues exceeded the debt service requirements by \$1,547,611 in fiscal year 2018.
7. The City is not aware of any instances of noncompliance with the debt covenants.



**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**17. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

The composition of interfund balances as of September 30, 2018, is as follows:

***Due to/from Other Funds***

Receivable Fund	Payable Fund	Amount
General	Community Development Block Grant	\$ 26,293
General	Debt Service	\$ 21,130

***Advance to/from Other Funds***

Receivable Fund	Payable Fund	Amount
Sanitation	General	\$ 311,795

General Fund receivable from the Community Development Block Grant Fund in the amount of \$26,293 is the result of eliminating a temporary deficit cash balance.

On September 30, 2014, the City's Sanitation Fund loaned the General Fund \$500,000 to purchase a Fire Engine. The loan from the Sanitation Fund will be paid back over a 10-year period at an interest rate of 2.00%. The balance of the advance as of September 30, 2018 is \$311,795.

The composition of interfund transfers for the year ended September 30, 2018, is as follows:

Transfers Out	Transfers In		
	General Fund	Other Governmental Funds	Total
General Fund	\$ -	\$ 1,021,261	\$ 1,021,261
Utilities Fund	642,721	-	642,721
Sanitation Fund	146,401	-	146,401
Stormwater Fund	58,251	-	58,251
	<u>\$ 847,373</u>	<u>\$ 1,021,261</u>	<u>\$ 1,868,634</u>

The transfers out of the General Fund are \$1,021,261. These transfers consist of a \$987,231 transfer to the Debt Service Fund (Other Governmental Fund) for principal and interest payments on debt, and a \$34,031 transfer to the Cemetery Perpetual Care Fund (Other Governmental Fund) for maintenance.

Transfers in to the General Fund of \$847,373 consist of franchise fees from the Utility Fund of \$642,721 and the Stormwater Fund of \$58,251 and compensation from the Sanitation Fund for additional roadway wear & tear caused by the heavy trucks in the amount of \$146,401.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**18. ENCUMBRANCES**

The amount of encumbrances outstanding as of September 30, 2018, were as follows:

Governmental Funds –

General Fund	\$ 775,713
Community Redevelopment Agency Fund	1,473,270
Other Governmental Funds	54,284
	<u>\$ 2,303,267</u>

Encumbrances at year end do not constitute expenditures or liabilities; therefore, they are not reflected in the financial statements.

**19. GOVERNMENTAL FUND BALANCES**

At September 30, 2018, the City's governmental fund balances were classified as follows:

	<u>General Fund</u>	<u>Community Redevelopment Agency</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Nonspendable				
Inventory	\$ 250,315	\$ -	\$ -	\$ 250,315
Restricted for				
Improvement districts	-	1,812,525	-	1,812,525
Library	59,529	-	-	59,529
Public safety	-	-	468,331	468,331
Debt service	-	-	26	26
Other purposes	7,178	-	-	7,178
Total restricted	<u>66,707</u>	<u>1,812,525</u>	<u>468,357</u>	<u>2,347,589</u>
Committed				
Cemetery maintenance	-	-	2,974,049	2,974,049
Natural disaster recovery	6,663,230	-	-	6,663,230
Total committed	<u>6,663,230</u>	<u>-</u>	<u>2,974,049</u>	<u>9,637,279</u>
Assigned to				
Capital projects	691,722	-	-	691,722
Long-term debt	850,000	-	-	850,000
Other purposes	372,139	-	-	372,139
Total assigned	<u>1,913,861</u>	<u>-</u>	<u>-</u>	<u>1,913,861</u>
Unassigned	<u>2,282,375</u>	<u>-</u>	<u>(19,270)</u>	<u>2,263,105</u>
	<u>\$ 11,176,488</u>	<u>\$ 1,812,525</u>	<u>\$ 3,423,136</u>	<u>\$ 16,412,149</u>

**CITY OF FORT WALTON BEACH, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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## **20. COMMITMENTS AND CONTINGENCIES**

### **Grants**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amount, if any, to be immaterial.

### **Wastewater Service Interlocal Agreement with Okaloosa County**

On August 11, 2009, the City adopted the Wastewater Service Interlocal Agreement with Okaloosa County (Agreement). The Agreement outlines a long-term association with Okaloosa County Water & Sewer for the treatment of the City's influent wastewater flow at a set percentage of the County's base sewer rate plus a locked-in annual rate escalator. The agreement provides other ancillary benefits to the City such as the provision of "no cost" tertiary treated effluent for use as irrigation water at the City's 36-hole municipal Golf Club. The Agreement is effective for 30 years and can be automatically extended for up to two additional terms for a period of ten years for each extension term.

On a monthly basis, the County will bill the City at a rate equal to \$2.77 per each 1,000 gallons of wastewater flow. Additionally, the City will pay to the County the Sewer Readiness to Serve Fee, which is equal to \$4,893 per month. Each year in March, the rate per thousand and the Readiness to Serve Fee will increase by 3%. The minimum commitment by the City under the Agreement is as follows:

#### **Fiscal Year Ending September 30**

2019	\$ 58,002
2020	59,742
2021	61,534
2022	63,380
2023	65,281
2024 through 2028	356,981
2029 through 2033	413,836
2034 through 2038	479,749
2039	<u>104,755</u>
Total	<u>\$ 1,663,260</u>

Fees paid for wastewater treatment to Okaloosa County, Florida during the year ended September 30, 2018, were \$2,498,828.

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

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**21. SUBSEQUENT EVENTS**

In November 2018, the City Council passed a resolution to approve the issuance of Capital Improvement Revenue Bonds, Series 2018. The face amount of the bonds is \$12,520,000, and the proceeds will be used to finance the engineering and construction of a new field office administrative complex on Jet Drive. The bonds will mature in July 2038, and the City has pledged future non-ad valorem tax revenues to repay the bonds.



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**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY  
AND RELATED RATIOS (UNAUDITED)  
GENERAL EMPLOYEES RETIREMENT FUND**

Reporting Date	2018	2017	2016	2015
<b>Total Pension Liability</b>				
Service cost	\$ 504,055	\$ 557,163	\$ 569,712	\$ 622,382
Interest	3,771,606	3,317,396	3,314,990	3,222,809
Differences between expected and actual experience	(404,763)	400,221	(1,074,244)	-
Changes of assumptions <sup>1</sup>	-	4,485,495	-	-
Benefit payments, including refunds of employee contributions	(3,056,444)	(2,858,889)	(2,676,038)	(2,575,304)
<b>Net change in total pension liability</b>	<b>814,454</b>	<b>5,901,386</b>	<b>134,420</b>	<b>1,269,887</b>
<b>Total pension liability – beginning</b>	<b>48,766,017</b>	<b>42,864,631</b>	<b>42,730,211</b>	<b>41,460,324</b>
<b>Total pension liability – ending (a)</b>	<b>\$ 49,580,471</b>	<b>\$ 48,766,017</b>	<b>\$ 42,864,631</b>	<b>\$ 42,730,211</b>
<b>Plan Fiduciary Net Position</b>				
Contributions – employer	\$ 1,254,097	\$ 1,280,082	\$ 1,355,041	\$ 1,296,450
Contributions – member	171,869	202,268	209,567	212,790
Net investment income	4,967,834	4,031,981	(4,390)	3,228,153
Benefit payments, including refunds of employee contributions	(3,056,444)	(2,858,889)	(2,676,038)	(2,575,304)
Administrative expenses	(42,201)	(35,704)	(39,535)	(42,483)
<b>Net change in plan fiduciary net position</b>	<b>3,295,155</b>	<b>2,619,738</b>	<b>(1,155,355)</b>	<b>2,119,606</b>
<b>Plan fiduciary net position – beginning</b>	<b>40,706,627</b>	<b>38,086,889</b>	<b>39,242,244</b>	<b>37,122,638</b>
<b>Plan fiduciary net position – ending (b)</b>	<b>\$ 44,001,782</b>	<b>\$ 40,706,627</b>	<b>\$ 38,086,889</b>	<b>\$ 39,242,244</b>
<b>Net pension liability – ending (a) – (b)</b>	<b>\$ 5,578,689</b>	<b>\$ 8,059,390</b>	<b>\$ 4,777,742</b>	<b>\$ 3,487,967</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>88.75%</b>	<b>83.47%</b>	<b>88.85%</b>	<b>91.84%</b>
<b>Covered employee payroll</b>	<b>\$ 3,437,375</b>	<b>\$ 4,045,350</b>	<b>\$ 4,191,304</b>	<b>\$ 4,255,801</b>
<b>Net pension liability as a percentage of covered employee payroll</b>	<b>162.30%</b>	<b>199.23%</b>	<b>113.99%</b>	<b>81.96%</b>

Notes to schedule:

<sup>1</sup> As a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for the 2016 measurement date.



**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY  
AND RELATED RATIOS (UNAUDITED)  
POLICE OFFICERS' RETIREMENT FUND**

Reporting Date	2018	2017	2016	2015
<b>Total Pension Liability</b>				
Service cost	\$ 334,061	\$ 344,958	\$ 336,234	\$ 322,118
Interest	2,084,744	1,948,181	1,953,123	1,905,286
Change in excess state money	8,823	-	-	-
Differences between expected and actual experiences	(343,066)	(425,107)	(659,966)	-
Changes of assumptions <sup>2</sup>	-	1,633,122	-	-
Benefit payments, including refunds of employee contributions	(1,821,727)	(1,744,710)	(1,655,069)	(1,632,053)
<b>Net change in total pension liability</b>	262,835	1,756,444	(25,678)	595,351
<b>Total pension liability – beginning</b>	26,739,168	24,982,724	25,008,402	24,413,051
<b>Total pension liability – ending (a)</b>	<u>\$ 27,002,003</u>	<u>\$ 26,739,168</u>	<u>\$ 24,982,724</u>	<u>\$ 25,008,402</u>
<b>Plan Fiduciary Net Position</b>				
Contributions – employer <sup>1</sup>	\$ 569,215	\$ 577,564	\$ 628,975	\$ 836,053
Contributions – state	190,399	181,303	175,025	175,703
Contributions – member	104,557	102,214	101,886	96,591
Net investment income	2,036,244	1,698,093	(538,198)	1,869,244
Benefit payments, including refunds of employee contributions	(1,821,727)	(1,744,710)	(1,655,069)	(1,632,053)
Administrative expenses	(39,184)	(44,882)	(25,084)	(38,242)
<b>Net change in plan fiduciary net position</b>	1,039,504	769,582	(1,312,465)	1,307,296
<b>Plan fiduciary net position – beginning</b>	19,920,569	19,150,987	20,463,452	19,156,156
<b>Plan fiduciary net position – ending (b)</b>	<u>\$ 20,960,073</u>	<u>\$ 19,920,569</u>	<u>\$ 19,150,987</u>	<u>\$ 20,463,452</u>
<b>Net pension liability – ending (a) – (b)</b>	<u>\$ 6,041,930</u>	<u>\$ 6,818,599</u>	<u>\$ 5,831,737</u>	<u>\$ 4,544,950</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	77.62%	74.50%	76.66%	81.83%
<b>Covered employee payroll</b>	\$ 2,091,146	\$ 2,073,208	\$ 2,037,716	\$ 1,975,478
<b>Net pension liability as a percentage of covered employee payroll</b>	288.93%	328.89%	286.19%	230.07%

Notes to schedule:

<sup>1</sup> Adjusted for actual contributions made

<sup>2</sup> As a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees for the 2016 measurement date.

**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY  
AND RELATED RATIOS (UNAUDITED)  
FIREFIGHTERS' RETIREMENT FUND**

Reporting Date	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>					
Service cost	\$ 494,032	\$ 453,506	\$ 478,365	\$ 414,836	\$ 384,107
Interest	1,830,663	1,645,954	1,554,072	1,425,875	1,367,809
Change in excess state money	-	-	-	89,886	
Changes of benefit terms	-	-	804,097	-	-
Differences between expected and actual experiences	(199,349)	261,007	(224,382)	-	-
Contributions – buy back	32,155	-	72,413	-	-
Changes of assumptions <sup>1</sup>	258,300	1,243,794	-	-	-
Benefit payments, including refunds of employee contributions	(1,434,474)	(1,237,389)	(1,140,432)	(1,071,302)	(1,042,333)
<b>Net change in total pension liability</b>	<b>981,327</b>	<b>2,366,872</b>	<b>1,544,133</b>	<b>859,295</b>	<b>709,583</b>
<b>Total pension liability – beginning</b>	<b>23,106,490</b>	<b>20,739,618</b>	<b>19,195,485</b>	<b>18,336,190</b>	<b>17,626,607</b>
<b>Total pension liability – ending (a)</b>	<b>\$ 24,087,817</b>	<b>\$ 23,106,490</b>	<b>\$ 20,739,618</b>	<b>\$ 19,195,485</b>	<b>\$ 18,336,190</b>
<b>Plan Fiduciary Net Position</b>					
Contributions – employer	\$ 794,144	\$ 744,019	\$ 672,369	\$ 715,439	\$ 703,618
Contributions – state	204,568	201,904	205,007	214,272	204,226
Contributions – member	173,480	164,876	150,357	135,622	133,633
Contributions – buy back	32,155	-	72,413	-	-
Net investment income	1,401,324	969,107	15,563	1,201,162	1,099,298
Benefit payments, including refunds of employee contributions	(1,434,474)	(1,237,389)	(1,140,432)	(1,071,302)	(1,042,333)
Administrative expenses	(28,449)	(43,625)	(47,088)	(34,537)	(33,706)
<b>Net change in plan fiduciary net position</b>	<b>1,142,748</b>	<b>798,892</b>	<b>(71,811)</b>	<b>1,160,656</b>	<b>1,064,736</b>
<b>Plan fiduciary net position – beginning</b>	<b>14,389,400</b>	<b>13,590,508</b>	<b>13,662,319</b>	<b>12,501,663</b>	<b>11,436,927</b>
<b>Plan fiduciary net position – ending (b)</b>	<b>\$ 15,532,148</b>	<b>\$ 14,389,400</b>	<b>\$ 13,590,508</b>	<b>\$ 13,662,319</b>	<b>\$ 12,501,663</b>
<b>Net pension liability – ending (a) – (b)</b>	<b>\$ 8,555,669</b>	<b>\$ 8,717,090</b>	<b>\$ 7,149,110</b>	<b>\$ 5,533,166</b>	<b>\$ 5,834,527</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>64.48%</b>	<b>62.27%</b>	<b>65.53%</b>	<b>71.17%</b>	<b>68.18%</b>
<b>Covered employee payroll</b>	<b>\$ 2,168,503</b>	<b>\$ 2,060,954</b>	<b>\$ 2,072,260</b>	<b>\$ 2,054,879</b>	<b>\$ 2,054,879</b>
<b>Net pension liability as a percentage of covered employee payroll</b>	<b>394.54%</b>	<b>422.96%</b>	<b>344.99%</b>	<b>269.27%</b>	<b>283.94%</b>

Notes to schedule:

<sup>1</sup> As a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees for the 2016 measurement year. The inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption utilized by the plan's investment consultant.

**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CHANGES IN NET OPEB LIABILITY  
AND RELATED RATIOS (UNAUDITED)  
FORT WALTON BEACH RETIREE HEALTH CARE PLAN**

Reporting Date	2018	2017
<b>Total OPEB Liability</b>		
Service cost	\$ 105,139	\$ 85,100
Interest	187,954	195,814
Changes of assumptions <sup>1</sup>	(639,051)	702,672
Benefit payments	(139,227)	(139,227)
Net change in total OPEB liability	(485,185)	844,359
Total OPEB liability - beginning	6,106,241	5,261,882
Total OPEB liability - ending (a)	5,621,056	6,106,241
<b>Plan Fiduciary Net Position</b>		
Contributions - employer	148,727	141,727
Benefit payments	(139,227)	(139,227)
Administrative expenses	(9,500)	(2,500)
Net change in plan fiduciary net position	-	-
Plan fiduciary net position - beginning	-	-
Plan fiduciary net position - ending (b)	-	-
<b>Sponsor's net OPEB liability - ending (a) - (b)</b>	<b>\$ 5,621,056</b>	<b>\$ 6,106,241</b>
Plan fiduciary net position as a percentage of total OPEB liability	0.00%	0.00%
Covered employee payroll (projected)	\$ 7,927,323	\$ 7,520,263
City's net OPEB liability as a percentage of covered employee payroll	70.91%	81.20%

Covered employee payroll was projected one year forward from the valuation date for the reporting period ending September 30, 2018

Notes to schedule:

<sup>1</sup> As a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System to match the pension plan assumptions. Changes of assumptions and other inputs also reflect the changes in the discount rate each period.

The following are the discount rates used in each period:

FY 2018 3.64%

FY 2017 3.06%

FY 2016 3.71%

\* This schedule is not available for earlier years.

**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PENSION CONTRIBUTIONS (UNAUDITED)  
LAST TEN FISCAL YEARS**

Reporting Date	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b><u>General Employees' Retirement Fund</u></b>										
Actuarially determined contribution	\$ 1,120,584	\$ 1,197,424	\$ 1,286,744	\$ 1,187,794	\$ 1,268,253	\$ 1,258,659	\$ 1,091,338	\$ 1,477,933	\$ 1,268,428	\$ 1,268,019
Contributions in relation to the										
actuarially determined contributions	1,254,097	1,280,082	1,355,041	1,296,450	1,318,790	1,306,268	1,159,438	1,477,777	1,268,260	1,267,864
<b>Contribution deficiency (excess)</b>	<b>\$ (133,513)</b>	<b>\$ (82,658)</b>	<b>\$ (68,297)</b>	<b>\$ (108,656)</b>	<b>\$ (50,537)</b>	<b>\$ (47,609)</b>	<b>\$ (68,100)</b>	<b>\$ 156</b>	<b>\$ 168</b>	<b>\$ 155</b>
<b>Covered employee payroll<sup>1</sup></b>	<b>\$ 3,437,375</b>	<b>\$ 4,045,350</b>	<b>\$ 4,191,304</b>	<b>\$ 4,255,801</b>	<b>\$ 4,259,070</b>	<b>\$ 4,542,537</b>	<b>\$ 5,004,486</b>	<b>\$ 5,595,076</b>	<b>\$ 7,252,396</b>	<b>\$ 7,521,520</b>
<b>Contributions as a percentage</b>										
of covered employee payroll	36.48%	31.64%	32.33%	30.46%	30.96%	28.76%	23.17%	26.41%	17.49%	16.86%
<b><u>Police Officers' Retirement Fund</u></b>										
Actuarially determined contribution	\$ 650,347	\$ 709,037	\$ 772,294	\$ 932,426	\$ 881,697	\$ 875,055	\$ 682,860	\$ 665,220	\$ 578,670	\$ 488,381
Contributions in relation to the										
actuarially determined contributions	750,791	790,573	772,294	1,011,756	925,589	968,003	682,860	665,220	578,670	488,381
<b>Contribution deficiency (excess)</b>	<b>\$ (100,444)</b>	<b>\$ (81,536)</b>	<b>\$ -</b>	<b>\$ (79,330)</b>	<b>\$ (43,892)</b>	<b>\$ (92,948)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Covered employee payroll<sup>1</sup></b>	<b>\$ 2,091,146</b>	<b>\$ 2,073,208</b>	<b>\$ 2,037,716</b>	<b>\$ 1,975,478</b>	<b>\$ 2,038,886</b>	<b>\$ 2,178,847</b>	<b>\$ 2,239,545</b>	<b>\$ 2,195,529</b>	<b>\$ 2,557,811</b>	<b>\$ 5,230,182</b>
<b>Contributions as a percentage</b>										
of covered employee payroll	35.90%	38.13%	37.90%	51.22%	45.40%	44.43%	30.49%	30.30%	22.62%	9.34%
<b><u>Firefighters' Retirement Fund</u></b>										
Actuarially determined contribution	\$ 899,929	\$ 816,138	\$ 748,086	\$ 824,007	\$ 817,997	\$ 700,045	\$ 675,386	\$ 708,063	\$ 555,720	\$ 326,864
Contributions in relation to the										
actuarially determined contributions	998,712	945,923	877,376	839,825	829,245	784,705	675,386	708,063	555,720	358,840
<b>Contribution deficiency (excess)</b>	<b>\$ (98,783)</b>	<b>\$ (129,785)</b>	<b>\$ (129,290)</b>	<b>\$ (15,818)</b>	<b>\$ (11,248)</b>	<b>\$ (84,660)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (31,976)</b>
<b>Covered employee payroll<sup>1</sup></b>	<b>\$ 2,168,503</b>	<b>\$ 2,060,954</b>	<b>\$ 2,072,260</b>	<b>\$ 2,121,613</b>	<b>\$ 2,153,568</b>	<b>\$ 1,946,811</b>	<b>\$ 1,961,080</b>	<b>\$ 2,116,516</b>	<b>\$ 1,988,762</b>	<b>\$ 1,632,275</b>
<b>Contributions as a percentage</b>										
of covered employee payroll	46.06%	45.90%	42.34%	39.58%	38.51%	40.31%	34.44%	33.45%	27.94%	21.98%

<sup>1</sup> As of 2014, the Covered employee payroll numbers shown are in compliance with GASB Statement No. 82.

See notes to the schedule of contributions.

**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF INVESTMENT RETURNS  
SEPTEMBER 30, 2018**

Measurement Date	9/30/2017	9/30/2016	9/30/2015	9/30/2014	9/30/2013
<b>General Employees' Retirement Fund</b>					
Annual Money-Weighted Rate of Return					Not Available
Net of Investment Expense	12.45%	10.78%	-0.01%	8.82%	
<b>Police Officers' Retirement Fund</b>					
Annual Money-Weighted Rate of Return					Not Available
Net of Investment Expense	10.52%	9.12%	-2.69%	9.96%	
<b>Firefighters' Retirement Fund</b>					
Annual Money-Weighted Rate of Return					
Net of Investment Expense	9.88%	7.25%	0.12%	9.72%	9.63%

Note: This information is not available for previous years.

See notes to the schedule of contributions.

**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO THE SCHEDULE OF PENSION CONTRIBUTIONS (UNAUDITED)  
GENERAL EMPLOYEES' RETIREMENT FUND**

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**Valuation Date:** October 1, 2017

**Notes:** Actuarially determined contribution rates are calculated as of October 1, which is two years prior to the end of the fiscal year in which contributions are reported.

**Methods and Assumptions Used to Determine Contribution Rates:**

**Funding method:** Entry-Age Actuarial Cost Method

**Mortality rates:**

**Healthy lives:**

**Female:** RP2000 Generational, 100% Annuitant White Collar, Scale BB

**Male:** RP2000 Generational, 50% Annuitant White Collar / 50% Annuitant Blue Collar, Scale BB

**Disabled lives:**

**Female:** 100% RP2000 Disabled Female set forward two years

**Male:** 100% RP2000 Disabled Male set back four years

**Interest rate:** 7.90% per year, compounded annually, net of investment related expenses

**Inflation:** 3.00%

**Termination rates:** Age-based rates. Sample rates as follows:

Sample Ages	Probability
25	7.724%
30	7.397%
35	6.858%
40	6.113%
45	5.163%
50	4.316%
55	4.371%
60	5.631%

**Disability rates:** Age-based rates. Sample rates as follows:

Sample Ages	Probability
20	0.07%
30	0.11%
40	0.19%
50	0.51%
60	1.66%



**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO THE SCHEDULE OF PENSION CONTRIBUTIONS (UNAUDITED) – CONTINUED  
GENERAL EMPLOYEES' RETIREMENT FUND**

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Salary increases: Age-based increase table, as follows:

Age	Increase*
Under 25	6.5%
25-34	5.5%
35-44	4.5%
45+	3.5%

\*Increase shown is inclusive of a 3% wage inflationary assumption.

Retirement age: 100% probability of retirement upon attaining age 62 and ten years of service, along with probabilities of retiring with a subsidized benefit prior to age 62 at the following rates:

Age	Probability
52	4.218%
53	4.249%
54	4.293%
55	4.371%
56	4.500%
57	4.688%
58	4.941%
59	5.258%
60	5.631%
61	6.053%

Payroll growth: None (closed plan) for purposes of amortizing the Unfunded Actuarial Accrued Liability.

Actuarial asset method: All assets are valued at market value with an adjustment made to uniformly spread actuarial investment gains and losses (as measured by actual market value investment return against expected market value investment return) over a five-year period.

**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO THE SCHEDULE OF PENSION CONTRIBUTIONS (UNAUDITED)  
POLICE OFFICERS' RETIREMENT FUND**

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**Valuation Date:** October 1, 2017

**Notes:** Actuarially determined contribution rates are calculated as of October 1, which is two years prior to the end of the fiscal year in which contributions are reported.

**Methods and Assumptions Used to Determine Contribution Rates:**

**Funding method:** Entry-Age Normal Actuarial Cost Method

**Mortality rates:**

**Healthy lives:**

**Female:** RP2000 Generational, 100% Annuitant White Collar, Scale BB

**Male:** RP2000 Generational, 10% Annuitant White Collar / 90% Annuitant Blue Collar, Scale BB

**Disabled lives:**

**Female:** 60% RP2000 Disabled Female set forward two years / 40% Annuitant White Collar with no set back, no projection scale

**Male:** 60% RP2000 Disabled Male set back four years / 40% Annuitant White Collar with no set back, no projection scale

**Interest rate:** 8.00% per year, compounded annually, net of investment related expenses

<b>Retirement age:</b>	<b>Member Age</b>	<b>Retirement Probability</b>
	55	10.0%
	56	10.0%
	57	25.0%
	58	20.0%
	59	33.3%
	60+	100.0%

In addition to the above table, 100% retirement is assumed upon completion of 30 years of service.

**Early retirement:** Earlier of 1) Age 50 and ten years of service, or 2) 25 years of service, regardless of age, Members are assumed to retire with an immediate subsidized benefit at the rate of 4% per year.

**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO THE SCHEDULE OF PENSION CONTRIBUTIONS (UNAUDITED) – CONTINUED  
POLICE OFFICERS' RETIREMENT FUND**

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Salary increases:	<u>Member Age</u>	<u>Assumption</u>
	30 or less	10.0%
	31-35	8.5%
	36-40	7.0%
	41-45	6.0%
	45-50	4.5%
	51-55	4.0%
	56+	3.0%

In addition to the above table, projected salary at retirement is increased 20% to account for non-regular compensation.

Cost-of-living increase: 3.0% per year beginning at retirement

Payroll growth: None

Actuarial asset method: Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric four-year average market value return. It is possible that over time this technique will produce an insignificant bias above or below market value.

Termination and disability rate table:

<u>Age</u>	<u>% Becoming Disabled During the Year</u>	<u>% Terminating During the Year</u>
20	0.14%	10.63%
30	0.18%	9.60%
40	0.30%	6.90%
50	1.00%	3.40%

**CITY OF FORT WALTON BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO THE SCHEDULE OF PENSION CONTRIBUTIONS (UNAUDITED)  
FIREFIGHTERS' RETIREMENT FUND**

**Valuation Date:** October 1, 2017

**Notes:** Actuarially determined contribution rates are calculated as of October 1, which is two years prior to the end of the fiscal year in which contributions are reported.

**Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial cost method: Entry Age Normal Actuarial Cost Method

Mortality rates:

Healthy lives:

Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB

Male: RP2000 Generational, 10% Annuitant White Collar / 90% Annuitant Blue Collar, Scale BB

Disabled lives:

Female: 60% RP2000 Disabled Female set forward two years / 40% Annuitant White Collar with no set back, no projection scale

Male: 60% RP2000 Disabled Male set back four years / 40% Annuitant White Collar with no set back, no projection scale

Interest rate: 8.00% per year compounded annually, net of investment related expenses

Retirement age: Earlier of Age 55 and ten years of service or 25 years of service, regardless of age. Also, any Member who has reached Normal Retirement is assumed to continue employment for one additional year

Early retirement: Commencing with the earliest early retirement age (45), Members are assumed to retire with an immediate subsidized benefit at the rate of 3.00% per year.

Disability rate: See table below; it is assumed that 75% of disablements and active Member deaths are service related.

Salary increases: 6.50% per year until the assumed retirement age

Cost-of-living increase: 3.00% per year beginning at age 58

Payroll increase: 1.49% per year, in compliance with Part VII of Chapter 112, Florida Statutes

Actuarial asset method: Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric four-year average market value return. It is possible that over time this technique will produce an insignificant bias above or below Market Value.

Termination and disability rate table:

Age	% Becoming Disabled During the Year	% Terminating During the Year
20	0.14%	7.94%
30	0.18%	7.22%
40	0.30%	5.15%
50	1.00%	2.56%



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**CITY OF FORT WALTON BEACH, FLORIDA  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
SEPTEMBER 30, 2018**

	Special Revenue Funds						
	Law Enforcement Trust	Law Enforcement Trust Training	Florida Building Code	Community Development Block Grant	Beal Memorial Cemetery Perpetual Care	Debt Service	Total Nonmajor Governmental Funds
<b>ASSETS</b>							
Cash and cash equivalents	\$ 138,610	\$ 4,031	\$ 360,472	\$ -	\$ 34,041	\$ -	\$ 537,154
Investments	-	-	-	-	2,942,466	-	2,942,466
Receivables	-	-	-	3,993	-	-	3,993
Due from other governments	5,914	-	-	3,030	-	-	8,944
Cash and cash equivalents - restricted	-	-	-	-	-	21,156	21,156
<b>TOTAL ASSETS</b>	<b>\$ 144,524</b>	<b>\$ 4,031</b>	<b>\$ 360,472</b>	<b>\$ 7,023</b>	<b>\$ 2,976,507</b>	<b>\$ 21,156</b>	<b>\$ 3,513,713</b>
<b>LIABILITIES</b>							
Accounts payable	\$ 8,450	-	\$ 5,585	-	\$ 2,458	-	\$ 16,493
Accrued liabilities	20,058	-	6,603	-	-	-	26,661
Due to other funds	-	-	-	26,293	-	21,130	47,423
Total liabilities	28,508	-	12,188	26,293	2,458	21,130	90,577
<b>FUND BALANCE</b>							
Restricted	116,016	4,031	348,284	-	-	26	468,357
Committed	-	-	-	-	2,974,049	-	2,974,049
Unassigned	-	-	-	(19,270)	-	-	(19,270)
Total fund balance	116,016	4,031	348,284	(19,270)	2,974,049	26	3,423,136
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b>\$ 144,524</b>	<b>\$ 4,031</b>	<b>\$ 360,472</b>	<b>\$ 7,023</b>	<b>\$ 2,976,507</b>	<b>\$ 21,156</b>	<b>\$ 3,513,713</b>



**CITY OF FORT WALTON BEACH, FLORIDA**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	Special Revenue Funds						Total Nonmajor Governmental Funds
	Law Enforcement Trust	Law Enforcement Trust Training	Florida Building Code	Community Development Block Grant	Beal Memorial Cemetery Perpetual Care	Debt Service	
<b>REVENUES</b>							
Permits and fees	\$ -	\$ -	\$ 405,413	\$ -	\$ -	\$ -	\$ 405,413
Intergovernmental	5,914	-	-	60,586	-	-	66,500
Fines	1,641	4,646	-	-	-	-	6,287
Miscellaneous	165	2	377	3	213,530	-	214,077
Total revenues	7,720	4,648	405,790	60,589	213,530	-	692,277
<b>EXPENDITURES</b>							
Current							
Public safety	11,968	1,194	363,557	-	-	-	376,719
Physical environment	-	-	-	-	13,377	-	13,377
Economic environment	-	-	-	73,998	-	-	73,998
Debt service	-	-	-	-	-	718,320	718,320
Principal	-	-	-	-	-	290,040	290,040
Interest	-	-	-	-	-	-	-
Total expenditures	11,968	1,194	363,557	73,998	13,377	1,008,360	1,472,454
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(4,248)	3,454	42,233	(13,409)	200,153	(1,008,360)	(780,177)
<b>OTHER FINANCING SOURCES</b>							
Transfers in	-	-	-	-	34,031	987,230	1,021,261
Total other financing sources	-	-	-	-	34,031	987,230	1,021,261
<b>NET CHANGE IN FUND BALANCE</b>	(4,248)	3,454	42,233	(13,409)	234,184	(21,130)	241,084
<b>FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR</b>	120,264	577	306,051	(5,861)	2,739,865	21,156	3,182,052
<b>FUND BALANCE (DEFICIT) AT END OF YEAR</b>	\$ 116,016	\$ 4,031	\$ 348,284	\$ (19,270)	\$ 2,974,049	\$ 26	\$ 3,423,136

**CITY OF FORT WALTON BEACH, FLORIDA  
LAW ENFORCEMENT TRUST SPECIAL REVENUE FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ -	\$ 5,914	\$ 5,914
Fines	-	-	1,641	1,641
Miscellaneous	2,309	2,309	165	(2,144)
Total revenues	2,309	2,309	7,720	5,411
<b>EXPENDITURES</b>				
Current				
Public safety	7,309	13,224	11,968	1,256
<b>NET CHANGE IN FUND BALANCE</b>	(5,000)	(10,915)	(4,248)	6,667
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	5,000	10,915	120,264	109,349
<b>FUND BALANCE AT END OF YEAR</b>	\$ -	\$ -	\$ 116,016	\$ 116,016

**CITY OF FORT WALTON BEACH, FLORIDA  
LAW ENFORCEMENT TRUST TRAINING SPECIAL REVENUE FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>REVENUES</b>				
Fines	\$ 7,100	\$ 7,100	\$ 4,646	\$ (2,454)
Miscellaneous	97	97	2	(95)
Total revenues	7,197	7,197	4,648	(2,549)
<b>EXPENDITURES</b>				
Current				
Public safety	7,197	7,197	1,194	6,003
<b>NET CHANGE IN FUND BALANCE</b>	-	-	3,454	3,454
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	-	-	577	577
<b>FUND BALANCE AT END OF YEAR</b>	\$ -	\$ -	\$ 4,031	\$ 4,031

**CITY OF FORT WALTON BEACH, FLORIDA  
FLORIDA BUILDING CODE SPECIAL REVENUE FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>REVENUES</b>				
Permits and fees	\$ 364,711	\$ 364,711	\$ 405,413	\$ 40,702
Miscellaneous	4,100	4,100	377	(3,723)
Total revenues	<u>368,811</u>	<u>368,811</u>	<u>405,790</u>	<u>36,979</u>
<b>EXPENDITURES</b>				
Current				
Public safety	<u>378,894</u>	<u>368,811</u>	<u>363,557</u>	<u>5,254</u>
Total expenditures	<u>378,894</u>	<u>368,811</u>	<u>363,557</u>	<u>5,254</u>
<b>NET CHANGE IN FUND BALANCE</b>	(10,083)	-	42,233	42,233
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	<u>10,083</u>	<u>-</u>	<u>306,051</u>	<u>306,051</u>
<b>FUND BALANCE AT END OF YEAR</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 348,284</u>	<u>\$ 348,284</u>

**CITY OF FORT WALTON BEACH, FLORIDA  
COMMUNITY DEVELOPMENT BLOCK GRANT SPECIAL REVENUE FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>REVENUES</b>				
Intergovernmental	\$ 119,807	\$ 176,402	\$ 60,586	\$ (115,816)
Miscellaneous	-	-	3	3
Total revenues	119,807	176,402	60,589	(115,813)
<b>EXPENDITURES</b>				
Current				
Economic environment	160,202	176,402	73,998	102,404
Capital outlay	60,260	-	-	-
Total expenditures	220,462	176,402	73,998	102,404
<b>NET CHANGE IN FUND BALANCE</b>	(100,655)	-	(13,409)	(13,409)
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	100,655	-	(5,861)	(5,861)
<b>FUND BALANCE (DEFICIT) AT END OF YEAR</b>	\$ -	\$ -	\$ (19,270)	\$ (19,270)

**CITY OF FORT WALTON BEACH, FLORIDA**  
**BEAL MEMORIAL CEMETERY PERPETUAL CARE SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>REVENUES</b>				
Miscellaneous	\$ 26,500	\$ 26,500	\$ 213,530	\$ 187,030
<b>EXPENDITURES</b>				
Current				
Physical environment	12,200	12,200	13,377	(1,177)
<b>DEFICIENCY OF REVENUES OVER (UNDER) EXPENDITURES</b>	14,300	14,300	200,153	185,853
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	24,204	24,204	34,031	9,827
Transfers out	(24,850)	(24,850)	-	24,850
Total other financing sources (uses)	(646)	(646)	34,031	34,677
<b>NET CHANGE IN FUND BALANCE</b>	13,654	13,654	234,184	220,530
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	-	-	2,739,865	2,739,865
<b>FUND BALANCE AT END OF YEAR</b>	\$ 13,654	\$ 13,654	\$ 2,974,049	\$ 2,960,395

**CITY OF FORT WALTON BEACH, FLORIDA  
DEBT SERVICE FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>REVENUES</b>				
Miscellaneous	\$ -	\$ -	\$ -	\$ -
Total revenues	-	-	-	-
<b>EXPENDITURES</b>				
Debt service				
Principal	745,101	745,101	718,320	26,781
Interest	297,793	297,793	290,040	7,753
Total expenditures	1,042,894	1,042,894	1,008,360	34,534
<b>DEFICIENCY OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(1,042,894)</b>	<b>(1,042,894)</b>	<b>(1,008,360)</b>	<b>34,534</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,042,894	1,042,894	987,230	(55,664)
<b>NET CHANGE IN FUND BALANCE</b>	<b>-</b>	<b>-</b>	<b>(21,130)</b>	<b>(21,130)</b>
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	<b>-</b>	<b>-</b>	<b>21,156</b>	<b>21,156</b>
<b>FUND BALANCE AT END OF YEAR</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 26</b>	<b>\$ 26</b>



**City of Fort Walton Beach, Florida**  
**SCHEDULE 1**  
**NET POSITION BY COMPONENT**  
**Last Ten Fiscal Years**  
*(full accrual basis of accounting)*

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Governmental Activities</b>										
Net investment in capital assets	\$ 20,563,790	\$ 20,605,683	\$ 24,756,705	\$ 25,379,050	\$ 23,531,576	\$ 24,866,399	\$ 27,443,877	\$ 27,791,054	\$ 27,347,098	\$ 29,375,380
Restricted										
Debt service	91,713	92,880	113,816	113,507	21,156	25,449	25,449	21,156	21,156	26
Capital projects	-	-	-	-	-	-	-	-	-	-
Improvement Districts	-	-	4,212,984	3,736,100	3,833,430	4,073,364	1,874,265	1,437,363	1,552,484	1,812,525
Public safety	254,409	269,600	268,820	262,648	462,375	565,946	507,625	536,448	426,892	468,331
Perpetual care - expendable	1,869,558	1,898,445	-	-	-	-	-	-	-	-
Other purposes	463,168	477,194	234,568	194,193	177,129	172,630	187,575	165,895	93,456	66,707
Unrestricted	9,347,576	8,975,046	12,666,165	11,487,979	9,329,608	10,700,661	159,868	2,158,813	(1,447,438)	(2,667,720)
Total governmental activities net position	\$ 32,590,214	\$ 32,318,848	\$ 42,253,058	\$ 41,173,477	\$ 37,355,274	\$ 40,404,449	\$ 30,198,659	\$ 32,110,729	\$ 27,993,648	\$ 29,055,249
<b>Business-Type Activities</b>										
Net investment in capital assets	\$ 17,577,019	\$ 18,928,438	\$ 17,037,456	\$ 14,929,648	\$ 17,305,881	\$ 13,779,184	\$ 12,886,793	\$ 12,893,855	\$ 13,818,340	\$ 13,829,575
Restricted										
Debt service	471,441	481,023	184,711	184,933	1,087,405	1,082,935	157,228	157,228	157,228	157,228
System improvements	98,292	61,559	82,573	112,863	305,508	367,263	382,734	404,761	452,472	440,212
Unrestricted	8,276,703	6,791,840	6,859,952	8,552,169	9,379,587	9,658,709	10,656,992	11,118,844	11,731,659	12,252,058
Total business-type activities net position	\$ 26,423,455	\$ 26,262,860	\$ 24,164,692	\$ 23,779,613	\$ 28,078,381	\$ 24,888,091	\$ 24,083,747	\$ 24,574,688	\$ 26,159,699	\$ 26,679,073
<b>Primary Government</b>										
Net investment in capital assets	\$ 38,140,809	\$ 38,728,907	\$ 41,794,161	\$ 40,308,698	\$ 40,837,576	\$ 38,645,583	\$ 40,330,670	\$ 40,684,909	\$ 41,165,438	\$ 43,204,955
Restricted	3,257,332	3,297,029	5,097,472	4,604,244	5,887,003	6,287,587	3,134,876	2,722,851	2,703,688	2,945,029
Unrestricted	17,624,279	16,805,772	19,526,117	20,040,148	18,709,195	20,359,370	10,816,860	13,277,657	10,284,221	9,584,338
Total primary government net position	\$ 59,022,420	\$ 58,831,708	\$ 66,417,750	\$ 64,953,090	\$ 65,433,774	\$ 65,292,540	\$ 54,282,406	\$ 56,685,417	\$ 54,153,347	\$ 55,734,322

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

**Note:** Beginning in FY11, the Community Redevelopment Area was included with the Governmental Activities and the Perpetual care - expendable was reclassified from Restricted to Unrestricted

**City of Fort Walton Beach, Florida**  
**SCHEDULE 2**  
**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
*(full accrual basis of accounting)*

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Expenses</b>										
Governmental activities										
General government	\$ 4,625,871	\$ 5,306,003	\$ 3,765,536	\$ 4,314,050	\$ 2,662,406	\$ 3,179,768	\$ 2,735,875	\$ 3,285,039	\$ 3,581,072	\$ 3,799,439
Public safety	9,908,644	9,231,632	9,206,784	9,805,368	9,729,228	9,685,621	9,562,140	10,172,215	11,507,059	11,420,904
Physical environment	350,374	304,907	393,752	383,970	379,681	392,255	379,334	430,490	543,287	505,458
Transportation	1,672,741	1,543,310	1,570,038	1,592,150	1,631,665	1,495,374	1,474,209	1,494,178	1,536,979	1,401,819
Economic environment	266,132	98,996	545,242	707,603	1,090,025	803,175	1,813,782	1,540,230	1,591,643	1,174,794
Culture and recreation	3,028,285	2,944,221	2,677,051	2,880,815	2,715,977	4,829,004	4,601,503	5,375,183	5,403,198	5,538,881
Debt service interest	247,703	240,940	214,470	254,516	324,405	483,301	340,497	323,639	304,331	291,590
Total government activities	20,099,750	19,670,009	18,372,873	19,938,472	18,533,387	20,868,498	20,907,340	22,620,974	24,467,569	24,132,885
Business-type activities										
Utilities	5,474,550	6,725,349	9,162,926	7,017,160	7,644,240	9,185,338	9,205,259	10,066,769	9,420,248	9,810,437
Sanitation	2,493,357	2,466,881	2,524,994	2,741,266	3,163,638	3,393,269	3,319,760	3,407,992	3,687,087	3,774,624
Golf	2,479,804	2,203,739	2,199,453	2,012,165	2,023,186	2,215	-	-	-	-
Stormwater	469,421	374,951	339,543	497,211	611,962	439,191	460,314	611,351	681,541	727,282
Total business-type activities	10,917,132	11,770,920	14,226,916	12,267,802	13,443,026	13,020,013	12,985,333	14,086,112	13,788,876	14,312,343
Total primary government expenses	\$ 31,016,882	\$ 31,440,929	\$ 32,599,789	\$ 32,206,274	\$ 31,976,413	\$ 33,888,511	\$ 33,892,673	\$ 36,707,086	\$ 38,256,445	\$ 38,445,228
<b>Program Revenues</b>										
Governmental activities										
Charges for services	\$ 2,921,887	\$ 2,759,080	\$ 2,556,270	\$ 430,718	\$ 409,983	\$ 476,924	\$ 421,987	\$ 421,503	\$ 448,911	\$ 434,820
General government	642,364	467,835	430,017	373,855	640,271	495,111	490,379	523,163	570,556	532,536
Public safety	286,623	289,654	394,513	439,555	404,429	376,998	409,253	371,205	399,338	387,821
Physical environment	87,654	83,586	104,776	118,067	122,275	140,038	140,809	207,860	240,653	246,164
Transportation	-	-	16,400	58,000	34,652	10	5,000	392,118	12,000	-
Economic environment	426,110	408,351	404,047	400,215	374,362	1,853,087	1,930,131	1,805,332	1,846,019	2,078,405
Culture and recreation	1,119,033	639,370	761,843	589,253	786,652	682,200	909,461	908,595	825,624	706,094
Operating grants and contributions	88,941	731,275	351,006	156,794	80,936	109,629	525,320	802,809	361,641	1,487,587
Capital grants and contributions	5,572,612	5,379,151	5,018,672	2,566,457	2,853,560	4,133,897	4,832,340	5,432,585	4,704,742	5,873,427
Total governmental activities program revenues										
Business-type activities										
Charges for services	6,403,262	6,761,654	7,608,355	7,974,601	8,623,082	8,586,045	9,233,820	10,141,724	10,970,823	10,737,496
Utilities	3,384,375	3,345,127	3,311,744	3,313,559	3,499,559	3,571,037	3,582,005	3,599,838	3,663,445	3,774,519
Sanitation	2,181,988	1,934,392	2,052,501	1,776,649	1,758,709	-	-	-	-	-
Golf	654,346	626,903	481,854	577,706	591,196	596,133	694,581	860,644	917,844	975,805
Stormwater	-	-	118,226	-	1,071	-	-	-	-	-
Operating grants and contributions	555,698	173,370	65,496	331,609	1,871,295	(157,294)	87,797	533,515	1,314,521	151,049
Capital grants and contributions	13,179,669	12,841,446	13,638,176	13,974,124	16,344,912	12,595,921	13,598,203	15,135,721	16,866,633	15,638,869
Total business-type activities program revenues	\$ 18,752,281	\$ 18,220,597	\$ 18,656,848	\$ 16,540,581	\$ 19,198,472	\$ 16,729,818	\$ 18,430,543	\$ 20,568,306	\$ 21,571,375	\$ 21,512,296
Total primary government program revenues										
								Continued....	Continued....	Continued....

**City of Fort Walton Beach, Florida**  
**SCHEDULE 2**  
**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
*(full accrual basis of accounting)*

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Net (Expense)/Revenue</b>										
Governmental activities	\$ (14,527,138)	\$ (14,290,859)	\$ (13,354,201)	\$ (17,372,015)	\$ (15,679,827)	\$ (16,734,601)	\$ (16,075,000)	\$ (17,188,389)	\$ (19,762,827)	\$ (18,259,458)
Business-type activities	2,262,537	1,070,526	(588,740)	1,706,322	2,901,886	(424,092)	612,870	1,049,609	3,077,757	1,326,526
Total primary government	<u>\$ (12,264,601)</u>	<u>\$ (13,220,333)</u>	<u>\$ (13,942,941)</u>	<u>\$ (15,665,693)</u>	<u>\$ (12,777,941)</u>	<u>\$ (17,158,693)</u>	<u>\$ (15,462,130)</u>	<u>\$ (16,138,780)</u>	<u>\$ (16,685,070)</u>	<u>\$ (16,932,932)</u>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities										
Taxes										
Property taxes	\$ 4,631,028	\$ 4,380,221	\$ 4,482,819	\$ 4,295,068	\$ 4,175,136	\$ 5,385,235	\$ 5,473,438	\$ 5,617,998	\$ 5,807,598	\$ 6,041,303
Sales taxes	1,977,959	1,943,337	2,066,834	2,198,270	2,241,242	2,362,190	2,557,062	2,707,153	2,792,840	2,941,301
Utility service taxes	3,454,691	3,914,362	3,926,930	3,739,311	3,761,437	3,889,976	4,036,009	3,931,939	3,962,859	4,182,026
Tax increments for Redevelopment district	-	-	1,547,609	1,386,521	1,311,101	1,501,208	1,552,560	1,628,439	1,649,589	1,811,121
Franchise Fees	-	-	-	1,876,575	1,764,733	2,004,101	2,162,617	2,202,420	2,034,209	2,131,104
Intergovernmental, unrestricted	709,550	712,776	825,591	809,756	818,039	819,556	896,837	910,615	981,613	1,009,901
Gain on sale of assets	2,950	795,860	16,865	16,440	37,833	520,152	524,720	873,101	-	-
Miscellaneous	54,223	492,052	96,105	154,996	106,546	103,986	199,776	27,976	157,806	93,106
Investment earnings	269,896	152,884	133,419	159,465	62,285	345,734	272,076	444,972	414,160	263,824
Insurance Recoveries	-	-	-	-	-	-	-	-	-	-
Special item: Impairment loss	-	-	-	-	(271,287)	-	-	-	-	-
Transfers	2,310,464	1,667,644	1,682,717	1,656,032	(2,145,441)	2,851,638	657,558	755,846	761,739	847,373
Total governmental activities	<u>13,410,761</u>	<u>14,059,136</u>	<u>14,778,889</u>	<u>16,292,434</u>	<u>11,861,624</u>	<u>19,783,776</u>	<u>18,332,653</u>	<u>19,100,459</u>	<u>18,562,413</u>	<u>19,321,059</u>
Business-type activities										
Taxes										
Utility service taxes	4,597	-	-	-	-	-	-	-	-	-
Gain on sale of assets	98,907	56,795	75,904	35,111	20,662	22,813	716	26,093	32,663	-
Miscellaneous	141,406	177,657	31,424	48,550	6,504	6,839	9,222	5,502	27,727	30,833
Investment earnings	340,155	202,071	65,961	69,622	11,107	55,669	159,761	165,583	85,567	9,388
Special item: Impairment loss	(3,835,055)	-	-	(588,652)	(786,713)	-	-	-	-	-
Transfers	(2,310,464)	(1,667,644)	(1,682,717)	(1,656,032)	2,145,441	(2,851,638)	(657,558)	(755,846)	(761,739)	(847,373)
Total business-type activities	<u>(5,561,454)</u>	<u>(1,231,121)</u>	<u>(1,509,428)</u>	<u>(2,091,401)</u>	<u>1,397,001</u>	<u>(2,766,317)</u>	<u>(487,859)</u>	<u>(558,668)</u>	<u>(615,782)</u>	<u>(807,152)</u>
Total primary government	<u>\$ 7,849,307</u>	<u>\$ 12,828,015</u>	<u>\$ 13,269,461</u>	<u>\$ 14,201,033</u>	<u>\$ 13,258,625</u>	<u>\$ 17,017,459</u>	<u>\$ 17,844,794</u>	<u>\$ 18,541,791</u>	<u>\$ 17,946,631</u>	<u>\$ 18,513,907</u>
<b>Change in Net Position</b>										
Governmental activities	\$ (1,116,377)	\$ (231,722)	\$ 1,424,688	\$ (1,079,581)	\$ (3,818,203)	\$ 3,049,175	\$ 2,257,653	\$ 1,912,070	\$ (1,200,414)	\$ 1,061,601
Business-type activities	(3,298,917)	(160,595)	(2,098,168)	(385,079)	4,298,887	(3,190,409)	125,011	490,941	2,461,975	519,374
Total primary government	<u>\$ (4,415,294)</u>	<u>\$ (392,317)</u>	<u>\$ (673,480)</u>	<u>\$ (1,464,660)</u>	<u>\$ 480,684</u>	<u>\$ (141,234)</u>	<u>\$ 2,382,664</u>	<u>\$ 2,403,011</u>	<u>\$ 1,261,561</u>	<u>\$ 1,580,975</u>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented

GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

**Note:** Beginning in FY11, the Community Redevelopment Area was included with the Governmental Activities

**Note:** Beginning in FY12, Franchise Fees were reported as General Revenues - in prior years they were included in General Government - charges for services

**Note:** Beginning in FY13, Cost Allocations were reported as expense reductions in General Government - in prior years they were reported as transfers.

**Note:** Beginning in FY14, the Golf Enterprise Fund was transferred into the General Fund.

**City of Fort Walton Beach, Florida**  
**SCHEDULE 3**  
**FUND BALANCES - GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>General Fund</b>										
Reserved	\$ 482,179	\$ 499,384	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved	9,709,202	9,314,142	-	-	-	-	-	-	-	-
Nonspendable	-	-	3,032,726	2,857,963	254,229	262,964	249,732	240,865	245,181	250,315
Restricted	-	-	234,768	194,193	7,868,522	4,083,267	183,512	163,817	93,456	66,707
Committed	-	-	5,219,706	5,040,585	5,501,353	5,589,056	5,761,221	6,009,523	6,687,557	6,663,230
Assigned	-	-	1,537,572	354,999	1,301,385	1,584,887	1,396,207	1,198,378	1,891,555	1,913,861
Unassigned	-	-	1,189,562	1,611,120	788,076	1,300,881	2,225,633	4,356,681	3,561,586	2,282,375
<b>Total general fund</b>	<b>\$ 10,191,381</b>	<b>\$ 9,813,526</b>	<b>\$ 11,214,334</b>	<b>\$ 10,058,860</b>	<b>\$ 15,713,565</b>	<b>\$ 12,821,055</b>	<b>\$ 9,816,305</b>	<b>\$ 11,969,264</b>	<b>\$ 12,479,335</b>	<b>\$ 11,176,488</b>

**All Other Governmental Funds**

Reserved	\$ 50,117	\$ 12,783	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in										
Capital projects	8,751	-	-	-	-	-	-	-	-	-
Debt service	91,713	92,880	-	-	-	-	-	-	-	-
Special revenue funds	2,073,850	2,158,878	-	-	-	-	-	-	-	-
Nonspendable	-	-	-	-	-	798	848	1,762	-	-
Restricted	-	-	4,595,420	4,112,255	4,316,961	4,663,961	2,410,554	1,995,283	2,000,532	2,280,882
Committed	-	-	1,929,448	1,959,836	2,035,225	2,249,720	2,259,756	2,467,828	2,739,865	2,974,049
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned	-	-	(306)	(302)	(2,745)	(6,231)	-	-	(5,861)	(19,270)
<b>Total all other governmental funds</b>	<b>\$ 2,224,431</b>	<b>\$ 2,264,541</b>	<b>\$ 6,524,562</b>	<b>\$ 6,071,789</b>	<b>\$ 6,349,441</b>	<b>\$ 6,908,248</b>	<b>\$ 4,671,158</b>	<b>\$ 4,464,873</b>	<b>\$ 4,734,536</b>	<b>\$ 5,235,661</b>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

**Note:** The City implemented GASB 54 in FY11 and the Community Redevelopment Area was included with All Other Governmental Funds

**City of Fort Walton Beach, Florida**  
**SCHEDULE 4**  
**CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Revenues</b>										
Taxes	\$ 9,160,133	\$ 9,414,513	\$ 10,438,481	\$ 10,065,983	\$ 9,901,157	\$ 11,537,812	\$ 11,837,177	\$ 11,941,311	\$ 12,220,392	\$ 12,741,642
Licenses, permits, and fees	2,320,683	2,406,916	2,428,621	2,142,995	2,221,406	2,392,487	2,564,079	2,623,810	2,514,178	2,586,035
Intergovernmental	2,950,179	3,502,904	3,358,615	3,291,693	3,400,876	3,376,079	3,951,367	4,322,696	4,266,425	4,880,937
Charges for services	1,132,681	907,476	911,405	969,560	1,065,316	2,373,486	2,499,107	2,402,801	2,488,384	2,739,021
Fines and forfeits	387,449	204,849	151,616	142,936	241,923	133,645	131,020	121,513	127,406	101,378
Miscellaneous	1,020,342	1,370,077	817,975	537,975	431,625	827,526	1,142,936	935,821	1,042,958	819,284
<b>Total Revenues</b>	<b>16,971,467</b>	<b>17,806,735</b>	<b>18,106,713</b>	<b>17,151,142</b>	<b>17,282,303</b>	<b>20,641,035</b>	<b>22,125,686</b>	<b>22,347,952</b>	<b>22,659,743</b>	<b>23,868,277</b>
<b>Expenditures</b>										
General governmental services	4,419,077	5,095,790	3,699,506	3,899,740	2,514,734	2,891,275	2,813,835	3,017,374	3,228,767	3,631,410
Public safety	9,379,319	8,872,424	8,676,620	9,154,002	9,086,246	9,082,876	9,080,984	9,053,178	9,913,344	10,584,430
Physical environment	283,460	250,691	306,365	295,459	311,684	325,864	339,596	337,831	372,552	425,472
Transportation	1,316,954	1,207,449	994,272	966,050	1,012,387	867,730	862,712	852,602	890,762	762,058
Economic environment	266,132	98,996	493,526	652,086	1,032,659	745,586	1,730,631	1,432,788	1,468,393	1,045,687
Culture and recreation	2,582,642	2,535,682	2,233,104	2,383,239	2,267,141	3,744,452	4,122,310	4,196,979	4,170,787	4,477,927
Capital outlay	520,722	1,335,369	1,561,057	2,609,203	1,282,142	4,721,096	8,128,139	2,105,686	1,598,285	3,574,823
Debt service										
Principal	168,949	175,629	198,699	211,683	4,540,488	612,996	660,107	673,851	682,229	718,320
Interest and other costs	246,774	240,093	236,268	243,959	203,347	377,574	354,544	336,835	316,629	297,245
<b>Total expenditures</b>	<b>19,184,029</b>	<b>19,812,123</b>	<b>18,399,417</b>	<b>20,415,421</b>	<b>22,230,828</b>	<b>23,369,449</b>	<b>28,092,858</b>	<b>22,007,124</b>	<b>22,641,748</b>	<b>25,517,372</b>
Excess of revenue over (under) expenditures	(2,212,562)	(2,005,388)	(292,704)	(3,264,279)	(4,968,525)	(2,728,414)	(5,967,172)	340,828	17,995	(1,649,095)
<b>Other Financing Sources (Uses)</b>										
Capital lease proceeds	-	-	-	-	103,784	-	67,774	-	-	-
Transfers in	3,191,822	2,342,226	2,296,944	2,284,416	673,836	1,636,165	1,721,632	1,798,184	1,794,419	1,868,634
Transfers out	(685,545)	(674,583)	(614,227)	(628,384)	(2,819,277)	(1,241,454)	(1,064,074)	(1,042,338)	(1,032,680)	(1,021,261)
Sale of general capital assets	-	-	-	-	-	-	-	850,000	-	-
Debt issuance	-	-	739,805	-	12,942,539	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>2,506,277</b>	<b>1,667,643</b>	<b>2,422,522</b>	<b>1,656,032</b>	<b>10,900,882</b>	<b>394,711</b>	<b>725,332</b>	<b>1,605,846</b>	<b>761,739</b>	<b>847,373</b>
<b>Net change in fund balance</b>	<b>\$ 293,715</b>	<b>\$ (337,745)</b>	<b>\$ 2,129,818</b>	<b>\$ (1,608,247)</b>	<b>\$ 5,932,357</b>	<b>\$ (2,333,703)</b>	<b>\$ (5,241,840)</b>	<b>\$ 1,946,674</b>	<b>\$ 779,734</b>	<b>\$ (801,722)</b>
Debt service as a percentage of noncapital expenditures	2.23%	2.25%	2.58%	2.56%	22.65%	5.31%	5.08%	5.08%	4.75%	4.63%

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

**Note:** Beginning in FY11, the Community Redevelopment Area was included with the Governmental Funds  
Note: Beginning in FY14, the Golf Enterprise Fund was transferred into the General Fund.

City of Fort Walton Beach, Florida

SCHEDULE 5

REVENUES AND OTHER SOURCES <sup>(1)</sup>

Last Ten Fiscal Years

Unaudited

Fiscal Year	Taxes	Licenses, Fees, and Permits	Intergovernmental Revenues	Charges for Services	Fines and Forfeitures	Interest and Other Revenues	Other Financing Sources	TOTAL
2018	12,741,642	2,586,035	4,880,937	2,739,021	101,378	819,264	1,868,634	25,736,911
2017	12,220,392	2,514,178	4,266,425	2,488,384	127,406	1,042,958	1,794,419	24,454,162
2016	11,941,311	2,623,810	4,322,696	2,402,801	121,513	935,821	2,648,184	24,996,136
2015	11,837,177	2,564,079	3,951,367	2,499,107	131,020	1,142,936	1,789,406	23,915,092
2014	11,537,812	2,392,487	3,376,079	2,373,486	133,645	827,526	1,636,165	22,277,200
2013	9,901,157	2,221,406	3,400,876	1,065,316	241,923	431,625	13,720,159	30,982,462
2012	10,065,983	2,142,995	3,291,693	969,560	142,936	537,975	2,284,416	19,435,558
2011	10,438,481	2,428,621	3,358,615	911,405	151,616	817,975	2,296,944	20,403,657
2010	9,414,513	2,406,916	3,502,904	907,476	204,849	1,370,077	2,342,226	20,148,961
2009	9,160,133	2,320,683	2,950,179	1,132,681	387,449	1,020,342	3,191,822	20,163,289

<sup>(1)</sup>Includes General Fund, LETFs, CDBG Fund, FBC Fund, CRA Fund, Debt Service Fund, Capital Projects Fund, and Beal Memorial Fund

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

**Note:** Beginning in FY14, the Golf Enterprise Fund was transferred into the General Fund.

**City of Fort Walton Beach, Florida**  
**SCHEDULE 6**  
**ASSESSED VALUE OF TAXABLE PROPERTY <sup>(1)</sup>**  
**Last Ten Fiscal Years**  
**Unaudited**

<b>Tax Year</b>	<b>Real Property</b>	<b>Personal Property</b>	<b>Total Assessed Value</b>	<b>Exemptions</b>	<b>Assessed Value for Operations</b>	<b>Total Direct Tax Rate</b>
2018	1,240,032,941	113,382,574	1,831,324,319	477,406,649	1,353,415,515	5.7697
2017	1,622,927,933	117,555,021	1,740,482,954	462,721,193	1,277,761,761	5.7697
2016	1,569,650,612	113,113,590	1,682,764,202	458,344,109	1,224,420,093	5.7697
2015	1,521,529,660	112,451,954	1,633,981,614	448,170,536	1,185,811,078	5.7697
2014	1,475,665,054	108,533,120	1,584,198,174	434,639,300	1,149,558,874	5.7697
2013	1,451,775,552	118,155,863	1,569,931,415	442,204,485	1,127,726,930	5.7697
2012	1,445,327,759	120,653,616	1,565,981,375	446,565,401	1,119,415,974	4.5383
2011	1,478,072,570	126,412,302	1,604,484,872	452,378,818	1,152,106,054	4.5383
2010	1,550,325,157	129,348,680	1,679,673,837	469,933,333	1,209,740,504	4.5383
2009	1,864,657,624	148,104,763	2,012,762,387	476,888,476	1,309,056,015	4.1986

<sup>(1)</sup> Florida State Law requires all property to be assessed at current fair market.  
The January 2017 assessment is the basis for Fiscal Year 2017-18 tax revenues.

**Source:** Okaloosa County Property Appraiser



**City of Fort Walton Beach, Florida**  
**SCHEDULE 7**  
**PROPERTY TAX RATES PER \$1,000 OF TAXABLE VALUE - ALL DIRECT AND OVERLAPPING GOVERNMENTS <sup>(1)</sup>**  
**Last Ten Fiscal Years**  
**Unaudited**

City of Fort Walton Beach Direct Rate			Overlapping Rates*			
Fiscal Year	Basic Rate	Total Direct Rate	Okaloosa County	Okaloosa County School Board	Northwest Florida Water Management	Total Overlapping Rates
2018	5.7697	5.7697	3.8308	6.3610	0.0338	10.2256
2017	5.7697	5.7697	3.8308	6.5880	0.0353	10.4536
2016	5.7697	5.7697	3.4308	6.9070	0.0366	10.3744
2015	5.7697	5.7697	3.4308	7.2790	0.0378	10.7476
2014	5.7697	5.7697	3.4308	7.4410	0.0390	10.9108
2013	5.7697	5.7697	3.4308	7.5510	0.0400	11.0218
2012	4.5383	4.5383	3.2899	7.4760	0.0400	10.8059
2011	4.5383	4.5383	3.2899	7.7690	0.0400	11.0989
2010	4.5383	4.5383	3.2899	7.5340	0.0450	10.8689
2009	4.1986	4.1986	3.2899	7.6390	0.0450	10.9739

<sup>(1)</sup> As of levy date, November 1 of each year listed.

The 2017 millage rate is the basis for Fiscal Year 2017-18 tax revenues.

\* Overlapping rates are those of local and county governments that apply to property owners within the City of Fort Walton Beach.

**Source:** Okaloosa County Tax Collector

**City of Fort Walton Beach, Florida**  
**SCHEDULE 8**  
**PRINCIPAL TAXPAYERS**  
**Unaudited**

Taxpayer	2018			2009		
	Total Assessed Value	Percentage	Rank	Total Assessed Value	Percentage	Rank
Gulf Power Co.	\$ 21,730,963	1.61%	1	\$ 16,415,908	1.25%	1
Suso 2 Uptown, LP	16,034,926	1.18%	2			
DJD Investments of FL II LLC	7,551,299	0.56%	3			
DRS Training & Control	6,516,662	0.48%	4			
99 Eglin LTD	6,315,421	0.47%	5	13,653,638	1.04%	2
Cox Communications Gulf Coast, LLC	6,203,229	0.46%	6			
Pacifica Walton Beach LLC	6,024,781	0.45%	7			
Fort Walton Machining, Inc.	5,639,257	0.42%	8	6,203,877	0.47%	10
PSH Of Okaloosa LLC	5,346,256	0.40%	9			
ECH II Captains Quarters LLC	5,017,416	0.37%	10			
Embarz Corp				12,590,026	0.96%	3
Presido Developers LLC				11,124,250	0.85%	4
COXCOM Inc				9,074,876	0.69%	5
BLC Westwood, LLC				8,569,207	0.65%	6
Metric Systems Corp				7,023,981	0.54%	7
DDRM Shoppes at Paradise				6,418,406	0.49%	8
Choctaw Plaza LTD				6,262,783	0.48%	9
Total Taxable Assessed Value of Principal Taxpayers	86,380,210	6.38%		97,336,952	7.44%	
Total Taxable Assessed Value of Other Taxpayers	1,267,035,305	93.62%		1,211,719,063	92.56%	
Total Taxable Assessed Value	\$ 1,353,415,515	100.00%		\$ 1,309,056,015	100.00%	

<sup>(1)</sup> The 2018 tax roll is the basis for Fiscal Year 2018-19 tax revenues.

**Source:** Okaloosa County Property Appraiser

City of Fort Walton Beach, Florida  
**SCHEDULE 9**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
 Last Ten Fiscal Years  
 Unaudited

Tax Year	Total Tax Levy <sup>(1)</sup>	Amount of Current Taxes Collected	Percent of Current Taxes Collected	Amount of Delinquent Taxes Collected	Total Collected for the Year	Ratio of Total Taxes Collected to Current Levy	Amount of Delinquent Taxes	Ratio of Delinquent Taxes to Current Levy
2018								
2017	7,387,081	7,119,876	96.4%	8,632	7,128,508	96.5%	8,122	0.1%
2016	7,080,530	6,826,718	96.4%	18,798	6,845,517	96.7%	9,696	0.1%
2015	6,858,983	6,606,940	96.3%	30,392	6,637,332	96.8%	8,058	0.1%
2014	6,656,342	6,414,562	96.4%	31,452	6,446,014	96.8%	3,604	0.1%
2013	6,528,146	6,269,683	96.0%	76,388	6,346,071	97.2%	11,388	0.2%
2012	5,096,206	4,880,002	95.8%	50,880	4,930,882	96.8%	10,265	0.2%
2011	5,251,483	5,050,661	96.2%	38,067	5,088,728	96.9%	19,826	0.4%
2010	5,519,832	5,309,040	96.2%	78,863	5,387,903	97.6%	11,576	0.2%
2009	5,523,136	5,280,090	95.6%	45,233	5,325,323	96.4%	59,371	1.1%

The 2018 tax levy is the basis for Fiscal Year 2018-19 tax revenues.

<sup>(1)</sup> Includes discount taken for early payment of taxes (maximum of 4%).

Source: Okaloosa County Tax Collector

## City of Fort Walton Beach, Florida

## SCHEDULE 10

## RATIOS OF OUTSTANDING DEBT BY TYPE

## Last Ten Fiscal Years

**Unaudited**

Fiscal Year	Governmental Activities				Business Activities				Total Primary Government	Percentage of Personal Income <sup>(1)</sup>	Per Capita <sup>(2)</sup>	
	General Obligation Bonds	Lease Payable	Revenue Notes	Revenue Bonds	General Obligation Bonds	Lease Payable	Revenue Notes	State Revolving Loans				
2018	-	42,217	10,408,945	-	-	-	7,968,000	13,308,089	-	31,727,251	0.33%	1,484.80
2017	-	76,099	11,073,656	-	-	-	8,387,000	13,988,885	-	33,525,640	0.36%	1,578.57
2016	-	106,653	11,725,331	-	-	-	8,794,000	14,656,929	-	35,282,913	0.40%	1,617.22
2015	-	134,249	12,371,587	-	-	-	8,794,000	15,312,458	-	36,612,294	0.42%	1,754.39
2014	-	89,654	13,008,515	-	-	-	-	14,004,706	9,640,146	36,743,021	0.42%	1,773.40
2013	-	101,696	13,535,936	-	-	-	73,533	7,068,522	9,925,055	30,704,742	0.36%	1,515.83
2012	-	-	661,796	4,470,000	-	13,458	61,221	-	10,199,963	15,406,438	0.19%	762.92
2011	-	-	728,480	4,615,000	-	66,118	76,586	-	10,464,872	15,951,056	0.21%	816.58
2010	-	47,374	-	4,755,000	-	141,737	-	-	13,856,796	18,800,907	0.26%	923.65
2009	-	93,003	-	4,885,000	-	226,886	-	-	14,575,130	19,780,019	0.28%	956.71

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

<sup>(1)</sup> See Schedule 15 for personal income data.

(2) See Schedule 15 for population data.

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

City of Fort Walton Beach, Florida  
**SCHEDULE 11**  
**RATIO OF NET GENERAL BONDED DEBT OUTSTANDING**  
**Last Ten Fiscal Years**  
**Unaudited**

Fiscal Year	Governmental Activities		Percentage of Actual Taxable Value of Property <sup>(1)</sup>	Per Capita <sup>(2)</sup>	
	General Obligation Bonds				
2018	\$	-	0.00%	\$	-
2017		-	0.00%		-
2016		-	0.00%		-
2015		-	0.00%		-
2014		-	0.00%		-
2013		-	0.00%		-
2012		-	0.00%		-
2011		-	0.00%		-
2010		-	0.00%		-
2009		-	0.00%		-

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

<sup>(1)</sup> See Schedule 6 for property value data.

<sup>(2)</sup> See Schedule 15 for population data.

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

City of Fort Walton Beach, Florida  
**SCHEDULE 12**  
**PLEDGED REVENUE COVERAGE**  
**SCHEDULE OF REVENUE BOND COVERAGE**  
**Last Ten Fiscal Years**  
**Unaudited**

Fiscal Year	Non-Ad Valorem Revenues <sup>(1)</sup>	Average Non-Ad Valorem Revenues Avail. for Debt Service	Debt Service Requirements <sup>(2)</sup>			
			Principal	Interest	Total	Coverage
2018	31,508,894	29,893,013	1,846,847	803,314	2,650,161	11.28
2017	28,277,131	28,292,306	1,726,719	831,220	2,557,939	11.06
2016	28,307,481	28,537,163	1,301,785	860,023	2,161,808	13.20
2015	28,766,844	27,552,810	962,155	940,698	1,902,853	14.48
2014	26,593,384	26,466,080	890,954	797,317	1,688,271	15.68
2013	26,338,776	25,803,342	364,156	460,197	824,353	31.30
2012	25,267,908	25,556,504	497,049	697,060	1,194,109	21.40
2011	25,845,100	26,274,792	468,935	695,713	1,164,648	22.56
2010	26,704,483	26,355,374	510,000	874,423	1,384,423	19.04
2009	26,006,265	28,208,317	340,000	889,985	1,229,985	22.93

<sup>(1)</sup> Non-Ad Valorem Revenues of General Fund, Capital Projects Fund, other governmental funds, and proprietary funds.

<sup>(2)</sup> Combined Debt Service requirements for Capital Improvement Revenue Note Series 2013 & 2013A, Utility System Revenue Note 2015, SRF Loan and 2011 Revenue Notes. See Financial Statement Notes for detail.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

**City of Fort Walton Beach, Florida**  
**SCHEDULE 13**  
**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**  
**Unaudited**

<u>Governmental Unit</u>	<u>Net Debt Outstanding</u>	<u>Percentage Applicable to Fort Walton Beach</u>	<u>Amount Applicable to Fort Walton Beach</u>
Overlapping Debt			
Okaloosa County			
Revenue Bonds	\$ 60,468,000	10.81% (2)	\$ 6,539,165
Okaloosa County School District			
Certificates of Participation	22,267,000	31.11% (1)	6,927,511
Subtotal: Overlapping Debt	<u>82,735,000</u>		<u>13,466,676</u>
Direct Debt			
City of Fort Walton Beach Revenue Notes	10,408,945	100.00%	10,408,945
City of Fort Walton Beach Lease Payable	42,217	100.00%	42,217
Subtotal: Direct Debt	<u>10,451,162</u>		<u>10,451,162</u>
Total Direct and Overlapping Debt	<u>\$ 93,186,162</u>		<u>\$ 23,917,839</u>

Source: Okaloosa County, Okaloosa County School Board

(1) Calculation based on total schools in Okaloosa County School District versus schools in Fort Walton Beach.

(2) Calculation based on total population in Okaloosa County versus population in Fort Walton Beach.



City of Fort Walton Beach, Florida  
SCHEDULE 14  
MAJOR EMPLOYERS  
Unaudited

Employer	Product	2018			2009		
		Employees	Percentage of Total Employment	Ranking	Employees	Percentage of Total Employment	Ranking
USAF - Eglin <sup>(1)</sup>	Air Force Development Test Center	17,040	17.36%	1	16,968	17.95%	1
USAF - Hurlburt <sup>(2)</sup>	Air Force Special Ops Command	11,574	11.79%	2	11,003	11.64%	2
Okaloosa County School District	Education Services	5,117	5.21%	3	3,437	3.64%	3
Walmart (Okaloosa Combined)	Consumer Products	1,363	1.39%	4	873	0.92%	5
Fort Walton Beach Medical Center <sup>(4)</sup>	Medical Services	1,222	1.25%	5			
Northwest Florida State College	Education Services	1,081	1.10%	6	771	0.82%	7
Okaloosa County BCC <sup>(3)</sup>	Local Government Services	936	0.95%	7	1,439	1.52%	4
Reliance Test and Technology	Military Technical Support	750	0.76%	8			
North Okaloosa Medical Center	Medical Services	652	0.66%	9			
BAE	Military Technical Support	545	0.56%	10			
DRS Training and Control Systems	Radar Systems, Digital Computers		0.00%		950	1.01%	6
Tybrin Corporation	Military Technical Support		0.00%		600	0.63%	8
Boeing Company	Military Technical Support		0.00%		540	0.57%	9
City of Fort Walton Beach	Local Government Services		0.00%		395	0.42%	10
		<u>40,280</u>	<u>41.04%</u>		<u>36,976</u>	<u>39.12%</u>	

<sup>(1)</sup>Includes military, civilian, and contractor personnel; a portion of contractor personnel may be duplicated with private sector employees also listed here.

<sup>(2)</sup>Includes military and civilian personnel.

<sup>(3)</sup>Includes County Commission, Clerk of Court, Property Appraiser, Sheriff (estimated), Supervisor of Elections, and Tax Collector.

<sup>(4)</sup>Economic Development Council estimated the employee count for largest employers in Okaloosa County for FY18.

**Source:** Personnel Department of each employer

City of Fort Walton Beach, Florida  
SCHEDULE 15  
MISCELLANEOUS DEMOGRAPHICAL STATISTICS  
Last Ten Fiscal Years  
Unaudited

Fiscal Year	Fort Walton Beach Population	Okaloosa County Population	FWB as a % of the County	Personal Income (thousands of dollars)	Per Capita Personal Income	Unemployment Rate
2018	21,368	197,591	10.81%	\$ 9,627,521	\$ 47,433	3.4%
2017	21,238	195,798	10.85%	9,422,078	46,836	3.0%
2016	21,817	198,664	10.98%	8,803,001	44,923	4.9%
2015	20,869	190,550	10.95%	8,783,041	44,695	4.4%
2014	20,719	189,307	10.94%	8,775,211	45,277	4.6%
2013	20,256	186,887	10.84%	8,546,210	44,960	4.7%
2012	20,194	185,803	10.87%	7,913,960	43,132	6.0%
2011	19,534	180,280	10.84%	7,497,082	42,007	7.3%
2010	20,355	195,346	10.42%	7,369,683	41,050	8.0%
2009	20,675	196,237	10.54%	7,090,979	39,158	7.2%

OKALOOSA COUNTY EDUCATION			
	FY 2018	FY 2017	FY 2016
Schools:			
Grades K-5	23	19	18
Grades 6-8	12	8	7
Grades 9-12	8	5	4
PK-12 / Charter / Alternate	2 / 5 / 10	2 / 5 / 10	2 / 5 / 10
Grades K-8	1	1	1
Vocational / Technical	1	1	1
Exceptional Children	2	2	2
Students:			
Grades K-5	14,936	16,583	15,200
Grades 6-8	7,551	7,754	7,046
Grades 9-12	9,150	9,919	8,801
Adult Students	132	508	225
Exceptional Children	5,953	7,001	5,105
Personnel:			
Instructional (Classroom)	1,879	1,794	1,900
Non-Instructional	740	624	1,098

Source: Office of Economic & Demographic Research, FL Research & Economic Information Database, Okaloosa County School Board

**City of Fort Walton Beach, Florida**  
**SCHEDULE 16**  
**FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION/PROGRAM**  
**Last Ten Fiscal Years**  
**Unaudited**

	Full-Time Equivalent Employees as of September 30									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>General Government</b>										
City Manager	3.00	3.00	3.00	3.00	2.00	2.00	2.00	2.00	2.00	2.00
Administrative Services	4.70	4.70	3.60	3.00	3.00	3.00	3.00	3.00	4.00	4.00
Risk Management	-	-	-	-	-	-	-	-	1.00	1.00
Information Technology	4.00	3.80	2.00	2.00	2.00	2.00	2.00	2.00	2.75	2.75
City Clerk	2.40	2.40	2.50	2.50	2.50	2.50	2.50	2.50	3.00	3.00
Finance	6.00	6.00	6.00	6.00	7.00	7.00	7.00	7.00	7.00	7.00
Purchasing	3.00	3.00	3.00	2.75	2.75	2.50	2.50	2.50	2.50	2.00
<b>Public Safety</b>										
Police	70.90	65.90	61.90	61.38	60.99	59.99	70.99	67.99	67.59	68.05
Fire	37.00	37.00	37.00	38.00	37.00	37.00	37.00	37.00	38.00	38.00
<b>Recreation &amp; Cultural Services</b>										
Administration	11.50	11.50	12.90	12.64	12.32	13.45	13.67	13.81	15.93	17.19
Parks Maintenance	10.25	10.25	10.00	10.00	10.00	10.00	11.00	11.00	11.00	11.90
Right-of-Way Maintenance	1.00	2.00	1.00	1.00	1.00	1.00	1.00	1.00	7.00	8.00
Senior Citizens Center	-	-	-	-	1.85	1.85	1.85	1.85	1.85	1.85
Golf Club	13.81	13.81	14.26	13.93	14.26	-	-	-	-	-
Golf Grounds Maintenance	15.75	15.75	15.75	15.75	15.75	-	-	-	-	-
Library	8.72	8.72	8.02	8.02	8.02	8.02	8.02	8.10	9.90	9.90
Museum	4.00	4.00	4.60	4.10	3.60	3.60	3.60	2.60	3.85	4.98
Cemetery	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.50
<b>Public Works</b>										
Administration	3.00	3.00	3.00	4.00	4.00	5.00	5.00	5.00	6.00	6.00
Planning & Zoning	4.00	4.00	3.00	2.00	2.00	1.00	1.00	1.00	1.00	-
Building & Permitting	4.00	4.00	4.00	4.00	4.00	4.00	3.70	3.00	3.00	3.00
Code Enforcement	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Fleet Maintenance	9.00	9.00	9.00	9.00	9.00	9.00	8.75	8.75	10.00	11.00
Facilities Maintenance	7.00	7.00	7.00	7.00	7.00	8.00	8.00	8.00	11.00	11.00
Streets Maintenance	5.00	5.00	6.00	6.00	6.00	5.50	5.50	5.50	6.50	6.50
Community Development Block Grant	-	-	-	0.48	0.48	0.48	0.48	0.48	0.48	0.48
Community Redevelopment Agency	-	5.00	3.00	3.00	3.00	3.00	3.00	3.00	1.00	1.00
<b>Utility (Water/Sewer) Enterprise</b>										
Administration	5.00	5.00	8.00	8.00	8.00	7.00	7.00	6.75	1.00	2.00
Customer Service	5.50	5.50	5.50	5.50	5.50	5.50	5.50	5.50	7.50	7.50
GIS	3.00	3.00	-	-	-	-	-	-	-	-
Water Operations	9.00	9.00	9.00	10.00	9.00	9.00	9.00	10.00	7.00	7.00
Sewer Operations	-	-	-	-	-	-	-	-	2.00	11.00
Water Distribution	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	6.00	6.00
Sewer Collections	13.00	13.00	13.00	13.00	13.00	13.00	12.00	12.00	11.00	11.00
<b>Sanitation Enterprise</b>										
Solid Waste	19.00	19.00	19.00	19.00	19.00	19.00	19.00	18.75	19.62	19.87
Recycling	1.00	1.00	1.00	1.00	1.00	-	-	-	-	-
<b>Golf Enterprise</b>										
Golf Club	-	-	-	-	-	14.26	14.26	14.26	14.26	31.01
Golf Grounds Maintenance	-	-	-	-	-	15.75	15.75	15.75	15.75	-
<b>Stormwater Enterprise</b>										
Stormwater	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	7.00	8.00
<b>Total</b>	<b>299.53</b>	<b>300.33</b>	<b>292.03</b>	<b>292.05</b>	<b>291.02</b>	<b>289.40</b>	<b>300.07</b>	<b>296.09</b>	<b>312.48</b>	<b>329.48</b>

Source: City of Fort Walton Beach Adopted Budget for the relevant year.

Note: Golf Enterprise Fund moved to the General Fund in FY14.

City of Fort Walton Beach, Florida  
**SCHEDULE 17**  
**PERMITS, LICENSES AND RECREATION FACILITIES**  
**Last Ten Fiscal Years**  
**Unaudited**

**MISCELLANEOUS PERMITS**

<u>Year</u>	<u>Mechanical</u>	<u>Electrical</u>	<u>Gas</u>	<u>Plumbing</u>	<u>Water &amp; Sewer</u>
2018	300	360	159	159	37
2017	260	368	169	213	45
2016	200	216	144	92	81
2015	153	216	116	75	34
2014	247	379	136	194	27
2013	148	188	121	82	26
2012	148	168	102	100	39
2011	249	255	74	159	18
2010	212	290	87	154	27
2009	142	285	52	158	16

**BUSINESS TAX RECEIPTS ISSUED (formerly referred to as occupational licenses)**

<u>Year</u>	<u>Number Sold</u>
2018	1,101
2017	2,595
2016	2,115
2015	2,259
2014	2,402
2013	2,087
2012	1,947
2011	2,269
2010	2,311
2009	2,364

**MUNICIPAL RECREATIONAL FACILITIES**

2 18-hole Golf Courses	1 Library
1 18-hole Disc Golf Course	4 Museums
1 Auditorium	23 Playgrounds
12 Baseball-Softball Facilities	2 Racquetball Court Facility
1 BMX/Skateboard Facility	1 Recreation Center
5 Boat Ramps	3 Soccer Field Facility
6 Exercise/Walking Tracks	4 Tennis Court Facilities
1 Fairgrounds	7 Undeveloped Parks
0 Football Stadium	4 Waterfront Parks
1 Beach Volleyball Court	

**Sources:** City of Fort Walton Beach Customer Service, Building & Permitting, and Recreation departments.

**Note:** Change in facility and athletic field totals due to the construction of the new Recreation Center, which was complete in FY 2015.

**City of Fort Walton Beach, Florida**  
**SCHEDULE 18**  
**ELECTIONS - OKALOOSA COUNTY VOTER REGISTRATION**  
**Unaudited**

Pct	Place Name	Registered Voters				
		Total	Dems	Reps	NPA	Other
01	BAKER	2,336	308	1,708	310	10
02	BLACKMON	646	104	461	81	0
03	MILLIGAN	1,268	191	854	211	12
04	HOLT	1,286	214	840	225	7
05	LAUREL HILL	1,069	204	678	178	9
06	GARDEN CITY	3,517	557	2,293	636	31
07	DORCAS	1,626	276	977	360	13
08	HONEY CREEK	4,204	888	2,430	847	39
09	YELLOW RIVER	4,042	776	2,378	848	40
10	WEST WRIGHT	6,126	1,383	3,043	1,627	73
11	EAST CRESTVIEW	8,729	1,859	4,385	2,337	148
12	WEST CRESTVIEW	894	479	215	196	4
13	NORTH CRESTVIEW	3,748	748	2,190	776	34
14	WEST NICEVILLE	2,897	526	1,702	640	29
15	VALPARAISO	2,970	528	1,716	688	38
16	SHALIMAR	2,861	581	1,575	678	27
17	CENTRAL WRIGHT	3,284	859	1,475	894	56
18	OCEAN CITY	2,468	557	1,240	642	29
19*	EAST FWB	1,749	510	721	496	22
20	WEST DESTIN	2,491	409	1,519	545	18
21	MARY ESTHER	2,612	549	1,466	578	19
22*	S CENTRAL FWB	2,111	573	1,001	518	19
23	EGLIN AFB	717	140	292	274	11
24*	WEST FWB	2,871	786	1,336	723	26
25	N CENTRAL NICEVILLE	1,868	343	1,089	408	28
26	SEMINOLE	2,633	328	1,809	471	25
27	CINCO BAYOU	291	52	145	86	8
28*	GARNIERS	321	58	200	58	5
29*	GOLF COURSE	2,075	338	1,318	406	13
30	OKALOOSA ISLAND	1,561	247	892	408	14
31	LONGWOOD	2,037	325	1,366	325	21
32*	FERRY PARK	2,435	448	1,473	488	26
33	ROCKY BAYOU	4,655	508	3,332	777	38
34	FLOROSA	3,620	821	1,773	979	47
35	NORTH DESTIN	3,365	461	2,108	761	35
36	SOUTH NICEVILLE	2,666	349	1,789	498	30
37	LAKE LORRAINE	2,783	372	1,857	534	20
38	NORTHGATE	2,233	467	1,213	522	31
39	EAST WRIGHT	2,189	536	1,101	533	19
40	SOUTH BLUEWATER	2,958	347	2,043	548	20
41*	N CENTRAL FWB	1,376	266	837	262	11
42*	NEW HEIGHTS	2,278	697	968	598	15
43	S CENTRAL NICEVILLE	2,262	407	1,317	521	17
44	CENTRAL DESTIN	1,864	352	979	512	21
45	SOUTH CRESTVIEW	4,236	928	2,214	1,048	46
46	NORTH BLUEWATER	4,551	601	2,942	960	48
47	WYNNEHAVEN BEACH	2,023	396	974	618	35
48*	WESTWOOD RETIREMENT	120	35	74	11	0
49	EAST DESTIN	3,292	383	2,263	615	31
50	SOUTH DESTIN	3,165	392	2,075	672	26
51	AIRPORT ROAD	1,827	277	1,165	367	18
52	LIVE OAK	3,726	733	2,125	819	49
Countywide Total		134,932	25,472	77,936	30,113	1,411
*City Precinct City Total		15,336	3,711	7,928	3,560	137

Source: Okaloosa County Supervisor of Elections

City of Fort Walton Beach, Florida  
**SCHEDULE 19**  
**SPECIAL ASSESSMENT BILLINGS AND COLLECTIONS**  
**Last Ten Fiscal Years**  
**Unaudited**

<b>Fiscal Year</b>	<b>Assessments <sup>(1)</sup></b>	<b>Assessments Collected or Released</b>	<b>Ratio of Collections to Amount Assessed</b>	<b>Total Outstanding Current and Delinquent Assessment</b>
2018	\$ 352,698	\$ 27,714	7.86%	\$ 1,072,277
2017	370,885	29,831	8.04%	\$747,293
2016	380,118	28,081	7.39%	406,239
2015	-	61,898	-	54,202
2014	-	3,604	-	116,100
2013	-	5,302	-	119,704
2012	-	12,779	-	125,006
2011	-	5,986	-	137,785
2010	-	19,801	-	-
2009	-	6,528	-	-

<sup>(1)</sup>Assessments are payable over a 15-20 year period.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

City of Fort Walton Beach, Florida  
**SCHEDULE 20**  
**MAJOR REVENUE SOURCES**  
Last Ten Fiscal Years  
Unaudited

Fiscal Year	Property Taxes	% of Total Revenues	Other		% of Total Revenues	Sewer Fees	% of Total Revenues	Sanitation Fees	% of Total Revenues	Water Fees	% of Total Revenues	Golf Fees	% of Total Revenues
			Franchise Fees	Taxes/									
2018	\$ 6,041,303	17.0%	\$ 7,343,744		20.6%	\$ 6,728,172	18.9%	\$ 3,774,520	10.6%	\$ 3,902,809	11.0%	\$ 1,676,940	4.7%
2017	7,457,189	20.9%	7,015,584		19.7%	6,668,790	18.7%	3,663,445	10.3%	3,906,282	11.0%	1,317,803	3.7%
2016	7,271,903	20.4%	7,124,985		20.0%	6,310,574	17.7%	3,589,419	10.1%	3,769,366	10.6%	1,378,730	3.9%
2015	7,025,998	19.7%	7,171,032		20.1%	5,748,749	16.1%	3,581,264	10.1%	3,425,909	9.6%	1,399,101	3.9%
2014	6,886,443	20.6%	6,807,274		20.4%	5,177,966	15.5%	3,562,694	10.7%	3,238,894	9.7%	1,365,764	4.1%
2013	5,486,237	17.3%	6,355,549		20.1%	4,949,525	15.7%	3,499,459	11.1%	3,078,174	9.7%	1,591,423	5.0%
2012	5,681,589	18.5%	6,482,596		21.1%	4,839,764	15.8%	3,313,559	10.8%	3,052,071	9.9%	1,656,721	5.4%
2011	6,030,428	19.2%	6,673,824		21.2%	4,631,992	14.7%	3,307,993	10.5%	2,753,590	8.8%	1,954,589	6.2%
2010	5,332,480	17.5%	6,645,189		21.8%	4,154,795	13.6%	3,335,342	10.9%	2,379,913	7.8%	1,914,053	6.3%
2009	5,629,812	19.0%	6,425,482		21.7%	3,943,722	13.3%	3,363,185	11.4%	2,245,512	7.6%	2,164,174	7.4%

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The city implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

**Note:** Beginning in FY14, the Golf Enterprise Fund was transferred into the General Fund.



**City of Fort Walton Beach, Florida**  
**SCHEDULE 21**  
**WATER AND WASTEWATER SERVICE RATES**  
**Unaudited**

Monthly Water Rates <sup>(1,2)</sup>	Residential		Commercial		Number of Meters
	Inside	Outside <sup>(3)</sup>	Inside	Outside <sup>(3)</sup>	
Lifeline Rate <sup>(4)</sup>	\$10.94	\$13.68	\$10.94	\$13.68	
Monthly Base Charge <sup>(5)</sup> , Meter Size:					
3/4"	\$10.94	\$13.68	\$10.94	\$13.68	9,055
1.0"	\$10.94	\$13.68	\$10.94	\$13.68	332
1.5"	\$14.86	\$18.58	\$14.86	\$18.58	109
2.0"	\$25.26	\$31.58	\$25.26	\$31.58	226
3.0"	\$38.49	\$48.11	\$38.49	\$48.11	14
4.0"	\$48.10	\$60.13	\$48.10	\$60.13	22
6.0"	\$76.52	\$95.65	\$76.52	\$95.65	0
8.0" or 10.0"	\$114.67	\$143.34	\$114.67	\$143.34	1
Multi-Residential, Addt'l per Unit	\$8.10	\$10.13	\$8.10	\$10.13	
					9,759
			Residential Customers <sup>(6)</sup>		8,498
			Commercial Customers <sup>(6)</sup>		1,134
			<b>Total Customers</b>		<b>9,632</b>

Gallage Rate (per 1,000 gallons per unit)	<u>Inside</u>	<u>Outside</u>
Block 1 (0 - 2,000)	Included in monthly base charge	
Block 2 (2,001 - 4,000)	\$3.26	\$4.08
Block 3 (4,001 - 8,000)	\$3.99	\$4.99
Block 4 (8,001 +)	\$5.98	\$7.48

Monthly Wastewater Rates <sup>(2)</sup>	Residential	Commercial
Lifeline Rate <sup>(4)</sup>	\$24.35	\$29.15
Monthly Base Charge	\$24.35	\$29.15
Gallage Rate (per 1,000 gallons per unit) <sup>(5)</sup>		
Block 1 (0 - 2,000)	Included in monthly base charge	
Block 2 (2,001 +)	\$7.91	\$9.42

<sup>(1)</sup>Irrigation customers subject to water rates as outlined herein

<sup>(2)</sup>Monthly Base Charge is per Unit. Residential Single Family and Commercial count as 1 unit  
Multi-Family and Multi-Commercial are billed according to meter size and unit count

<sup>(3)</sup>Outside City surcharge of 25% for water

<sup>(4)</sup>Single family residence with less than 2,000 gallons per month

<sup>(5)</sup>Residential service capped at 16,000 gallons per unit

(6) Billed in September

**Source:** City of Fort Walton Beach Comprehensive Fee Schedule

**City of Fort Walton Beach, Florida**  
**SCHEDULE 22**  
**SANITATION AND RECYCLING SERVICE RATES**  
**Unaudited**

<b><u>Basic Garbage Rates</u></b>	<b><u>Garbage</u></b>	<b><u>Tipping</u></b>	<b><u>Total</u></b>
<b>Residential</b>			
One Container	\$ 10.60	\$ 6.45	\$ 17.05
Two Containers	21.20	12.80	34.00
Residential Dumpsters, Individual Meters	10.60	6.45	17.05
<b>Commercial</b>			
One Container	28.60	7.25	35.85
Two Containers	57.20	14.55	71.75
Shared Dumpster (minimum charge)	28.60	7.25	35.85
<b><u>Garbage and Trash Collection</u></b>	<b><u>Garbage</u></b>	<b><u>Tipping</u></b>	<b><u>Total</u></b>
<b>2 Cubic Yards</b>			
2 times per week	\$ 60.70	\$ 52.40	\$ 113.10
3 times per week	91.05	78.50	169.55
4 times per week	121.45	104.55	226.00
5 times per week	151.75	130.70	282.45
6 times per week	182.10	156.80	338.90
<b>4 Cubic Yards</b>			
2 times per week	85.70	104.55	190.25
3 times per week	128.55	156.80	285.35
4 times per week	171.40	209.05	380.45
5 times per week	214.25	261.30	475.55
6 times per week	257.10	313.55	570.65
<b>6 Cubic Yards</b>			
2 times per week	112.50	156.80	269.30
3 times per week	168.75	235.20	403.95
4 times per week	224.95	313.55	538.50
5 times per week	281.20	391.90	673.10
6 times per week	337.45	470.35	807.80
<b>8 Cubic Yards</b>			
2 times per week	135.70	209.05	344.75
3 times per week	203.55	313.55	517.10
4 times per week	271.40	418.05	689.45
5 times per week	339.25	522.60	861.85
6 times per week	407.10	627.05	1,034.15
<b>Compactor</b>	Commercial Rate x 3 x Bulk Container(s)		
<b><u>Commercial Recycling</u></b>	<b><u>Garbage</u></b>	<b><u>Tipping</u></b>	<b><u>Total</u></b>
<b>4 Cubic Yards</b>			
2 times per week	\$ 112.70	\$ -	\$ 112.70
3 times per week	169.00	-	169.00
4 times per week	225.35	-	225.35
5 times per week	281.70	-	281.70
<b>6 Cubic Yards</b>			
2 times per week	169.00	-	169.00
3 times per week	253.50	-	253.50
4 times per week	338.00	-	338.00
5 times per week	422.50	-	422.50
<b>8 Cubic Yards</b>			
2 times per week	225.35	-	225.35
3 times per week	338.00	-	338.00
4 times per week	450.70	-	450.70
5 times per week	563.35	-	563.35
<b>Contaminated Load Fee (per dump)</b>			
4 CY	20.00	32.45	52.45
6 CY	20.00	58.35	78.35
8CY	20.00	90.70	110.70

**Source:** City of Fort Walton Beach Comprehensive Fee Schedule

**City of Fort Walton Beach, Florida**  
**SCHEDULE 23**  
**OPERATING INDICATORS BY FUNCTION/PROGRAM**  
**Last Ten Fiscal Years**

Function	Fiscal Year									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>Unaudited</b>										
<b>Public Safety</b>										
<b>Police</b>										
Arrests	660	757	921	1,041	873	867	1,042	1,265	1,773	2,298
Traffic citations	1,632	2,436	2,693	2,864	3,119	3,413	3,773	3,246	6,207	6,430
<b>Fire</b>										
Emergency medical responses	3,310	2,994	3,067	3,322	3,278	3,231	3,197	3,041	2,791	2,645
Fire responses	1,324	1,249	1,210	1,270	1,389	1,277	1,288	1,224	1,158	477
Inspections	966	932	2,409	1,000	700	800	758	1,431	2,040	2,863
<b>Code Enforcement</b>										
Code violations	1,446	1,825	1,807	1,702	1,766	2,118	2,158	2,456	2,426	2,513
<b>Engineering Services</b>										
Building permits issued	2,006	332	n/a	n/a	n/a	n/a	n/a	n/a	n/a	1,429
Residential building permits issued	1,855	483	23	1,214	1,220	1,095	697	588	630	n/a
Commercial building permits issued	151	178	5	402	310	457	164	284	380	n/a
Value of permits (in millions)	\$4.10	\$2.70	n/a	n/a	n/a	n/a	n/a	n/a	n/a	\$46.20
Value of residential permits (in millions)	\$ 26	\$ 12	\$ 4	\$ 16	\$ 16	\$ 15	\$ 9	\$ 10	\$ 7	n/a
Value of commercial permits (in millions)	\$ 15	\$ 15	\$ 1	\$ 832	\$ 27	\$ 23	\$ 9	\$ 7	\$ 7	n/a
Business Tax Receipts Sold	628	1,769	2,115	2,259	2,402	2,087	1,947	2,269	2,311	2,364
Street resurfacing (lane miles)	0.18	0.00	1.01	0.64	0.16	-	1.70	2.25	5.71	1.53
Pot holes (hours spent repairing)	166	213	163	770	528	813	989	1,014	617	1,257
<b>Sanitation</b>										
Refuse collected (tons)	26,317	26,151	25,203	24,467	26,102	24,059	25,374	25,332	25,676	25,485
Recyclables collected (tons)	2,032	1,811	1,507	1,191	754	615	375	251	161	150
<b>Culture and Recreation</b>										
<b>Parks and Recreation</b>										
Recreation program participants <sup>(3)</sup>	199	102	154	n/a	n/a	n/a	92,267	106,486	103,121	116,565
Recreation program registrations <sup>(6)</sup>	n/a	n/a	n/a	650	651	571	n/a	n/a	n/a	n/a
Adult athletic participants <sup>(3)</sup>	770	530	n/a	n/a	n/a	n/a	6,728	9,003	10,009	11,406
Adult athletic registrations	n/a	n/a	621	424	426	467	n/a	n/a	n/a	n/a
Youth athletic participants <sup>(3)</sup>	2,123	2,394	n/a	n/a	n/a	n/a	14,548	13,038	12,525	14,211
Youth athletic registrations	n/a	n/a	2,086	1,978	1,347	1,253	n/a	n/a	n/a	n/a
Skate/tennis park participants <sup>(4)</sup>	n/a	n/a	n/a	n/a	n/a	n/a	13,114	18,291	15,297	18,480
<b>Library</b>										
Circulation volume	147,760	139,980	144,474	137,363	145,684	142,888	139,196	126,146	135,314	142,148
<b>Museum</b>										
Number of visitors/participants <sup>(1)</sup>	23,012	24,522	22,437	22,683	19,461	22,901	21,480	28,200	39,935	47,700
<b>Water System</b>										
New connections	159	45	81	34	27	26	39	18	27	16
Water customers	9,632	9,620	9,618	9,537	9,480	9,279	8,846	8,804	8,795	8,741
Water produced (million gallons)	895	866	883	891	884	855	868	899	897	943
<b>Wastewater System</b>										
Wastewater treated (million gallons) <sup>(2)</sup>	-	-	-	-	-	-	-	-	381	769

<sup>(1)</sup>Decline in 2011 primarily in outreach numbers; reducing outreach to be more in line with in-house service numbers at the suggestion of City Council

<sup>(2)</sup>Wastewater treatment transferred to County in March 2010

<sup>(3)</sup>FY 2013 total participants was changed to total registrations; changed back to participants in FY 2016

<sup>(4)</sup>FY 2012-2013 numbers were not required to be collected for the BMX Park or the Tennis Center

<sup>(5)</sup>FY 2016 registrations were changed to participants so that each person was counted once

**Source:** City of Fort Walton Beach Performance Measures.

City of Fort Walton Beach, Florida  
SCHEDULE 24  
CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM  
Last Ten Fiscal Years  
Unaudited

Function/Program	Fiscal Year									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>Public Safety</b>										
<b>Police</b>										
Stations	1	1	1	1	1	1	1	1	1	1
Sworn Officers	47	45	39	43	43	43	51	48	49	49
<b>Engineering Services</b>										
Miles of roads	93.12	93.12	93.12	93.12	93.12	93.12	93.06	92.65 <sup>(2)</sup>	112.76	112.76 <sup>(1)</sup>
Miles of sidewalks	63.67	63.67	64.73	63.67	64.73	64.05	63.93	62.80	62.11	61.35
Signs fabricated and installed	286	614	854	1,133	918	785	935	976	910	1,110
<b>Culture and Recreation</b>										
<b>Parks and Recreation</b>										
Recreational Amenities	129	129	129	129	116 <sup>(7)</sup>	117 <sup>(4)</sup>	122	122	122 <sup>(3)</sup>	91
Parks (acres)	206.00	206.00	206.00	196.56	180.26	180.26	180.26	180.26	180.26	180.26
<b>Library</b>										
Inventoried collection	62,513	67,881	70,353	72,313	72,729	74,649	74,448	72,873	74,317	73,641
<b>Water and Sewer System</b>										
Potable water lines (miles)	146.33	146.10	144.91	144.77	146.25	145.9 <sup>(5)</sup>	118.63	118.57	118.52	118.10
Sanitary sewer lines (miles)	129.49	129.62	129.51	110.45	130.32 <sup>(5)</sup>	118.76	118.76	118.76	118.77	118.77
Reuse water lines (miles)	7.10	7.10	7.10	7.10	7.10	7.14	3.82	3.82	3.82	4.14
Potable Water Elevated Storage Tank Capacity: 1 <sup>(6)</sup> tank 200,000 gal; 1 tank 750,000 gal; 2 tanks 500,000 gal										
Potable Water Ground Storage Tank Capacity: 1 tank 135,000 gal; 1 tank 250,000 gal; 1 tank 1,000,000 gal; 1 tank 25,000 gal										
Pumping Capacity of Potable Water Wells: 9,231 million gallons per day										
Sanitary Sewer Ground Storage Tank Capacity: 4,000,000 gal										
Reuse Water Elevated Storage Tank Capacity: 1 tank 200,000 gal										
Reuse Water Ground Storage Tank Capacity: 1 tank 1,000,000 gal										
<b>Stormwater System</b>										
Storm drains (miles)	43.18	42.10	42.03	42.05	42.01	41.64	41.64	45.70	45.66	34.73

(1) FY 2009 Increase due to better data with GIS system and methodology change for calculation.  
(2) FY 2011 Adjustment to only include City-maintained roads and stormwater pipe (collector, culvert, french drain).  
(3) FY 2010 Adjustment due to re-evaluation of how amenities are counted.  
(4) Decrease due to demolition of the Rec Center and fields.  
(5) Increase due to better data output from GIS system.  
(6) One elevated tank with 200,000 gallon capacity was converted to reuse water.  
(7) Decrease due to sale of Senior Center. New Recreation Center will be open mid FY 2015.  
**N/A:** Not available.

City of Fort Walton Beach, Florida  
SCHEDULE 25

INSURANCE COVERAGE  
Unaudited

Effective Dates	Company	Policy Number	Agent, Broker, or Company Rep.	Type	Amount	Location
10/12/17 to 10/12/18	Wright National	1151291251	Fisher-Brown Agency	Flood	\$ 450,000 B \$ 100,000 C	14 Robinwood Drive SW Sanitation Building
12/6/17 to 12/6/18	Wright National	1151306332	Fisher-Brown Agency	Flood	\$ 500,000 B \$ 500,000 C	#7 Hollywood Boulevard Police Department
10/12/17 to 10/12/18	Wright National	1151291263	Fisher-Brown Agency	Flood	\$ 500,000 B \$ 300,000 C	#5 Hollywood Boulevard Fire Department
10/12/17 to 10/12/18	Wright National	1151292103	Fisher-Brown Agency	Flood	\$ 402,700 B \$ 128,200 C	107 Mirade Strip Parkway Auditorium
10/12/17 to 10/12/18	Wright National	1151291796	Fisher-Brown Agency	Flood	\$ 402,700 B \$ 382,900 C	107 Mirade Strip Parkway City Hall
10/12/17 to 10/12/18	Wright National	1151292114	Fisher-Brown Agency	Flood	\$ 177,300 B \$ 16,300 C	107 Mirade Strip Parkway Council Chamber
10/12/17 to 10/12/18	Wright National	1151292125	Fisher-Brown Agency	Flood	\$ 402,700 B \$ 382,900 C	107 Mirade Strip Parkway Annex Building
10/12/17 to 10/12/18	Wright National	1151292120	Fisher-Brown Agency	Flood	\$ 389,700 B \$ 16,300 C	107 Mirade Strip Parkway Utility Building
10/12/17 to 10/12/18	Wright National	1151291389	Fisher-Brown Agency	Flood	\$ 450,000 B \$ 100,000 C	141 Mirade Strip Parkway City Museum
10/12/17 to 10/12/18	Wright National	1151291280	Fisher-Brown Agency	Flood	\$ 350,000 B \$ 50,000 C	22 McGriff Street Child Care Facility
12/2/17 to 12/2/18	Wright National	1150164378	Fisher-Brown Agency	Flood	\$ 38,500 B	338 Mirade Strip Parkway Restroom, East of Pavillion Liza Jackson Park
12/2/2017 to 12/2/18	Wright National	1150164379	Fisher-Brown Agency	Flood	\$ 38,500 B	338 Mirade Strip Parkway Restroom Near Ditch Liza Jackson Park
05/17/17 to 05/17/18	Wright National	1150342974	Fisher-Brown Agency	Flood	\$ 98,300 B	55 Ferry Road Boy Scout Hut
07/23/17 to 07/23/18	Wright National	1151270502	Fisher-Brown Agency	Flood	\$ 300,000 B \$ 50,000 C	18 Robinwood Drive Pump Station #1
06/23/17 to 06/23/18	Wright National	1150458831	Fisher-Brown Agency	Flood	\$ 55,000 B	168 Coral Drive SW City Hall Ball Field Restrooms
10/01/17 to 10/10/18	AIG Environmental Tank Guard	12896318	Public Risk Insurance Agency	Petroleum Liability	\$ 1,000,000/inc \$ 1,000,000/agg	Golf Course, Police, City Yard, Fuel Station Pump Station - Fire
10/01/17 to 10/10/18	PGIT	PKFL1046200315-11	Public Risk Insurance Agency	Inland Marine	\$ 34,862 \$ 94,466 \$ 94,466	2 Diesel Hybrid Greens Mowers 2013 MTSU Onsite Energy 600 KW Generator 2013 MTSU Onsite Energy 600 KW Generator

City of Fort Walton Beach, Florida  
SCHEDULE 25  
INSURANCE COVERAGE  
Unaudited

Effective Dates	Company	Policy Number	Agent, Broker, or Company Rep.	Type	Amount	Location
					\$	Backhoe Rubber Tire Loader/Capital Lease Item
					\$	Backhoe/Loader Caterpillar 420D & Warranty
					\$	D400FRX4 400KW Generator Katolight
					\$	Fairway Mower
					\$	Fairway Mower
					\$	Fairway Mower
					\$	Hydraulic Excavator Yutani 89/MDLC5814K
					\$	Telemetry System for Sewer & Water Stations
					\$	Tracs Equipment from Dept of Army
					\$	Trim Mower
					\$	Trim Mower
					\$	Wheel Loader Daewoo Mega 160-III Capital Lease
					\$	Wheel Loader Daewoo Mega 160-III Warranty
					\$	Wheel Loader Daewoo-Mega 160 III Ext Power Train
					\$	Toro Mower 3605 Rake 240402 2 Gas Utilities
					\$	Control System at Golf Reuse Line
					\$	Public Safety Computer Software Package
					\$	Public Safety Computer Software Package
					\$	Public Safety Computerized Package
					\$	Public Safety Computerized Package
					\$	Water Meter Touch Read System & Installation
					\$	EMS Chempack
					\$	Fine Arts - Agreed Value - Ceramic
					\$	Fine Arts - Agreed Value - Comparative
					\$	Fine Arts - Agreed Value - Stone
					\$	Cairns Iris Helmet Mounted Thermal Imaging
					\$	Rented, Borrowed, Leased Equipment Unscheduled Items
					\$	Blanket Unscheduled Inland Marine
					\$	Scheduled Inland Marine
					\$	Total All Inland Marine
9/16/17 to 9/16/18	Hartford	21BSBDB7459	Fisher-Brown Agency	Public Official Bond	\$ 50,000	Finance Director
02/09/17 to 02/09/18	Hartford	21BSBDB7454	Fisher-Brown Agency	Public Official Bond	\$ 50,000	Customer Service Administrator, Finance Department
10/01/17 to 10/10/18	PGIT	PKFL1046200316-12	Public Risk Insurance Agency	Auto	\$ 100,000 \$ 1,000,000	Uninsured Motorist CSL Liability
10/01/17 to 10/10/18	PGIT	PKFL1046200316-12	Public Risk Insurance Agency	Forgery Alteration	\$ 250,000	
10/01/17 to 10/10/18	PGIT	PKFL1046200315-11	Public Risk Insurance Agency	Money & Securities	\$ 10,000	
10/01/17 to 10/10/18	PGIT	PKFL1046200316-12	Public Risk Insurance Agency	Crime	\$ 250,000	Public Employees Blanket Fidelity Bond
10/01/17 to 10/10/18	PGIT	PKFL1046200316-07	Public Risk Insurance Agency	General Liability	\$ 1,000,000	Occurance
10/01/17 to 10/10/18	PGIT	PKFL1046200316-12	Public Risk Insurance Agency	Property	\$ 45,883,959	Blank Real & Personal

City of Fort Walton Beach, Florida  
SCHEDULE 25

INSURANCE COVERAGE  
Unaudited

Effective Dates	Company	Policy Number	Agent, Broker, or Company Rep.	Type	Amount	Location
10/1/17 to 10/1/18	PGIT	PKFL1046200316-12	Public Risk Insurance Agency	Property	\$ 100,000 500,000	Property Business Income Additional Expense
10/1/17 to 10/1/18	PGIT	WC-FL1046200316-07	Public Risk Insurance Agency	Worker's Comp	\$ 1,000,000 1,000,000	Accident Disease
10/01/17 to 10/10/18	PGIT	PKFL1046200316-12	Public Risk Insurance Agency	Public Officials Empl. Practice	\$ 5000000/inc 5000000/agg	
10/01/17 to 10/10/18	Federal Insurance	9906-62-32	Federal Insurance Co. ACHUBB Co.	AD&D	\$ 65,000 65,000 190,000	Occupational Death Response to Emergency Unlawful/Unintentional
10/01/17 to 10/10/18	PGIT	PKFL1046200315-11	Public Risk Insurance Agency	Boiler & Machinery	\$ 45,883,959	
5/01/17 to 5/01/18	Travelers	105927344	Fisher-Brown Agency	Fiduciary	\$ 2,000,000	Retirement Fund for General Liability Employees and Fire

Source: City of Fort Walton Beach Risk Management Department



**CITY OF FORT WALTON BEACH, FLORIDA  
OTHER SUPPLEMENTARY INFORMATION  
SCHEDULE OF RECEIPTS AND EXPENDITURES OF FUNDS  
RELATED TO THE DEEPWATER HORIZON OIL SPILL  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

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Source	<b>Amounts Received in the 2017-2018 Fiscal Year</b>	<b>Amounts Expended in the 2017-2018 Fiscal Year</b>
Florida Coastal Protection Trust Fund		
Early Restoration Deepwater Horizon oil spill <sup>1</sup>	\$ -	\$ -

<sup>1</sup> Information for this grant is included in the schedule of expenditures of state financial assistance on page 133.



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**INDEPENDENT AUDITORS' REPORT ON THE SCHEDULE OF RECEIPTS AND  
EXPENDITURES OF FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL**

To the Honorable Mayor and City Council Members  
City of Fort Walton Beach, Florida

We have audited the financial statements of the City of Fort Walton Beach, Florida (the City) as of and for the year ended September 30, 2018, and have issued our report thereon dated February 26, 2019, which contained an unmodified opinion on those financial statements. Our audit was performed for the purpose of forming an opinion on the financial statements as a whole.

The Schedule of Receipts and Expenditures of Funds related to the Deepwater Horizon Oil Spill on page 131 is presented for the purpose of additional analysis as required by Chapter 288.8018, Florida Statutes, and the Rules of the Auditor General Chapter 10.557(3)(f), and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

*Warren Averett, LLC*  
Fort Walton Beach, Florida  
February 26, 2019

**CITY OF FORT WALTON BEACH, FLORIDA  
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

State Agency Pass-Through Entity State Project	CSFA Number	Contract/Grant Number	Expenditures
<b>Florida Department of Environmental Protection</b>			
Direct projects			
Surface Water Restoration and Wastewater Projects	37.039	S0841	\$ 54,910
Surface Water Restoration and Wastewater Projects	37.039	LP46063	40,080
The Landing - Deepwater Horizon Oil Spill	37.081	DH001	<u>64,366</u>
			<u>159,356</u>
<b>Florida Department of Education</b>			
Direct project			
City of Fort Walton Beach - Fire Training Tower	48.126	468-98111-7Q001	<u>831,348</u>
<b>TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE</b>			<u><u>\$ 990,704</u></u>

**CITY OF FORT WALTON BEACH, FLORIDA  
NOTES TO THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

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**1. BASIS OF PRESENTATION**

The accompanying schedule of expenditures of state financial assistance (the Schedule) includes the state award activity of the City of Fort Walton Beach, Florida (the City), under programs of the State of Florida for the year ended September 30, 2018.

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting in accordance with the requirements described in Chapter 10.550, *Rules of the Auditor General*. Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor and City Council Members  
City of Fort Walton Beach, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fort Walton Beach, Florida (the City), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated February 26, 2019.

**Internal Control over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.


Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

  
Fort Walton Beach, Florida  
February 26, 2019



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE  
PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE  
WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL**

To the Honorable Mayor and City Council Members  
City of Fort Walton Beach, Florida

**Report on Compliance for Each Major State Project**

We have audited the City of Fort Walton Beach, Florida's (the City) compliance with the types of compliance requirements described in the *Department of Financial Services' State Projects Compliance Supplement* that could have a direct and material effect on each of the City's major state projects for the year ended September 30, 2018. The City's major state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with state statutes, regulations, and the terms and conditions of its state financial assistance applicable to its state projects.

**Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General. Those standards and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state project. However, our audit does not provide a legal determination of the City's compliance.

**Opinion on Each Major State Project**

In our opinion, the City has complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state projects for the year ended September 30, 2018.

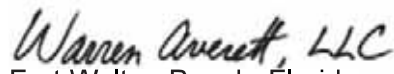
### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major state project and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

  
Fort Walton Beach, Florida  
February 26, 2019

**CITY OF FORT WALTON BEACH, FLORIDA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS – STATE PROJECTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

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**I. SUMMARY OF AUDITORS' RESULTS**

***Financial Statements***

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

• Material weakness(es) identified?	_____	Yes	_____ <u>X</u> _____	No
• Significant deficiency(ies) identified?	_____	Yes	_____ <u>X</u> _____	None Reported
Noncompliance material to financial statements noted?	_____	Yes	_____ <u>X</u> _____	No

***State Projects***

Internal control over major programs:

• Material weakness(es) identified?	_____	Yes	_____ <u>X</u> _____	No
• Significant deficiency(ies) identified?	_____	Yes	_____ <u>X</u> _____	None Reported

Type of auditors' report issued on compliance for major projects: Unmodified

• Any audit findings disclosed that are required to be reported in accordance with Chapter 10.557, Rules of the Auditor General?	_____	Yes	_____ <u>X</u> _____	No
--	-------	-----	----------------------	----

Identification of major programs:

<b>State CSFA Number</b>	<b>Name of State Project</b>
48.126	City of Fort Walton Beach - Fire Training Tower

Dollar threshold used to distinguish between type A and type B programs:	\$ <u>297,211</u>
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**II. FINANCIAL STATEMENT FINDINGS**

The results of our audit of the City did not disclose any findings required to be reported under Section 10.557, Rules of the Auditor General.

**INDEPENDENT ACCOUNTANTS' REPORT ON AN EXAMINATION OF  
COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

To the Honorable Mayor and City Council Members  
City of Fort Walton Beach, Florida

We have examined the City of Fort Walton Beach, Florida's (the City's) compliance with the following requirements for the year ended September 30, 2018:

- 1) Chapter 218.415, Florida Statutes, in regards to the investments.
- 2) Chapter 218. 8018, Florida Statutes, in regards to the Deepwater Horizon Oil Spill receipts and expenditures.

Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

*Warren Averett, LLC*  
Fort Walton Beach, Florida  
February 26, 2019

## MANAGEMENT LETTER

To the Honorable Mayor and City Council Members  
City of Fort Walton Beach, Florida

### Report on the Financial Statements

We have audited the financial statements of the City of Fort Walton Beach, Florida (the City), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated February 26, 2019.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an Examination of Compliance Requirements in Accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated February 26, 2019, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial report. There were no findings identified in the preceding annual final report.

### Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires that we apply appropriate procedures and report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b., and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

**Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Council Members, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We greatly appreciate the assistance and cooperation extended us during our audit.

*Warren Averett, LLC*  
Fort Walton Beach, Florida  
February 26, 2019





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